

[COMMITTEE PRINT]

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Calendar No. 000

114TH CONGRESS } 2d Session }	SENATE	{ REPORT 114-000
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DEPARTMENT OF STATE, FOREIGN OPERATIONS, AND
RELATED PROGRAMS APPROPRIATIONS BILL, 2017

JUNE 00, 2016.—Ordered to be printed

Mr. GRAHAM, from the Committee on Appropriations, submitted
the following

REPORT

[To accompany S. 0000]

The Committee on Appropriations reports the bill (S. 0000) making appropriations for the Department of State, foreign operations, and related programs for the fiscal year ending September 30, 2017, and for other purposes, reports favorably thereon and recommends that the bill do pass.

Amounts in new budget authority

Total of bill as reported to the Senate	\$52,242,900,148
Amount of 2016 appropriations	52,833,900,910
Amount of 2017 budget estimate	52,930,343,148
Bill as recommended to Senate compared to—	
2016 appropriations	– 591,000,762
2017 budget estimate	– 687,443,000

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SUMMARY OF APPROPRIATIONS

The Committee recommends total appropriations of \$52,242,900,148 for the Department of State, foreign operations, and related programs for fiscal year 2017. Of this amount, \$52,084,000,148, including \$14,895,000,000 for Overseas Contingency Operations [OCO], is for non-emergency discretionary programs, and \$158,900,000 is for mandatory programs.

The Committee's recommendations for fiscal year 2017, by title, compared to the budget request, are allocated in the following table:

APPROPRIATIONS BY TITLE
(Budget authority in thousands of dollars)

Title	Fiscal year 2017 request	Committee recommendation
Title I—Department of State and Related Agency	11,800,551	11,250,820
Title II—United States Agency for International Development	1,440,085	1,355,670
Title III—Bilateral Economic Assistance	16,531,024	16,507,106
Title IV—International Security Assistance	6,206,373	6,463,375
Title V—Multilateral Assistance	2,617,921	2,342,529
Title VI—Export and Investment Assistance	— 566,600	— 577,600
Title VII—General Provisions	6,000	6,000
Title VIII—Overseas Contingency Operations	14,894,989	14,895,000
Total	52,930,343	52,242,900

INTRODUCTION

In the Introduction to Senate Report 114–79, the Committee justified the relevancy of diplomacy and development to the global challenges faced by the United States and its allies, and underscored that funds for these purposes since 2002 consistently included a mix of non-emergency appropriations, emergency supplemental appropriations, and/or funds designated as OCO, depending on the prevailing designation at the time such funds were appropriated.

Polling data underscores that the American public remains cognizant of the threats posed by international terrorism, cyberterrorism, pandemic viruses, a nuclearized Iran and North Korea, and the displacement of populations unseen since World War II caused by conflict in the Middle East, Central America, and Africa.¹ Yet despite this concern and the de facto status of the United States as the sole superpower, only 16 percent of Americans believe the United States should take a leading role in solving international problems and 37 percent of Americans believe that the United States should play a minor role or no role at all.²

Given this apparent contradiction, an early task of a new administration should be to define and clarify the role and responsibility of the United States in world affairs. This will require the next President to—

¹ <http://www.gallup.com/poll/189161/americans-cite-cyberterrorism-among-top-three-threats.aspx>

² <http://kff.org/report-section/2016-survey-of-americans-on-the-u-s-role-in-global-health-section-1-8861/>

- fully understand the multidimensional complexities of the threats and challenges the United States faces today, including by armed non-state actors seeking to undermine state systems in Syria, Iraq, Libya, and Yemen on one level, and the concurrent clash of geostrategic interests between Iran and the Gulf States on another;
- develop and articulate a grand strategy for American power, influence, and security, which must translate into coherent and coordinated policies to guide U.S. departments and agencies; and
- request adequate personnel and resources for diplomacy, development, and defense in order to effectively implement such policies.

The United States has a clear choice. Through the triad of diplomacy, development, and defense it can help shape the strategic terrain and provide some semblance of order to international affairs, or it can continue to be buffeted by new and expanding threats to U.S. national security, including in the form of a virus, extremism, or a cyber-attack. The Committee believes that funds in the act for diplomacy, development, and security effectively contribute to bilateral and multilateral efforts to achieve greater stability in the international system, but that going forward, greater clarity must be provided by the President on the strategic imperative of foreign operations and assistance, including the appropriate use of non-emergency, emergency supplemental, and OCO funds.

As the Committee heard in testimony on April 12, 2016 on “The Causes and Consequences of Violent Extremism and the Role of Foreign Assistance”:

“. . . there remains a role that only America can fill—leadership that only America can provide. . . . We know what American ingenuity can do when unleashed. We know what American compassion can do. We know what American leadership can do.”

CONDUCT OF FOREIGN AFFAIRS

The Committee underscores the primacy of the Secretary of State in the conduct of foreign affairs, as enumerated in section 622(c) of the Foreign Assistance Act of 1961 [FAA] (Public Law 87-195) for the “continuous oversight and general direction of economic assistance, military assistance, and military education and training programs”. Section 7056 of the act updates these responsibilities to include law enforcement and justice assistance.

However, the failure of the National Security Council under this and previous administrations to adequately integrate and coordinate foreign and military policies to ensure more effective cooperation among and between U.S. Government departments and agencies, and the complex and dynamic nature of today’s security threats, have created parallel and competing foreign assistance programs, particularly at the Department of Defense. Unless conducted in a whole-of-government manner under the direction of the President and the Secretary of State, economic, law enforcement, justice, and military assistance programs conducted by the Department of Defense without the concurrence of the Secretary of State—from program development through program execution—

erodes the coherent, coordinated, and effective implementation of U.S. foreign policy.

REDUCING COSTS

As in prior years, the Federal agencies administering funds appropriated by the act are directed to regularly review all costs associated with operations and programs to determine their necessity, priority, and effectiveness.

Contractor Bonuses.—The Committee directs the Department of State, the United States Agency for International Development [USAID], and other agencies to refrain from providing bonuses to government contractors that have failed to complete their contract in a satisfactory manner, including as a result of scheduling delays or cost overruns.

Cost Savings and Efficiencies.—Not later than 45 days after enactment of the act, the Offices of Inspector General [OIG] of the Department of State and USAID shall each provide the Committee a consolidated list of OIG recommendations for potential position reductions and office reductions or closures for the past fiscal year, including estimated cost savings, and the responses to such recommendations by such agencies.

Development Innovation Ventures Program.—Not later than 45 days after enactment of the act, the USAID Administrator shall submit to the Committee the status of implementation of recommendations by the U.S. Government Accountability Office [GAO] regarding USAID's Development Innovation Ventures program (GAO-16-142).

Diplomatic Facilities.—The Committee directs the Department of State and USAID to continue to consolidate redundant services and operations at diplomatic facilities abroad. Not later than 90 days after enactment of the act, the Secretary of State, in consultation with the USAID Administrator, should update the report required in Senate Report 113-195 on these services and operations.

Duplication.—The Committee notes that in recent years GAO has published reports suggesting areas of unnecessary duplication and overlap throughout the Federal Government. Not later than 90 days after enactment of the act, each department and agency identified in the 2016 annual GAO duplication report (GAO-16-375SP) that receives funds appropriated by the act shall submit a report to the Committee detailing efforts to eliminate or remedy the duplication identified, and describing any legal or other barrier to addressing such duplication.

Executive Meetings, Ceremonies, and Conferences.—The Committee directs the Department of State, USAID, and other agencies funded by the act to continue to achieve savings by reducing the cost of executive meetings, ceremonies, and conferences, and curtailing the purchase of commemorative and promotional items.

CONGRESSIONAL BUDGET REQUEST AND JUSTIFICATIONS

Timely budget information in the congressional budget justification [CBJ] that is clearly, concisely, and accurately presented must be a priority of the administration. The Committee expects the Department of State, USAID, and other agencies funded by the act to submit CBJs within 4 weeks of the release of the President's fiscal

year 2018 budget request. The Committee also directs the Department of State, USAID, and other agencies to include detailed information on all available resources, including estimated prior year unobligated balances and recoveries, reimbursable agreements, funds transferred pursuant to sections 632(a) and (b) of the FAA, and significant uses of the Economy Act.

The Committee directs the Department of State, USAID, and any other agency that utilizes a Working Capital Fund [WCF] to include in the CBJ the total budgetary resources for each office that receives funds from a WCF. The CBJ shall also include a table on WCF resources that will serve as the baseline for reprogramming and transfer purposes.

The Committee directs that CBJs include estimated savings from any proposed office or mission closing, and actual prior year representation expenses for each department and agency that is authorized such expenses.

DEFINITIONS AND ABBREVIATIONS

For purposes of the Balanced Budget and Emergency Deficit Control Act of 1985 (Public Law 99-177), as amended, with respect to appropriations contained in the act the term “program, project, and activity” shall mean any item for which a dollar amount is specified in the act or this report. In addition, the definition of “program, project, and activity” in section 7023 of the act shall apply to the accounts listed in that section. In carrying out any Presidential sequestration, the Department of State, USAID, and other agencies funded by the act shall conform to the definition of “program, project, and activity” described above.

The Committee includes language in the act making certain actions, such as obligations of funds, “subject to the regular notification procedures of the Committees on Appropriations.” This language requires a separate notification to the Committee 15 days prior to the proposed obligation of funds or other action that is the subject of this notification requirement, regardless of what may be contained in an agency’s CBJ or in the operating and spend plans required by section 7076 of the act. Thus, such CBJs and operating and spend plans do not suffice as justification for purposes of satisfying such notification requirement.

Pursuant to section 7034(r)(1) of the act and unless expressly provided to the contrary, the term “appropriate congressional committees” as used in the act and this report means the Committees on Appropriations and Foreign Relations of the Senate and the Committees on Appropriations and Foreign Affairs of the House of Representatives.

Pursuant to section 7034(r)(6) of the act and for purposes of this report, the term “extremist organizations” means the Islamic State of Iraq and the Levant [ISIL]; organizations affiliated with ISIL; a foreign organization that is determined to be engaged in terrorist activity; and other entities designated as a foreign terrorist organization [FTO] pursuant to section 219 of the Immigration and Nationality Act (8 U.S.C. 1189). The term “extremist” means an individual affiliated with an extremist organization, and the term “extremism” means the advocacy or use of violence by such organization or individual to achieve political or religious goals.

Section 7034(r)(8) of the act defines the term “spend plan”, which the Committee requires for certain countries, programs, and accounts. The Committee is aware that the level of detail required by a spend plan may be equivalent to, and in some cases may exceed, that of notifications. Not later than 30 days after enactment of the act, the Secretary of State and the USAID Administrator shall consult with the Committee on spend plan and notification requirements.

For purposes of this report, the following accounts are abbreviated as follows:

Title I: Diplomatic and Consular Programs [D&CP]; Capital Investment Fund [CIF]; Worldwide Security Protection [WSP]; Educational and Cultural Exchange Programs [ECE]; Embassy Security, Construction, and Maintenance [ESCM]; Contributions for International Peacekeeping Activities [CIPA]; International Boundary and Water Commission, United States and Mexico [IBWC]; International Broadcasting Operations [IBO]; Broadcasting Capital Improvements [BCI]; and National Endowment for Democracy [NED].

Title II: Operating Expenses [OE].

Title III: Global Health Programs [GHP]; Development Assistance [DA]; International Disaster Assistance [IDA]; Transition Initiatives [TI]; Complex Crises Fund [CCF]; Economic Support Fund [ESF]; Democracy Fund [DF]; Assistance for Europe, Eurasia and Central Asia [AEECA]; Migration and Refugee Assistance [MRA]; and Millennium Challenge Corporation [MCC].

Title IV: International Narcotics Control and Law Enforcement [INCLE]; Nonproliferation, Anti-terrorism, Demining and Related Programs [NADR]; Peacekeeping Operations [PKO]; International Military Education and Training [IMET]; and Foreign Military Financing Program [FMF].

Title V: International Organizations and Programs [IO&P]; Inter-American Development Bank [IDB]; and African Development Bank [AfDB].

Title VI: Export-Import Bank of the United States [EXIM]; and Overseas Private Investment Corporation [OPIC].

MONITORING AND EVALUATION

Humanitarian Aid Cost-Effectiveness.—Section 7034(m) of the act seeks to enhance the effectiveness of humanitarian aid through regular and accurate feedback data from implementing partners, which should include the use of mobile technology to facilitate real-time data. Such information should be used to improve the delivery and effectiveness of humanitarian assistance.

Foreign Assistance Data Review Findings Report.—Not later than 90 days after enactment of the act, the Secretary of State shall submit a report to the Committee detailing steps taken to implement the recommendations of the Foreign Assistance Data Review Findings Report, including to develop a standard foreign assistance management business process, identification of new system requirements to meet such process, and a plan for developing standards and governance to integrate such process.

Report on Monitoring and Evaluation of Fiscal Year 2015 Programs.—The Committee underscores the importance of monitoring

and evaluating the effectiveness of foreign assistance programs. Independent evaluations, including impact evaluations where appropriate, of such programs are an important method for improving performance and ensuring that taxpayer resources are spent efficiently and effectively. However, the quality of foreign assistance program evaluations varies widely, and there are inadequate processes in place to ensure that the findings and recommendations of evaluations inform program design, policy decisions, and budget allocations. Moreover, monitoring and evaluation processes do not always incorporate sufficient local data, feedback and participation, and comparable standards are not consistently applied across the full range of foreign assistance programs.

Not later than 90 days after enactment of the act, and following consultation with the Committee, the Secretary of State shall conduct a review of the quality of program evaluations and the utilization of such evaluations in programs conducted by Department of State regional bureaus with funds appropriated in fiscal year 2015, and publish the findings on the Department Web site.

Results-Based Assistance.—The Committee recommends that the USAID Administrator consider expanding results-based foreign assistance, such as cash on delivery assistance and non-cost-based financing. Not later than 90 days after enactment of the act, the USAID Administrator shall consult with the Committee on any current or planned activities utilizing such methods and recommend ways to expand such use, if appropriate.

Rule Making.—The Committee notes the Department of State may have, at times, loosely interpreted the Administrative Procedures Act of 1946 (5 U.S.C. 551 et seq.) when using an exception to the publishing of a proposed rulemaking related to a function of foreign affairs. The Committee notes that the exception should only be used if public rulemaking provisions “would clearly provoke definitely undesirable international consequences”.

MULTI-YEAR PLEDGES

The Committee directs the heads of U.S. departments and agencies funded by the act to refrain from making any pledge for future year funds for any multilateral or bilateral program unless such pledge was: included in an act making appropriations for the Department of State, foreign operations, and related programs or previously authorized by an act of Congress; previously justified in a CBJ, including projected future year costs; or the subject of prior consultation with the Committee at least 7 days in advance of the pledge.

NOTWITHSTANDING AUTHORITY

Notwithstanding authority included in any provision of the act shall not be interpreted to exclude the requirements of such provision.

The Secretary of State and USAID Administrator, as appropriate, shall inform the Committee of the use of notwithstanding authority in the submission of country notifications required by section 7015(f) of the act.

REPORTS, NOTIFICATIONS, AND SPEND PLANS

To save paper and printing costs, the Committee directs that one copy of reports, congressional notifications, and correspondence be jointly addressed to the chairs of the Committee and subcommittee, and one copy jointly addressed to the ranking members of the Committee and subcommittee. Reports required by the Committee may also be electronically transmitted and posted on agency Web sites, in accordance with section 7077(a) of the act.

Congressional notifications submitted by the Secretary of State and USAID Administrator for funds that are being reallocated prior to initial obligation, reprogrammed, or reobligated after deobligation, should, to the maximum extent practicable, contain detailed information about the source of such funds and why such funds are no longer intended to be used as previously justified.

The submission by the Department of State and USAID of one spend plan per account for each program for which a spend plan has been required has not achieved the intended purpose of improving oversight of funds. Spend plans submitted pursuant to section 7076 of the act shall be submitted in the form of a single, comprehensive spend plan for each program identified, and should include all intended sources of funds made available by the act for such program.

Pursuant to section 7076(b)(1)(A) of the act, the following regional security initiatives shall be addressed in the spend plans required by such section: the Caribbean Basin Security Initiative; the Central America Regional Security Initiative; the Trans-Sahara Counterterrorism Partnership; the Partnership for Regional East Africa Counterterrorism; the West Africa Regional Security Initiative; the Global Peace Operations Initiative, including Africa Contingency Operations Training and Assistance; the African Peacekeeping Rapid Response Partnership; the Africa Conflict Stabilization and Border Security program; the African Military Education Program; the Africa Maritime Security Initiative; the Security Governance Initiative; the Africa Regional Counterterrorism Fund; the Counterterrorism Partnerships Fund; the Regional Strategic Initiative; the African Union Rapid Deployment Capability; and the Southeast Asia Maritime Security Law Enforcement Initiative.

REPROGRAMMING GUIDELINES AND SECTION 653(a) OF THE FOREIGN ASSISTANCE ACT OF 1961

Section 7019 of the act requires that amounts designated in the respective tables referenced in this report shall be made available in such designated amounts and shall be the basis of the report required by section 653(a) of the FAA, where applicable. The section also includes limited authority to deviate from such specified amounts. In addition, section 7015 of the act clarifies reprogramming and notification requirements for funds made available by the act. Proposed deviations from tables in title I of this report are subject to such section. The Department of State, USAID, and other agencies funded in the act are directed to notify the Committee of any reprogramming, required by sections 7015 and 7019 of the act, at the most detailed level of the CBJ, the act, or this report.

COUNTRIES AND ISSUES OF CONCERN

The Committee includes countries and issues of concern below. All tables are subject section 7019 of the act.

AFGHANISTAN

The Committee recommends \$1,144,322,000 for diplomatic operations in Afghanistan under the D&CP and ESCM headings, an amount equal to the President's budget request.

The Committee recommends \$961,580,000 for assistance for Afghanistan. Prior fiscal year carryover funds for assistance for Afghanistan are projected to total \$1,642,171,000.

Section 7044(a) of the act continues directives and conditions on U.S. Embassy operations in, and assistance for, Afghanistan in a manner similar to the prior fiscal year.

Section 7044(a)(2)(E) of the act is a new provision restricting direct government-to-government assistance for the Government of Afghanistan unless the Secretary of State reports to the Committee that companies and organizations that implement U.S. foreign assistance programs in Afghanistan in a manner consistent with U.S. laws and regulations are not subjected by such government to taxes and fees in contravention of diplomatic and other agreements. Despite engagement by the Department of State on this matter, the Committee remains concerned that the Government of Afghanistan continues to assess improper taxes on U.S. assistance, including reportedly seeking \$200,000,000 in back taxes.

Section 7034(k)(12) of the act includes modifications to the Afghan Allies Protection Act, 2009 (division F of Public Law 111-8), as contained in the President's budget request.

The Committee expects that gender-related programs will remain a top priority of the Governments of the United States and Afghanistan, particularly those activities that prioritize women's participation in political and security processes and programs, and that address gender-based violence. The Committee supports the inclusion of women in reconciliation negotiations and reintegration efforts. The Committee urges implementation of the 2015 National Action Plan on Women, Peace, and Security developed by the Government of Afghanistan, and supports programs funded by the act to enable civil society to monitor its implementation.

The Committee recommends \$10,000,000 for the Afghan Civilian Assistance Program.

The Committee supports funds for programs to revive traditional Afghan crafts and promote small business opportunities for artisans, particularly women, to be awarded on an open and competitive basis. The Committee recommends that assistance to promote the economic empowerment of women be made available as grants to Afghan and international organizations, to the maximum extent practicable.

AFGHANISTAN

[Budget authority in thousands of dollars]

Account	Committee recommendation
Economic Support Fund	737,780

AFGHANISTAN—Continued
 (Budget authority in thousands of dollars)

Account	Committee recommendation
International Narcotics Control and Law Enforcement	185,000
Nonproliferation, Anti-terrorism, Demining and Related Programs	37,600
International Military Education and Training	1,200
Total, Afghanistan	961,580
Carryover Balances Fiscal Years 2006–2016 ¹	1,642,171
Total, Afghanistan with Carryover Balances	2,603,751

¹ Total appropriated but unobligated balances as of March 31, 2016 as reported to the Committee by the Department of State

EAST ASIA AND PACIFIC REGION

The Committee recommends not less than \$50,000,000 above the President’s budget request for assistance for the East Asia and Pacific region. The Committee recommends not less than \$7,750,000 for Southeast Asia Maritime Security under the INCLE heading.

Section 7043 of the act provides strategic direction for assistance for the East Asia and Pacific region, and underscores continued support by the Committee for the advancement of democracy and the rule of law throughout the region. While the Committee recognizes recent democratic successes through elections in Burma and Taiwan, the deterioration of personal rights and freedoms in Thailand and Cambodia, in particular, remains a concern.

The Committee notes the aggressive actions by the People’s Republic of China [PRC] to assert claims to disputed territories in the South China Sea, including by intercepting U.S. reconnaissance aircraft. The Committee encourages the Secretary of State to continue to publicly condemn the PRC’s militarization of the South China Sea.

The Committee directs the Broadcasting Board of Governors [BBG] to submit to the Committee a report, concurrent with the operating plan, detailing the fiscal year 2017 BBG programs that are attributable to the Asia Rebalancing Initiative, including the costs of such programs.

ATROCITY PREVENTION

The Committee recommends not less than \$500,000 under the D&CP heading and \$250,000 under the USAID OE heading to train personnel at the Department of State and USAID in genocide and mass atrocity prevention and to support full participation in the Atrocities Prevention Board [APB], including staff to carry out the responsibilities of the APB in accordance with Presidential Study Directive 10 and Executive Order 13729, “A Comprehensive Approach to Atrocity Prevention and Response” (May 18, 2016). The Under Secretary of State for Civilian Security, Democracy, and Human Rights shall administer such funds.

In addition, section 7033(d) of the act recommends not less than \$25,000,000 under the INCLE and ESF headings for an Atrocities Prevention Fund for programs to prevent atrocities and to implement the recommendations of the APB, including with respect to the evaluation required by section 7033(d) of the Department of

State, Foreign Operations, and Related Programs Appropriations Act, 2016 (division K of Public Law 114–113). The uses of such funds shall be the responsibility of such Under Secretary.

BANGLADESH

The Committee recommends \$171,876,000 for assistance for Bangladesh.

The Committee notes with alarm the killings of secular writers, bloggers, and foreigners in Bangladesh by extremists. The Committee believes that if not effectively addressed, this violence could spread to areas of Southeast Asia that may be receptive to narratives of violence and intolerance, including in Rakhine State, Burma and Southern Thailand, with tragic consequences.

The Committee recommends not less than \$3,000,000 under the DA heading for programs to strengthen the capacity of the Government of Bangladesh to inspect and enforce garment factory safety standards, and improve labor conditions in Bangladesh by strengthening the capacity of independent workers' organizations in readymade garment, shrimp, and fish export sectors. The Committee directs the USAID Administrator to consult with the heads of other relevant U.S. Government departments and agencies, including the Department of Labor's Bureau of International Labor Affairs [ILAB] and the Office of the U.S. Trade Representative [USTR].

The Committee notes the need for greater transparency and accountability in Bangladesh, particularly within the judicial, law enforcement, and electoral sectors, and recommends \$8,000,000 under the DA heading for democracy programs for that country.

The Committee notes the use of the International Criminal Tribunal, established by the ruling Awami League government, to sentence to death individuals convicted of crimes dating to the 1971 war of independence after trials widely criticized as unfair. Prior to the obligation of assistance for the central Government of Bangladesh, the Secretary of State shall submit to the appropriate congressional committees a report detailing actions taken by such government to ensure such trials meet international standards of independence and fairness.

BANGLADESH

(Budget authority in thousands of dollars)

Account	Committee recommendation
Global Health Programs (USAID)	77,000
Development Assistance	86,116
International Narcotics Control and Law Enforcement	2,000
Nonproliferation, Anti-terrorism, Demining and Related Programs	3,260
International Military Education and Training	1,500
Foreign Military Financing Program	2,000
Total, Bangladesh	171,876

BURMA

Section 7043(b) of the act continues, with minor modifications, current requirements regarding assistance for Burma. The Com-

mittee recognizes the opportunities that exist to further development and democracy in Burma following successful 2015 elections, but remains concerned with the influence of the Burmese military over political affairs, and the challenges to the new government in securing a meaningful and enduring ceasefire, particularly as human rights abuses against ethnic minorities continue. The Committee directs the Secretary of State to continue to make the plight of the Rohingya minority in Burma a priority.

No assistance for Burma is included in the President's budget request under the IMET and the FMF headings, and none is provided by the act.

BURMA

[Budget authority in thousands of dollars]

Account	Committee recommendation
Global Health Programs (Department of State)	9,000
Global Health Programs (USAID)	20,000
Economic Support Fund	82,700
International Narcotics Control and Law Enforcement	3,000
Total, Burma	114,700

CAMBODIA

Section 7043(c)(1) of the act restricts assistance for Cambodia unless the Secretary of State determines and reports to the appropriate congressional committees that the Government of Cambodia has ceased violence and harassment against civil society in Cambodia, including the political opposition. As a recipient of significant U.S. and international assistance since 1993, the Committee is concerned that the crackdown by the Government of Cambodia on civil society and the political opposition is intended to undermine prospects for free and fair elections in 2017. Further, the Committee directs the Secretary of State to press the Government of Cambodia to conduct credible investigations into gross human rights violations, including those committed in the March 30, 1997 grenade attack against the political opposition that injured American Ron Abney.

In addition, section 7043(c)(2) of the act limits a U.S. contribution to the Extraordinary Chambers in the Court of Cambodia [ECCC] to Case 003, regarding former Khmer Rouge navy commander Meas Muth who is implicated in the 1975 Mayaguez Incident. The Committee endorses the Department of State's plan to cease contributions to the ECCC if a closing order is issued for Case 003.

CAMBODIA

[Budget authority in thousands of dollars]

Account	Committee recommendation
Global Health Programs (Department of State)	5,122
Global Health Programs (USAID)	28,500
Development Assistance	36,250
Economic Support Fund	1,500

CAMBODIA—Continued
 [Budget authority in thousands of dollars]

Account	Committee recommendation
Nonproliferation, Anti-terrorism, Demining and Related Programs	6,190
International Military Education and Training	250
Total, Cambodia	77,812

CENTRAL AMERICA

The Committee recommends a total of \$650,575,000 to implement the U.S. Strategy for Engagement in Central America in support of the Plan of the Alliance for Prosperity in the Northern Triangle of Central America. The Committee is aware that corruption, poverty, drug trafficking, organized crime, violence, and impunity are deeply rooted in the countries of Central America, and will take years to successfully address.

Section 7045(a) of the act continues, with minor modifications, current requirements regarding assistance for such countries. The Committee directs the Secretary of State, prior to making the certification required in section 7045(a)(3)(B) of the act, to consult with representatives of relevant local and U.S. nongovernmental organizations [NGOs].

The Committee directs the Secretary of State, after consultation with the Committee, to submit a comprehensive, multi-year, country-by-country spend plan, without which effective oversight of assistance for Central America is not possible.

The Committee directs the Secretary of State to consider the central Government of Guatemala’s fulfillment of its commitment under the financing agreement for the Chixoy Reparations Plan in determining assistance levels under this heading for Guatemala in support of the Plan of the Alliance for Prosperity in the Northern Triangle of Central America.

The Committee recognizes the success of the International Commission Against Impunity in Guatemala [CICIG] in strengthening the rule of law by combating corruption and impunity, and directs the Secretary of State, in consultation with the heads of other relevant U.S. Government agencies, to make available to CICIG and the Guatemala Attorney General, if requested, any information available to the Secretary that could assist in investigations and prosecutions by such entities, and to seek similar support for such investigations and prosecutions from the heads of other relevant U.S. Government departments and agencies. Not later than 90 days after enactment of the act, the Secretary of State shall report to the Committee on steps taken to provide such information.

The Committee directs the Secretary of State to consider the central Government of Honduras’ assistance to the victims of the May 2012 killings at Ahuas and its support for an independent, international investigation of the death of Berta Caceres and killings of other social and environmental activists in determining assistance levels under this heading for Honduras in support of the Plan of the Alliance for Prosperity in the Northern Triangle of Central America.

The Committee recommends not less than \$11,000,000 for the Office of the Attorney General in Honduras and not less than \$7,000,000 for the Office of the Attorney General in Guatemala. The Committee also supports additional assistance for personal security for senior officials in such offices.

The Committee recommends not less than \$500,000 under the ESF heading for assistance for the Office of the United Nations [U.N.] High Commissioner for Human Rights in Honduras.

The Committee recommends \$4,500,000 under the INCLE heading to support the Mission to Support the Fight Against Corruption and Impunity in Honduras [MACCIH]. The Committee recognizes that MACCIH's ability to successfully carry out its mission depends on the willingness of the Government of Honduras to fully cooperate with investigations and prosecutions by MACCIH and the Honduran Attorney General, and to implement reforms of the electoral and judicial systems recommended by MACCIH. The Committee encourages such government to support a thorough, independent investigation under the joint auspices of the Inter-American Human Rights Commission and MACCIH of the March 3, 2016 assassination of Honduran environmental activist Berta Caceres.

The Committee recommends not less than \$10,000,000 to support efforts by the U.N. High Commissioner for Refugees and NGOs in Central America and Mexico to improve the capacity of national asylum systems to appropriately address the needs of repatriated migrants, refugees seeking asylum, and victims of human smuggling and trafficking.

FUNDING FOR CENTRAL AMERICA STRATEGY

[Budget authority in thousands of dollars]

Country/Program	Committee recommendation
Development Assistance:	
El Salvador	75,000
Guatemala	119,000
of which, Office of the Guatemalan Attorney General	2,000
Honduras	98,000
of which, Office of the Honduran Attorney General	2,000
Nicaragua	13,000
USAID Central America Regional	26,410
Subtotal, Development Assistance	331,410
Economic Support Fund:	
State Western Hemisphere Regional	100,300
of which, Central America Regional Security Initiative (CARSI)	85,300
Office of the U.N. High Commissioner for Human Rights in Honduras (non-add)	500
of which, Other Regional Economic Opportunity	15,000
Bureau of Oceans and International Environmental and Scientific Affairs (Department of State), Global Food Security Program	4,000
Subtotal, Economic Support Fund	104,300
Foreign Military Financing Program:	
Belize	1,000
Costa Rica	1,400
El Salvador	1,900
Guatemala	1,740
Honduras	4,500
Panama	2,000

June 27, 2016 (7:14 p.m.)

FUNDING FOR CENTRAL AMERICA STRATEGY—Continued
 (Budget authority in thousands of dollars)

Country/Program	Committee recommendation
State Western Hemisphere Regional	10,000
Subtotal, Foreign Military Financing Program	22,540
Global Health Programs (USAID):	
Guatemala	13,000
Subtotal, Global Health Programs (USAID):	13,000
International Military Education and Training:	
Belize	250
Costa Rica	425
El Salvador	800
Guatemala	760
Honduras	750
Nicaragua	140
Panama	700
Subtotal, International Military Education and Training	3,825
International Narcotics Control and Law Enforcement:	
State Western Hemisphere Regional	
of which, CARSI	175,000
Office of the Guatemalan Attorney General (non-add)	5,000
Office of the Honduran Attorney General (non-add)	9,000
International Commission Against Impunity in Guatemala (non-add)	7,500
Mission to Support the Fight Against Corruption and Impunity in Honduras (non-add)	4,500
Subtotal, International Narcotics Control and Law Enforcement	175,000
Nonproliferation, Anti-terrorism, Demining and Related Programs:	
Panama	500
Subtotal, Nonproliferation, Anti-terrorism, Demining and Related Programs	500
Total, Central America Strategy	650,575

COLOMBIA

Section 7045(b) of the act recommends not less than \$391,253,000 for assistance for Colombia in a manner similar to the prior fiscal year, except funds may also be used to implement a peace agreement between the Government of Colombia and illegal armed groups in accordance with constitutional and legal requirements in Colombia, and that has the support of the people of Colombia. A pre-obligation requirement for a spend plan and additional details on the peace agreement are included to ensure the full scope and oversight of such programs are understood by both the Department of State and the Committee. The Committee understands that the Government of Colombia will invest substantial political and economic capital in the implementation of the peace agreement.

The Committee recommends under the ESF heading: \$7,000,000 for Colombian refugees in neighboring countries, to be transferred to, and merged with, funds appropriated under the MRA heading; and \$9,000,000 for programs to protect human rights, including not less than \$1,000,000 for the Office of the U.N. High Commissioner for Human Rights in Colombia.

COLOMBIA

[Budget authority in thousands of dollars]

Account	Committee recommendation
Economic Support Fund	187,328
International Narcotics Control and Law Enforcement	143,000
Nonproliferation, Anti-terrorism, Demining and Related Programs	21,000
International Military Education and Training	1,400
Foreign Military Financing Program	38,525
Total, Colombia	391,253

DEMOCRACY PROGRAMS

Section 7032 of the act recommends a total of \$2,576,000,000 for democracy programs from funds appropriated under the DA, ESF, AEECA, and INCLE headings, which are allocated on a regional basis. Of the funds appropriated by the act under the ESF heading, not less than \$32,000,000 is recommended for the Near East Regional Democracy program. Funds appropriated by the act for democracy programs that are made available to strengthen democratic institutions abroad shall be prioritized for those institutions that demonstrate a commitment to democracy and the rule of law, as determined by the Secretary of State or the USAID Administrator, as appropriate.

The Secretary of State or the USAID Administrator, as appropriate, shall report to the appropriate congressional committees within 30 days of a decision to significantly change the objectives or content of a democracy program or to close such a program due to the increasingly repressive nature of the host government. The report shall also include a strategy for continuing support for democracy programs, if feasible, and may be submitted in classified form, if necessary.

Not later than 180 days after enactment of the act, the USAID Administrator shall submit a report to the Committee assessing the implementation of revised ADS Chapter 304 regulations and Amplifying Guidelines regarding the choice of acquisition and assistance instruments for democracy programs, including at the mission level. The report shall also include information on the training of USAID staff on the revised regulations and guidelines.

Not later than September 30, 2018, the Secretary of State and USAID Administrator shall update the reports required by section 7032(f)(3) of division K of Public Law 114–113 regarding the use of contracts, grants, and cooperative agreements in the conduct of democracy programs with funds made available by the act and division K of Public Law 114–113.

The Secretary of State shall update the report required by section 7032(g)(2) of division K of Public Law 114–113 regarding the methodology and guidelines established for country strategic reviews and the analysis on prerequisite political and social conditions for democracy programs in a nondemocratic or democratic transitioning country, as necessary.

In implementing section 7032(h) of the act, the USAID Administrator shall publish the requested information on the agency Web

site in a manner that complies with Federal Acquisition Regulations.

DEMOCRACY PROGRAMS
(Budget authority in thousands of dollars)

Region/Program	Development Assistance	Economic Support Fund	Assistance for Europe, Eurasia and Central Asia	International Narcotics Control and Law Enforcement	Committee recommendation
Africa	109,794	196,031		33,500	339,325
East Asia and the Pacific	97,125	40,633		11,050	148,808
Europe and Eurasia			232,292		232,292
Near East		404,140		25,375	429,515
South and Central Asia	8,000	626,155	31,658	111,630	777,443
Western Hemisphere	149,238	226,640		201,667	577,545
Global Programs	48,339	11,500		11,233	71,072
Total, Democracy Programs	412,496	1,505,099	263,950	394,455	2,576,000

DEMOCRATIC REPUBLIC OF THE CONGO

Funds appropriated under the ESF heading should support economic and agricultural development opportunities, and bolster democracy and governance, rule of law, and civil society capacity building in the Democratic Republic of the Congo [DRC], including in Eastern Congo. The Committee recognizes the success of public-private partnerships in integrating small farmers into agricultural development initiatives in the DRC, and encourages USAID to continue to support such partnerships and projects.

The Committee remains concerned with the ongoing suspension of exit permits for children legally adopted from the DRC by parents who are U.S. citizens. The Committee urges continued engagement by the Department of State with DRC officials and legislators until all legally adopted children have been granted exit permits.

DEMOCRATIC REPUBLIC OF THE CONGO
(Budget authority in thousands of dollars)

Account	Committee recommendation
Global Health Programs (Department of State)	60,975
Global Health Programs (USAID)	132,550
Economic Support Fund	75,188
International Narcotics Control and Law Enforcement	2,000
Nonproliferation, Anti-terrorism, Demining and Related Programs	2,000
Peacekeeping Operations	10,000
International Military Education and Training	435
Total, Democratic Republic of the Congo	283,148

EGYPT

Section 7041(a) of the act recommends up to \$75,000,000 for assistance for Egypt under the ESF heading and \$1,300,000,000 under the FMF heading. Conditions on assistance for Egypt are similar to the prior fiscal year, except that the Committee provides authority to reprogram funds under the ESF heading in the act and prior acts making appropriations for the Department of State, foreign operations, and related programs if the Secretary of State

determines that the Government of Egypt is prohibiting, or otherwise interfering with, the conduct or operations of programs supported by such funds. The Committee is concerned with reports that cooperation between the Governments of the United States and Egypt on non-security programs is lacking, resulting in an ESF pipeline totaling \$328,000,000 in unobligated funds, and \$675,000,000 in obligated but unexpended funds.¹

Despite repeated efforts to encourage political and economic reforms and public affirmations by the Government of Egypt of the importance of the U.S.-Egyptian partnership, the Committee is dismayed that many NGOs remain unregistered and are prevented from working in Egypt for the benefit of the Egyptian people; the June 2013 political charges against democracy NGOs fester; and a full accounting of all individuals in Egyptian custody has yet to occur.

The Committee is also concerned with the increasing repression in Egypt aimed at silencing critics of the government.

Section 7041(a)(2)(A) of the act recommends not less than \$10,000,000 for Egyptian students with high financial need to attend not-for-profit institutions of higher education that meet standards equivalent to those required for U.S. institutional accreditation by a regional accrediting agency recognized by the U.S. Department of Education. Students should be eligible for scholarships based on need, outstanding academic record, and leadership potential to contribute to the long-term political, economic, and social development of Egypt. The curriculum of such institutions should encourage critical thinking and be taught in the English language.

Section 7034(o)(3) of the act provides authority for an enterprise fund for Egypt.

The Committee notes the extension of legal protection regarding the conviction of democracy NGOs issued by the Cairo Criminal Court on June 4, 2013 was made permanent by section 7034(d)(4) of division K of Public of Public Law 114-113.

EGYPT

[Budget authority in thousands of dollars]

Account	Committee recommendation
Economic Support Fund	75,000
International Narcotics Control and Law Enforcement	2,000
Nonproliferation, Anti-terrorism, Demining and Related Programs	3,000
International Military Education and Training	1,800
Foreign Military Financing Program	1,300,000
Total, Egypt	1,381,800

GEORGIA

The Committee recommends \$100,325,000 for assistance for Georgia, including \$10,000,000 above the President's budget request under the FMF heading.

Section 7070(c) of the act includes new limitations and restrictions on assistance regarding the Russian occupation of Abkhazia

¹ According to the Department of State, the unobligated and obligated/unexpended totals are current as of March 31, 2016.

and Tskhinvali Region/South Ossetia. The Committee remains concerned with continued Russian aggression toward Georgia, and efforts to undermine its democratic development, including through the use of hostile propaganda. The Committee underscores support for Georgia's sovereignty and territorial integrity.

GEORGIA

[Budget authority in thousands of dollars]

Account	Committee recommendation
Assistance for Europe, Eurasia and Central Asia	67,025
Nonproliferation, Anti-terrorism, Demining and Related Programs	1,100
International Military Education and Training	2,200
Foreign Military Financing Program	30,000
Total, Georgia	100,325

GLOBAL INTERNET FREEDOM

The Committee recommends \$50,500,000 for programs to promote Internet freedom globally. The Committee directs the Department of State and BBG to make any new Internet freedom tool or technique funded in fiscal year 2016 available for a peer review by an independent organization to evaluate the comparative value of such tool or technique over others previously developed.

Section 7078 of the act provides a framework for global Internet freedom programs funded by the act. The Committee believes that effective Internet freedom programs must support the goals and objectives of clear and comprehensive strategies, including the President's International Strategy for Cyberspace (May 2011) and the Department of State International Cyberspace Policy Strategy (March 2016). Such programs are comprised of interdependent components, including the provision of tools and techniques that enable individuals to use circumvention technology to access and disseminate information; training for activists on protection and detection avoidance; and coordinated civil society efforts to challenge legislation, regulations, and laws that seek to restrict Internet freedom.

Circumvention technology alone does not further Internet freedom abroad, and the Committee acknowledges the difficulties in monitoring and conducting oversight of the use of such technology. For this reason, the Committee requires that spend plans submitted by the Department of State and BBG pursuant to section 7078(c) of the act include a description of safeguards to ensure that circumvention technologies are not used for illicit purposes, such as coordinating terrorist activities or online sexual exploitation of children.

The Committee recognizes that BBG language services create programs for the Internet and social media platforms, and work with local audiences, journalists, and broadcasters to circumvent Internet censorship through the production and distribution of guides on circumvention techniques, Quick Response [QR] codes to directly link to blocked Web sites, and training journalists on circumvention tools.

The Committee recommends \$70,177,000 for BBG program delivery costs (including shortwave, mediumwave, FM, satellite, Inter-

net freedom and affiliates), which is 9.2 percent of the total amount recommended for IBO. The Committee recommendation for the Internet freedom program is \$12,500,000, which is 17.8 percent of the program delivery budget.

The Committee intends that funds recommended for the BBG Internet freedom program to be in addition to funds for International Broadcasting Bureau [IBB] and Radio Free Asia [RFA] employees overseeing such program. The Committee recommends \$1,200,000 for such RFA employees and the President's budget request for such IBB employees.

The BBG Chief Executive Officer [CEO] is directed to include in the operating plan required by section 7076(a) of the act total BBG resources, including funds and employees, supporting digital programs available on the Internet, including language service staff, digital teams, and technical support, and \$12,500,000 for the Internet freedom program. The BBG CEO is to consult with the Committee prior to providing this information.

Not later than 90 days after enactment of the act, the Secretary of State and the BBG CEO shall jointly provide the Committee an evaluation of the effectiveness of Internet freedom programs in the PRC supported by the Department of State and BBG, including an estimate of the number of individuals using tools developed through such programs, and an analysis of the challenges presented by the PRC's continued efforts through laws and regulations to restrict access to information on the Internet.

GLOBAL INTERNET FREEDOM
[Budget authority in thousands of dollars]

Account	Committee recommendation
Democracy Fund (Department of State)	15,500
Economic Support Fund	19,000
of which, Near East Regional Democracy Program	9,000
Democracy Fund (USAID)	3,500
International Broadcasting Operations	12,500
Total, Global Internet Freedom	50,500

GREAT LAKES REGION

Section 7042(a) of the act restricts funds appropriated under the IMET heading for assistance to a central government of the Great Lakes Region (Burundi, DRC, Rwanda, and Uganda) until the Secretary of State determines and reports that such government is not facilitating or participating in destabilizing activities in a neighboring country, including aiding and abetting armed groups. In evaluating whether a country is engaging in such activities, the Secretary should also consider whether such government is taking steps to protect the rights of civil society, including opposition political parties.

The Committee recommends support for local and international NGOs to conduct oversight of the trafficking in conflict minerals out of Eastern Congo to Rwanda and Uganda.

INTERNATIONAL RELIGIOUS FREEDOM

Section 7033(a) of the act recommends not less than \$8,000,000 for the Office of International Religious Freedom, including not less than \$6,000,000 for the Ambassador-at-Large for International Religious Freedom (the Ambassador-at-Large), and not less than \$2,000,000 for the Special Envoy to Promote Religious Freedom of Religious Minorities in the Near East and South Central Asia, including for support staff. This is \$2,000,000 above the President's budget request.

The Committee recognizes the importance of the Ambassador-at-Large to U.S. foreign policy interests, and encourages the Secretary of State to ensure that the Ambassador-at-Large has both the resources and authority necessary to advance international religious freedom as an important element of U.S. foreign policy.

Section 7033(b) of the act recommends not less than \$10,000,000 under the Human Rights and Democracy Fund [HRDF] for international religious freedom programs and not less than \$10,000,000 under the ESF heading for programs to protect vulnerable and persecuted religious minorities. The Secretary of State is required to develop a plan for transitional justice, reconciliation, and persecuted religious minorities in the Middle East and North Africa, and the Committee recommends not less than \$5,000,000 under the ESF heading to implement such plan, to be matched to the maximum extent practicable from sources other than the U.S. Government and which are in addition to funds otherwise available for such purposes. Funds are the responsibility of the Ambassador-at-Large, in consultation with other relevant U.S. Government officials.

The Committee recommends not less than \$1,000,000 for programs to combat anti-Semitism abroad. The Committee requests the Secretary of State to consult with the appropriate congressional committees on plans to counter anti-Semitism, racism, and intolerance in Europe, including through new initiatives supported by the Organization for Security and Cooperation in Europe.

The Committee recommends funds for the development of an international religious freedom curriculum for Foreign Service Officers, particularly entry level diplomats, to be incorporated into mandatory orientation training programs. The curriculum should include an explanation of the importance of international religious freedom to U.S. foreign policy, and case studies demonstrating how programs supporting international religious freedom further national interests.

The Committee continues to support programs to assist vulnerable Iraqi ethnic and religious minorities, including the Christian community, particularly in the Nineveh Plains.

Not later than 30 days after the enactment of the act, the Ambassador-at-Large shall submit a report to the appropriate congressional committees regarding coordination between the Office of International Religious Freedom and USTR on religious freedom in Vietnam pursuant to section 102(a)(13) of the Bipartisan Congressional Trade Priorities and Accountability Act of 2015 (Public Law 114-26).

The Committee recognizes the importance of the proper designations of countries of particular concern [CPC] for religious freedom, and urges the President and the Secretary of State to update the CPC list annually. If the situation in a given country calls for such country to be designated as a CPC for religious freedom prior to the annual review, the Committee urges the President to make the designation and promptly update the CPC list. If the U.S. Commission on International Religious Freedom [USCIRF] recommends a country for CPC designation, and such country is not designated as a CPC, the Secretary of State shall provide the rationale for such action to the appropriate congressional committees within 30 days of such decision.

The Committee recognizes that the United States has moved to normalize relations with Cuba and strengthen ties with India despite both countries remaining on USCIRF's Tier 2 list, which consists of countries that require close monitoring due to violations of religious liberty. The Committee directs the Secretary of State to make religious freedom in Cuba, India, and other countries on the Tier 2 list a priority.

IRAN

Section 7041(b) of the act continues provisions regarding Iran that are similar to the prior fiscal year.

The Committee recognizes the importance of ensuring that Iran's nuclear weapons program remains inactive and appropriate steps are taken in response to any violation of the terms of the Joint Comprehensive Plan of Action.

IRAQ

The Committee recommends \$1,230,965,000 for diplomatic operations in Iraq under the D&CP and ESCM headings, an amount equal to the President's budget request.

Funds made available for the Kurdistan Region of Iraq [KRI] under the ESF heading shall be made available for programs to further economic reforms, diversify the economy, develop agricultural opportunities, and support the creation of small and medium-sized enterprises. Additional assistance is available under the IDA and MRA headings to mitigate the impact of internally displaced persons [IDPs] and refugees in the KRI.

The Committee expects the administration to conduct effective monitoring of the use in Iraq of U.S. training and equipment recommended under the FMF heading.

Authority for loan guarantees and a direct loan for Iraq is included in sections 7034(o)(1) and (2) of the act, respectively.

Not later than 90 days after enactment of the act, the Secretary of State shall submit a report to the Committee on the actions taken by the Government of Iraq to ensure the administrative, political, cultural, and education rights of various nationalities in Iraq, in accordance with article 25 of the Iraqi Constitution, and on steps taken to create a Nineveh Plains province. The report shall detail U.S. efforts to help ensure the protection of minority groups in Iraq, and an assessment of obstacles in Iraq to the establishment of such a province.

Not later than 90 days after enactment of the act, the Secretary of State, in consultation with the heads of other relevant U.S. departments and agencies, shall submit to the Committee, in classified form if necessary, a strategy for the provision of assistance directly to certain military and security forces fighting ISIL in northern Iraq, including the Kurdish Peshmerga and the Nineveh Plain Protection Units. The report shall also include a detailed description of the procedures for vetting recipients of such assistance and monitoring its use.

Not later than 30 days after the enactment of the act, the Secretary of State shall submit a report to the appropriate congressional committees assessing whether the Government of Iraq is taking appropriate and sufficient actions to ensure the safety and security of Iranian dissidents housed at Camp Liberty, Iraq.

The Committee does not include section 7041(c)(2) of division K of Public Law 114–113 regarding restrictions on construction, rehabilitation, or other improvements to U.S. diplomatic facilities in Iraq for which no land-use agreement has been entered into by the Governments of the United States and Iraq, except if necessary to protect such facilities, or the security, health, and welfare of U.S. personnel. As only the facility in Basrah lacks such land-use agreement and the President’s budget request for Basrah proposes only to address improvements regarding the security, health, and welfare of U.S. personnel, the Committee does not continue the prior fiscal year restrictions.

IRAQ

[Budget authority in thousands of dollars]

Account	Committee recommendation
Economic Support Fund	332,500
Nonproliferation, Anti-terrorism, Demining and Related Programs	26,860
International Military Education and Training	1,000
Foreign Military Financing Program	150,000
Total, Iraq	510,360

ISRAEL

The Committee recommends \$3,400,000,000 for assistance for Israel under the FMF heading, which is \$300,000,000 above the President’s budget request. The Committee supports such additional assistance for Israel given the persistent deteriorating security situation in the Middle East.

The Committee recommends \$7,500,000 for refugee resettlement in Israel under the MRA heading, to be awarded through an open and competitive process.

Section 7048(c) of the act requires the Secretary of State to certify that U.S. participation in the U.N. Human Right Council is in the national interest, and that the Council is taking credible steps to remove Israel as a permanent agenda item. The Committee remains concerned with the anti-Israel bias of the Council, particularly as reflected in the March 2016 resolution on business enterprises engaged in Israeli settlements (A/HRC/31/L.39).

JORDAN

The Committee recommends \$1,000,000,000 for assistance for Jordan. Additional assistance is available under the IDA and MRA headings to address needs arising from refugees in Jordan from neighboring countries, including for communities hosting such refugees.

Section 7034(o)(1) of the act includes authority for loan guarantees for Jordan.

The Committee directs the Secretary of State to update the report required in section 7041(d)(2) of division K of Public Law 114-113 regarding donor contributions to the Jordan Response Plan for the Syria Crisis 2016-2018 not later than 90 days after enactment of the act.

JORDAN

[Budget authority in thousands of dollars]

Account	Committee recommendation
Economic Support Fund	632,400
Nonproliferation, Anti-terrorism, Demining and Related Programs	13,500
International Military Education and Training	4,000
Foreign Military Financing Program	350,000
Total, Jordan	1,000,000

LEBANON

Section 7041(e) of the act conditions assistance for Lebanon in a manner similar to the prior fiscal year.

The Committee notes that sections 620A and 620G of the FAA restrict assistance to any country the Secretary of State determines has repeatedly supported acts of international terrorism and require the withholding of assistance to the government of any country that provides assistance to such country so determined by the Secretary, respectively. Hezbollah has been designated a FTO pursuant to section 219 of the Immigration and Nationality Act (8 U.S.C. 1189), as amended, since 1997. The Committee again expects that no funds made available by the act will directly or indirectly benefit or otherwise legitimize Hezbollah, including within the Government of Lebanon, or any other FTO operating in Lebanon.

The Committee recommends \$14,000,000 for scholarships for students in Lebanon with high financial need at not-for-profit educational institutions in Lebanon that meet standards comparable to those required for U.S. accreditation, to be awarded on a competitive basis, of which up to \$2,000,000 is for a pilot program at such institutions to establish a degree and/or certificate program for refugees who have completed secondary education.

LEBANON

[Budget authority in thousands of dollars]

Account	Committee recommendation
Economic Support Fund	110,000

LEBANON—Continued
 [Budget authority in thousands of dollars]

Account	Committee recommendation
International Narcotics Control and Law Enforcement	10,000
Nonproliferation, Anti-terrorism, Demining and Related Programs	5,760
International Military Education and Training	2,750
Foreign Military Financing Program	105,000
Total, Lebanon	233,510

LIBYA

Section 7041(f) of the act recommends \$20,500,000 for assistance for Libya for programs to strengthen governing institutions, improve border security, and promote democracy and stability, and for activities to address the humanitarian needs of the people of Libya. The act continues prior year conditions and limitations regarding cooperation by the Government of Libya in the investigation of the September 2012 attack on U.S. personnel and facilities in Benghazi, Libya; the use of funds for infrastructure projects; and a certification requirement on oversight prior to the obligation of funds.

In submitting the certification required in section 7041(f)(3) of the act, the Secretary of State shall also include a detailed description of the vetting procedures used for recipients of assistance for security forces provided by the act.

LIBYA
 [Budget authority in thousands of dollars]

Account	Committee recommendation
Economic Support Fund	15,000
International Narcotics Control and Law Enforcement	1,000
Nonproliferation, Anti-terrorism, Demining and Related Programs	4,500
Total, Libya	20,500

NEAR EAST AND AFRICA RELIEF AND RECOVERY FUND

Section 7024 of the act is a new provision establishing a Near East and Africa Relief and Recovery Fund [NEARRF] under the ESF heading to address short and medium-term assistance needs in areas liberated from extremists. The Committee believes that absent such funds affected governments will be unable to hold, repopulate, and redevelop cleared areas. The Secretary of State shall submit a spend plan to the Committee prior to the obligation of funds, as well as establish mechanisms for oversight. The NEARRF is subject to the regular notification procedures of the Committee.

NORTH KOREA

The Committee remains concerned with North Korea's continued belligerent actions and pursuit of nuclear weapons capabilities that directly threaten regional stability. The Committee encourages the Secretary of State to work with Japan, South Korea, and the PRC

to exert leverage over North Korea, particularly to curb the regime’s modernization of missile delivery systems and nuclear testing.

Section 7043(d) of the act continues current requirements regarding North Korea, including the prohibition on the use of funds appropriated under the ESF heading for assistance for the Government of North Korea.

The Committee recommends continued funds for the maintenance of a database of prisons and gulags in North Korea, in accordance with section 7032(i) of the Department of State, Foreign Operations, and Related Programs Appropriations Act, 2014 (division K of Public Law 113–76).

The Committee recommends the President’s budget request for Voice of America [VOA] and RFA broadcasts to North Korea, and expects BBG to continue broadcasting at not less than the fiscal year 2016 levels.

PAKISTAN

The Committee recommends \$115,542,000 for diplomatic operations in Pakistan under the D&CP heading, an amount equal to the President’s budget request.

The Committee recommends \$642,200,000 for assistance for Pakistan. Prior fiscal year carryover funds for assistance for Pakistan are projected to total \$1,370,900,000.

Section 7044(c) of the act continues current requirements regarding assistance for Pakistan, except the waiver provided for the Secretary of State certification on Pakistan’s cooperation on counterterrorism efforts against the Haqqani Network and other extremists has been modified from a full waiver to one of 85 percent of funds appropriated under the FMF heading. The Committee remains concerned with the commitment by Pakistan to U.S. strategic objectives in the region, including combatting terrorism.

Section 7044(c)(3)(E) of the act continues to withhold from obligation \$33,000,000 of funds made available for assistance for Pakistan under titles III and IV of the act until the Secretary of State reports to the Committee that Dr. Shakil Afridi has been released from prison and cleared of all charges related to the assistance provided to the United States in locating Osama bin Laden.

Section 7044(e)(2) of the act requires that funds shall be made available to enhance the recruitment, professionalism, and retention of women in the judiciary, police, and other security forces in South and Central Asia, and the Committee recommends not less than the fiscal year 2016 level for such purposes in Pakistan.

The Committee recommends \$10,000,000 for the Pakistan Civilian Assistance Program.

PAKISTAN

[Budget authority in thousands of dollars]

Account	Committee recommendation
Global Health Programs (USAID)	22,500
Economic Support Fund	300,000
International Narcotics Control and Law Enforcement	40,000
Nonproliferation, Anti-terrorism, Demining and Related Programs	9,900

PAKISTAN—Continued
 (Budget authority in thousands of dollars)

Account	Committee recommendation
International Military Education and Training	4,800
Foreign Military Financing Program	265,000
Total, Pakistan	642,200
Carryover Balances Fiscal Years 2015–2016 ¹	1,370,900
Total with Carryover Balances	2,013,100

¹ Total appropriated but unobligated balances as of March 31, 2016 as reported to the Committee by the Department of State.

STABILITY AND DEVELOPMENT IN REGIONS IMPACTED BY EXTREMISM

Section 7073 of the act is a new provision intended to address the multidimensional complexities of combating extremism globally through: funds for the Department of State and USAID Joint Strategy on Countering Violent Extremism, May 2016; assistance for countries impacted by significant IDPs and refugees and communities that hosts such populations; and development of a comprehensive plan by the U.S. Institute of Peace to prevent and address the underlying causes of extremism in the Sahel, Horn of Africa, and Near East regions.

The Committee recommends not less than \$28,000,000 under the ESF heading for targeted assistance for women and girls at risk from extremism.

Not later than September 30, 2017, the Secretary of State, in consultation with the heads of other relevant agencies, shall submit to the Committee, in classified form if necessary, a report describing the activities of the administration to counter extremism in fiscal years 2015 and 2016, the amounts and sources of funds dedicated to such purposes, and a description of mechanisms to coordinate such programs among and between departments and agencies and to assess the effectiveness of such programs.

SYRIA

The Committee remains concerned with the impact of the Syrian crisis on the people of Syria, the economic and political stability of neighboring countries, and growth of nationalism and intolerance in Europe and elsewhere.

Section 7041(h) of the act continues directives and requirements regarding the provision of non-lethal assistance for Syria, and monitoring and oversight of such assistance, in a manner similar to the prior fiscal year. Funds shall be made available for programs to build the capacity of Syrian civil society, including through core support, to address the immediate and long-term needs of the Syrian people inside Syria.

The Committee believes an effective antidote to extremism in Syria—in addition to the armed response—is strengthening the cultural identity of Syrians, particularly those seeking refuge abroad, and the protection of cultural heritage sites. The Committee recommends that funds be made available for such purposes, and directs the Secretary of State to report to the Committee on plans for the use of such funds prior to obligation.

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SYRIA

(Budget authority in thousands of dollars)

Account	Committee recommendation
Economic Support Fund	175,000
International Narcotics Control and Law Enforcement	1,000
Nonproliferation, Anti-terrorism, Demining and Related Programs	12,470
Peacekeeping Operations	50,000
Total, Syria	238,470

TIBET

Subsection 7043(g) of the act continues, with minor modifications, current requirements regarding Tibet.

The Committee recommends not less than \$8,000,000 for programs for Tibetan communities in the Tibetan Autonomous Region and in other Tibetan communities in the PRC, and not less than \$6,000,000 for Tibetan communities in India and Nepal. These funds are intended to promote and preserve Tibetan culture and the resilience of Tibetan communities, and to assist in the education and development of the next generation of Tibetan leaders in India and Nepal.

The Committee recommends not less than \$1,000,000 under the D&CP heading for the Office of the Special Coordinator for Tibetan Issues to carry out the responsibilities detailed in section 621(d) of the Foreign Relations Authorization Act, Fiscal Year 2003 (Public Law 107-228), as well as for convening and coordinating meetings for appropriate Federal agencies, NGOs, and representatives of the Tibetan leadership in exile.

The Committee intends that funds for exchange programs with participants from Tibet under the ECE heading will be no less than the fiscal year 2016 level.

The Committee supports the President's budget request for the VOA and RFA Tibetan services and expects BBG to continue broadcasting at not less than the fiscal year 2016 levels.

TUNISIA

The Committee recognizes the obstacles to the entrenchment of democracy and the rule of law in Tunisia, and remains concerned that extremism could have a lasting foothold in that country unless the Government of Tunisia implements meaningful economic and educational reforms that benefit the country's youth. This will require the full cooperation and participation of old regime elites in Tunisia. The Committee is aware of the impact that instability and violence in Libya has on Tunisia, and encourages regional cooperation with Algeria and Morocco to mitigate such threats.

Section 7041(i) of the act recommends \$5,000,000 above the President's budget request under the ESF heading for targeted democracy programs to engage Tunisian youth in political processes and to empower local governance structures to engage more fully with respective constituencies.

Sections 7034(o)(1) and (3) of the act provides authority for loan guarantees and an enterprise fund for Tunisia.

The Committee recognizes the Tunisian American Enterprise Fund's [TAEF] achievements to date, and the inherent challenges of operating in Tunisia. As TAEF enters a period of substantial and frequent investment, some elements within the Government of Tunisia may seek to influence TAEF's operations and practices. The Committee underscores the independence of TAEF to make its own investment decisions, and requests the Board of Directors to periodically update the Committee on any efforts by Tunisian entities to interfere in TAEF's operations and practices.

TAEF's annual report on administrative expenses shall be submitted to Congress not later than January 31, 2017, for the preceding year.

TUNISIA

(Budget authority in thousands of dollars)

Account	Committee recommendation
Economic Support Fund	79,000
International Narcotics Control and Law Enforcement	13,000
Nonproliferation, Anti-terrorism, Demining and Related Programs	6,100
International Military Education and Training	2,300
Foreign Military Financing Program	45,000
Total, Tunisia	145,400

UKRAINE

Section 7046(a) of the act recommends not less than \$294,857,000 for assistance for Ukraine, an amount equal to the President's budget request.

Section 7034(o)(1) of the act provides authority for loan guarantees for Ukraine, although none are anticipated for fiscal year 2017. The Committee notes that the President's budget request for assistance for Ukraine does not include funds to support loan guarantees, which totaled \$315,000,000 in fiscal year 2016.

Section 7070 of the act continues a framework for assistance for a U.S. response to Russian aggression in Central and Eastern Europe and Central Asia, which should be coordinated with allies in the region.

The Committee reiterates the importance of the international community to effectively challenge Russia's invasion of Ukraine, and continues similar conditions on assistance regarding Russian aggression toward Ukraine and other countries in section 7070 of the act. The Committee does not support assistance to any country that recognizes Russian territorial acquisition, including through proxies.

The Committee again encourages the Secretary of State to work with the Government of Ukraine to develop renewable sources of energy in order to decrease the ability of Russia to influence and control energy supplies to that country.

The Committee shares the concern of the administration with the negative impacts of corruption on the advancement of democracy in Ukraine, and endorses the remarks by the U.S. Ambassador to Ukraine at the Odessa Financial Forum in September 2015 that corruption ". . . kills productivity and smothers inspiration". The

Committee supports programs to combat corruption in Ukraine, including those that empower civil society to hold elected officials accountable.

UKRAINE

[Budget authority in thousands of dollars]

Account	Committee recommendation
Global Health Programs (Department of State)	25,515
Global Health Programs (USAID)	6,100
Assistance for Europe, Eurasia and Central Asia	207,392
Nonproliferation, Anti-terrorism, Demining and Related Programs	10,950
International Military Education and Training	2,900
Foreign Military Financing Program	42,000
Total, Ukraine	294,857

UNITED NATIONS PEACEKEEPING REFORM

The Committee includes a new general provision in the act, section 7049, to address sexual exploitation and abuse in U.N. peacekeeping missions. Subsection (a) provides funds for reform of the model memorandum of understanding between the U.N. and peacekeeping contributing countries to include mandatory repatriation of offenders and prohibition of countries in future peacekeeping mission if the U.N. Secretary-General believes inadequate action will be taken by governments to address such exploitation and abuse.

Subsection (b) prohibits assistance to any unit of the security forces that has committed acts of sexual exploitation and abuse, including while deployed on a U.N. peacekeeping mission. If funds are withheld pursuant to such paragraph, the Secretary of State may use such funds to assist the foreign government of such country to strengthen civilian and military investigative capacity and accountability mechanisms to bring the responsible members of the security forces to justice.

Subsection (c) provides the Secretary of State with flexibility by providing a waiver for implementation of subsection (b), if the Secretary determines that such waiver is important to the national security interests of the United States.

The Committee encourages the U.N. to strengthen vetting procedures for U.N. peacekeeping personnel, and encourages the Secretary of State to consult with the Committee on ways to improve such vetting procedures.

VIETNAM

The Committee recommends not less than \$20,000,000 for activities related to the remediation of dioxin contamination sites in Vietnam under the ESF heading, and not less than \$10,000,000 to expand programs to assist persons with severe physical and/or cognitive disabilities in areas sprayed with Agent Orange or contaminated with dioxin under the DA heading.

The Committee recommends assistance for Vietnam under the ESF heading for projects to help plan and prepare for, respond to, and/or mitigate potential flooding and other impacts of climate change along the Mekong River.

The Committee recommends \$55,250,000 for assistance for Vietnam under the DA heading, which is \$5,000,000 above the President's budget request.

The Committee supports the President's budget request of \$2,500,000 under the ECE heading and \$2,500,000 under the ESF heading for Fulbright University Vietnam [FUV], and understands that an additional \$4,500,000 derived from debt forgiveness will be provided for a total of \$9,500,000 for FUV in fiscal year 2017. The Committee supports FUV, and notes that this is a multi-year commitment by the U.S. Government to help establish the first university in Vietnam that meets U.S. standards of academic freedom. The Committee understands that construction-related costs will be financed through private donations.

The Committee recommends not less than \$12,500,000 under the NADR heading for unexploded ordnance [UXO] clearance programs in Vietnam.

The Committee recommends \$1,700,000 for assistance for Vietnam under the IMET heading, an increase of \$200,000 above the President's budget request.

The Committee recommends \$12,000,000 for assistance for Vietnam under the FMF heading, an increase of \$2,000,000 above the President's budget request.

VIETNAM

(Budget authority in thousands of dollars)

Account	Committee recommendation
Global Health Programs (Department of State)	48,142
Development Assistance	55,250
Economic Support Fund	20,000
International Narcotics Control and Law Enforcement	4,450
Nonproliferation, Anti-terrorism, Demining and Related Programs	13,200
International Military Education and Training	1,700
Foreign Military Financing Program	12,000
Total, Vietnam	154,742

WEST BANK/GAZA

Sections 7013(b), 7035, 7036, 7037, 7038, 7039, 7040, 7041(j), 7048(c), and 7048(d) of the act continue restrictions and conditions on assistance for the West Bank and Gaza, and reporting and audit requirements, in a manner similar to the prior fiscal year.

Concurrent with the submission of the report required by section 7041(j)(3) of the act regarding payments for acts of terrorism, the Secretary of State shall submit a report describing actions the Department of State has taken to encourage the Palestinian Authority and the Palestine Liberation Organization to terminate such payments.

Section 7041(j)(5) of the act recommends transfer authority for up to \$35,000,000 of funds appropriated for assistance for the West Bank and Gaza under the ESF heading to the INCLE heading to support the Palestinian security program. The Committee notes that the President's budget request reduced this program by \$35,000,000 below the fiscal year 2016 enacted level. The Committee recognizes the importance of the Palestinian security pro-

gram to the shared interests of the United States, Israel, and the Palestinians.

Not later than 180 days after enactment of the act, the United States Security Coordinator for Israel and the Palestinian Authority shall submit to the Committee a multi-year strategy for the provision of security assistance to the Palestinian Authority, including details on programs and assistance required for the implementation of such strategy.

Not later than 90 days after enactment of the act, the Secretary of State shall submit a report to the appropriate congressional committees describing steps taken by the Palestinian Authority to counter incitement of violence.

WEST BANK AND GAZA
(Budget authority in thousands of dollars)

Account	Committee recommendation
Economic Support Fund	266,750
International Narcotics Control and Law Enforcement	35,000
Nonproliferation, Anti-terrorism, Demining and Related Programs	1,000
Total, West Bank and Gaza	302,750

TITLE I

DEPARTMENT OF STATE AND RELATED AGENCY

DEPARTMENT OF STATE

ADMINISTRATION OF FOREIGN AFFAIRS

DIPLOMATIC AND CONSULAR PROGRAMS

Appropriations, 2016	\$8,184,721,000
Enduring operations	5,622,913,000
Overseas contingency operations	2,561,808,000
Budget estimate, 2017	8,672,181,000
Enduring operations	6,539,932,000
Overseas contingency operations	2,132,249,000
Committee recommendation	8,661,094,000
Enduring operations	6,006,296,000
Overseas contingency operations	2,654,798,000

The Committee recommends \$6,006,296,000 for Diplomatic and Consular Programs, of which up to \$1,604,755,000 is for Worldwide Security Protection. An additional \$2,654,798,000 in title VIII of the act under this heading is designated for OCO.

Human Resources.—The Committee recommends \$2,606,152,000 for all U.S. direct hire salaries at overseas and domestic U.S. diplomatic missions. The Committee recommends \$136,456,000 for Public Diplomacy salary and benefit costs and \$55,138,000 for the salary and benefit costs of the Bureau of Educational and Cultural Affairs [ECA] employees under this heading instead of under the ECE heading, as contained in the President’s budget request.

Given limited resources, the act does not fund all of the new positions requested for fiscal year 2017. The Committee urges the Department of State to meet emergent staffing requirements from within present resources by reallocating unfilled positions or reassigning staff, and recognizes that such reallocations are reflected in the President’s budget request. Not later than 90 days after enactment of the act, the Secretary of State shall consult with the Committee on the prioritization of new positions, including those created through a reallocation of unfilled positions.

While the Committee supports integrated graphics in the analysis and reports prepared by the Bureau of Intelligence and Research [INR], the act does not fund the new personnel or contractors requested for graphics and data visualization. The Committee directs the Department to find more cost effective ways to integrate graphics and data visualization into INR’s analysis and reports.

Overseas Programs.—The Committee recommends \$1,477,436,000 for the operational programs of Department of State regional bureaus, which are responsible for the conduct and implementation of U.S. foreign policy through bilateral and multilateral engagements. Funds support U.S. embassies, consulates, and other diplomatic posts worldwide, and provide myriad services to U.S. citizens living, working, studying, and traveling abroad, including those who are arrested and imprisoned in foreign countries.

The Committee expects the Secretary of State to continue funding overseas inflation and Locally Employed Staff [LES] wage increases, including, as necessary, funds to annualize increases pro-

vided in fiscal year 2016, through funds made available in the Buying Power Maintenance account.

Diplomatic Policy and Support.—The Committee recommends \$759,125,000 for the operational programs of the Department of State functional bureaus to provide overall policy direction, coordination, and program management among U.S. missions abroad. The Committee recommends the budget request for the Office for Global Women’s Issues within the Office of the Secretary, the Document Review Unit within the Office of the Legal Adviser, and the Freedom of Information Act program within the Bureau of Administration.

The Committee notes that no new positions related to the Green Climate Fund [GCF] were included in the President’s budget request, and none are provided by the act.

Security Programs.—The Committee recommends \$1,163,583,000 for the operation of security programs, including \$1,141,338,000 for WSP to protect diplomatic personnel, overseas diplomatic missions, information, residences, and domestic facilities. An additional \$463,417,000 is included within the Human Resources function for salaries for a total of \$1,604,755,000 for WSP in this title. The Committee recommends an additional \$2,109,934,000 for OCO costs for WSP.

EMBASSY SECURITY

The Committee recommends a total of \$6,071,348,000 for Embassy security, an amount equal to the President’s budget request for WSP under this and the ESCM headings. Funds are allocated according to the following table:

EMBASSY SECURITY
[Budget authority in thousands of dollars]

Program/Activity	Fiscal year 2017 request	Committee recommendation
Worldwide Security Protection	3,714,689	3,714,689
Embassy Security, Construction, and Maintenance ¹	2,356,659	2,356,659
Total	6,071,348	6,071,348

¹ Amounts do not include Capital Security Cost Sharing reimbursements from other Federal agencies for construction and maintenance of overseas diplomatic facilities.

Section 7004(f) of the act provides the Secretary of State with the necessary flexibility to transfer funds between the D&CP and ESCM headings in titles I and VIII to implement the recommendation of the Benghazi Accountability Review Board, or to prevent or respond to security situations and requirements at diplomatic facilities abroad, following consultation with the Committee. This authority is in addition to any transfer authority available under any other provision of law.

Section 7006(b) of the act strengthens oversight of the local guard force at a critical post, and provides that the costs of such oversight in subsequent fiscal years are supported through the International Cooperative Administrative Support Services [ICASS] program. The Secretary of State is directed to work with the Office of Management and Budget [OMB] to ensure adequate funds are included in the President’s budget request for subsequent fiscal

years for the ICASS costs of relevant departments and agencies, including the Department of State.

PROGRAM ISSUES

Arctic Council Ministerial Meeting.—The Committee recommends the President's budget request to support the hosting of the 2017 Arctic Council Ministerial Meeting, to be held in Fairbanks, Alaska in May 2017.

Columbia River Treaty.—The Committee is aware that the Department of State continues to finalize U.S. policies regarding the modernization of the Columbia River Treaty based on the "U.S. Entity Regional Recommendation for the Future of the Columbia River Treaty after 2024", and understands that negotiations with Canada must take place in calendar year 2016 in order for the new agreement to be implemented by 2026. The Committee urges the Department of State to complete the Circular 175 procedure and initiate formal negotiations with Canada.

Consular and Border Security Programs Account.—Section 7082 of the act establishes the Consular and Border Security Programs account in the U.S. Treasury, as proposed in the President's budget request. The new account will make financial reporting of certain fees more readily available to Congress, OMB, and the Department of State. In the past, such fees were tracked under the D&CP account.

Cultural Heritage.—The Committee recommends \$6,500,000 for Cultural Heritage programs, including not less than five large-scale projects, and up to \$500,000 for emergency response to stabilize and protect from further desecration cultural heritage sites and antiquities that have been damaged by armed conflict, natural disaster, or the actions of extremists. The Committee recognizes the public diplomacy role of this program, as well as its contribution to preserving some of the world's irreplaceable cultural heritage sites and antiquities. As in the past, the Department of State should consult with the Committee prior to obligating funds for such purposes.

The Committee recommends \$1,000,000 for the Cultural Antiquities Task Force, which may be used for grants as authorized in section 7034(d)(3) of the act.

Cyber Issues.—The Committee recommends not less than the President's budget request for the Office of the Coordinator for Cyber Issues.

Department of State Workforce Diversity.—The Committee recommends the President's budget request for the expansion of the Department of State workforce diversity programs, including the Pickering and Rangel Fellowship Programs and expanded partnerships between the Department's internship program and community-based organizations.

Directorate of Defense Trade Controls.—The Committee directs the Secretary of State to make publicly available on the Department of State Web site information regarding manufacturer annual registration fees received by category, the Department of State fund to which such fees are deposited, the annual balance of such fund, and a description of expenditures from such fund, including the amount and purpose of such expenditures. The Committee

notes that the Department of State does not have an exemption for registration and other fees for the manufacturers of defense articles who do not export or import goods.

Email Records Management and Cybersecurity Requirements.—Section 7077(c)(1) of the act prohibits funds under the D&CP and CIF headings in title I, and under the OE and CIF headings in title II, for the use or establishment by the Department of State or USAID of email servers outside the .gov domain, or which are not fitted for automatic Federal records management.

Not later than 90 days after enactment of the act, the Secretary of State shall submit a report to the Committee detailing steps taken to implement the recommendations of the Office of Inspector General Report “Office of the Secretary: Evaluation of Email Records Management and Cybersecurity Requirements”, May 2016 (ESP-16-03).

Foreign Affairs Counter Threat Training.—The Foreign Affairs Counter Threat [FACT] training course is an essential training program provided to diplomatic personnel and their families. The Committee supports current Department of State plans to continue FACT training without disruption by maintaining such training at the Interim Training Facility until the new Foreign Affairs Security Training Center [FASTC] is fully operational. The Committee directs the Secretary of State to submit semi-annual progress reports to the Committee on the status of FASTC, including construction costs, transition plans and efforts to find alternative uses for the Interim Training Facility.

Global Engagement Center.—The Committee notes the President issued Executive Order 13721 on March 14, 2016 establishing the Global Engagement Center [GEC] within the Department of State, which replaced the Center for Strategic Counterterrorism Communications. The GEC reports to the Secretary of State through the Under Secretary of State for Public Diplomacy. Among the responsibilities of the GEC are coordinating, integrating and synchronizing all U.S. Government public communications to counter extremist messaging abroad and developing counter messaging narratives, guidance, and strategies (“on the basis of rigorous research and modern data analysis”) for dissemination through networks of governmental and nongovernmental partners.

Not later than 90 days after enactment of the act, the Secretary of State shall submit a report to the Committee describing the data collection and analytic scope and practices of the GEC, and justifying the current reporting chain of command through the Under Secretary.

Not later than 60 days after enactment of the act, the Secretary of State shall submit a report to the Committee summarizing the programs and activities of the GEC supported by fiscal year 2016 funds, and evaluating the effectiveness of such programs and activities.

The Secretary of State shall consult with the Committee prior to initiating the reports required under this heading.

Holocaust Era Assets.—The Committee directs the Secretary of State and the Office of the Special Envoy for Holocaust Issues to include within either the first Annual Report on International Religious Freedom or another appropriate report submitted not later

than 180 days after the date of enactment of the act, an assessment, as appropriate, of national laws or enforceable policies in foreign countries regarding the return of, or restitution for, wrongfully confiscated or transferred Holocaust era assets, and compliance with the objectives of the 2009 Terezin Declaration on Holocaust Era Assets and Related Issues, including the mechanism for, and progress on, the resolution of claims for U.S. citizen Holocaust survivors and their families. The Committee recommends not less than the President's budget request for the Office of the Special Envoy for Holocaust Issues, including to meet the requirements of the Special Envoy's additional workload.

Human Rights Vetting.—The Committee recommends not less than \$9,000,000 for salaries, technology, training, and other expenses to implement the Leahy Law (section 620M of the FAA).

International Expositions and Fairs.—The Committee recognizes that official U.S. participation in international expositions and fairs is important to U.S. public diplomacy and global economic interests and U.S. leadership abroad. The Committee encourages the Department of State to consider U.S. membership in the intergovernmental Bureau of International Expositions and coordinate with the Department of Commerce in planning future U.S. participation in international expositions and fairs, including working directly with states, cities, and host committees seeking to bid to host such events in the United States.

Office of Terrorism Finance and Economic Sanctions Policy.—The Committee recommends not less than \$6,100,000 for this office which develops strategies, in conjunction with other bureaus and agencies, for implementing sanctions regimes.

Prevention of Discrimination and Abuse.—The Committee recommends the President's budget request for the Special Envoy for the Human Rights of LGBT Persons under this heading and the USAID LGBT Coordinator under the OE heading in title II of the act. The Committee recommends funds in the act for the activities of the Special Envoy and Coordinator at not less than the President's budget request.

Private Security Companies.—The Committee notes U.S. leadership in developing and promoting principles, standards, and a code of conduct based on international law to ensure that private security companies operating overseas respect the rule of law, act in accordance with the code of conduct, and participate in oversight and accountability mechanisms. The Secretary of State is directed to report to the Committee not later than 90 days after enactment of the act on efforts to ensure adherence to such standards by private security companies contracted by the Department of State, USAID, and other Federal agencies utilizing funds appropriated by the act and prior acts making appropriations for the Department of State, foreign operations, and related programs.

Public Diplomacy-Educational and Cultural Exchange Programs.—The Committee recommends a total of \$1,194,972,000 for public diplomacy and educational and cultural exchange programs and salaries, of which \$622,304,000 is under the D&CP heading under titles I and VIII of the act and \$572,668,000 is under the ECE heading.

Real Property.—The Committee directs the Secretary of State to help facilitate resolutions of commercial disputes for U.S. entities seeking return of real property seized, held, or expropriated by foreign governments, as appropriate.

Trafficking in Persons.—The Committee recommends \$12,454,000 under this heading for the salaries and programs of the Office to Monitor and Combat Trafficking in Persons, which is in addition to funds made available by the act for trafficking in persons [TIP] programs.

CAPITAL INVESTMENT FUND

Appropriations, 2016	\$66,400,000
Budget estimate, 2017	12,600,000
Committee recommendation	12,600,000

The Committee recommends \$12,600,000 for Capital Investment Fund.

OFFICE OF INSPECTOR GENERAL

Appropriations, 2016	\$139,300,000
Enduring operations	72,700,000
Overseas contingency operations	66,600,000
Budget estimate, 2017	141,969,000
Enduring operations	87,069,000
Overseas contingency operations	54,900,000
Committee recommendation	141,969,000
Enduring operations	87,069,000
Overseas contingency operations	54,900,000

The Committee recommends \$87,069,000 for Office of Inspector General, and an additional \$54,900,000 in title VIII of the act under this heading is designated for OCO.

The Committee directs the Inspectors General of the Department of State and USAID and the Special Inspector General for Afghanistan Reconstruction [SIGAR] to coordinate audit plans and activities to minimize unnecessary duplication, ensure comprehensive oversight plans, and maximize the effective use of resources.

EDUCATIONAL AND CULTURAL EXCHANGE PROGRAMS

Appropriations, 2016	\$590,900,000
Budget estimate, 2017	639,773,000
Committee recommendation	572,668,000

The Committee recommends \$572,668,000 for Educational and Cultural Exchange Programs, which is equal to the President's budget request excluding funds requested for the East-West Center and salary and benefit costs under this heading.

Funds totaling \$55,138,000 for the salary and benefit costs of ECA employees are included with Public Diplomacy salary and benefit costs under the D&CP heading. The act recommends a total of \$627,806,000 for ECE programs and support.

The Committee directs the Secretary of State to broaden participation of high priority groups that have been traditionally under-represented, such as youth and other individuals from rural and impoverished areas, and minorities.

The Committee supports the President's budget request for the Benjamin Gilman International Scholarship Program, International Visitors Program, and the Opportunity Fund Program.

The Committee directs the Secretary of State to include in the operating plan required by section 7076 of the act the fees estimated to be collected and available for obligation by ECA in fiscal year 2017 and the uses of such fees, including the number of employees and contractors funded by such fees.

The Committee supports efforts to reduce the administrative costs of exchange programs and expects that savings from such efforts will be used to increase the number of participants.

The Committee recommends an amount equal to the President's budget request for programs included in the CBJ, except for the programs noted in the following table:

EDUCATIONAL AND CULTURAL EXCHANGE PROGRAMS

(Budget authority in thousands of dollars)

	Committee recommendation
Academic Programs:	315,806
of which, Special Academic Exchanges	16,800
Benjamin Gilman International Scholarship Program (non-add)	12,500
Tibet Fund (non-add)	650
East-West Center (non-add) ¹	
Professional and Cultural Exchanges:	211,030
of which, Citizen Exchange Programs	107,690
of which, Special Professional and Cultural Exchanges	5,575
Ngwang Choephei Fellows (non-add)	575
Young Leaders Initiatives	30,500
of which, Young African Leaders Initiative	19,000
of which, Young Southeast Asian Leaders Initiative	6,500
Program and Performance	7,383
of which, Alumni	5,133
Exchanges Support ²	7,949
Total, ECE	572,668

¹ Funds for the East-West Center are included under the heading "East-West Center" as in prior fiscal years.

² Funds for the salary and benefits of employees allocated in "Exchanges Support" in prior fiscal years are included under the D&CP heading.

PROGRAMS

Citizen Exchange Programs.—The Committee encourages the Secretary of State to support, from funds provided for Citizen Exchange programs, exchanges for youth orchestra and other musical ensembles administered by the Youth Programs Division in coordination with the Cultural Programs Division.

Congress-Bundestag Youth Exchange Program.—The Committee recommends \$4,000,000 for Congress-Bundestag Youth Exchange program.

Coordination.—The Committee recognizes the importance of international exchanges and expects that programs funded under this heading will support U.S. foreign policy objectives and are appropriately coordinated with Department of State regional bureaus.

Critical Language Programs.—The Committee encourages the Secretary of State to give priority to critical language programs for U.S. students and exchange programs with countries of national security importance, including those with significant Muslim populations and the countries of the former Soviet Union.

East-West Center.—The Committee does not include \$10,800,000 for the East-West Center under this heading, as proposed in the

President's budget request. The Committee instead recommends \$16,700,000 under the East-West Center heading in title I of the act, as appropriated in fiscal year 2016.

The Committee does not support appropriating funds for the East-West Center under the ECE heading, and encourages the Secretary of State to work with OMB to request funds for the Center under the East-West Center heading in the President's budget request in subsequent fiscal years.

J. Christopher Stevens Virtual Exchange Program.—The Committee continues to recognize the value of virtual exchanges as a means to broaden understanding and engagement between youth in the United States, Middle East, and North Africa in a cost-effective manner, and recommends \$5,000,000 for the J. Christopher Stevens Virtual Exchange program. The Committee intends that funds are made available for this program on a cost-matching basis, to the maximum extent practicable.

Muskie Fellowships.—The Committee recognizes that the Muskie Fellowship Program has helped individuals from Eurasia and Central Asia to promote mutual understanding, build democracy, and foster the transition to market economies, and the act continues the requirement that a portion of Fulbright awards from this region are designated as Edmund S. Muskie Fellowships.

Report on Changes to Programs.—Not later than 45 days after enactment of the act, the Secretary of State shall submit a report to the Committee detailing modifications made to existing educational and cultural exchange programs in the prior fiscal year, including for special academic and special professional and cultural exchanges.

Summer Work Travel and High School Exchange Programs.—Before issuing a Form DS-2019 (Certificate of Eligibility for Exchange Visitor (J-1) Status) to place student participants in seafood product preparation and packaging positions in the Summer Work Travel program in fiscal year 2017, the Department of State-designated sponsor shall meet specific requirements, including verifying that the placement fully complies with part 62 of title 22 of the Code of Federal Regulations. In addition, the sponsor shall confirm that a host employer-employee relations specialist and a sponsor local coordinator are provided; that the host employer will pay the participant's required equipment and uniform costs; and that participant work hours will average not less than 32 hours per week over the course of the placement.

REPRESENTATION EXPENSES

Appropriations, 2016	\$8,030,000
Budget estimate, 2017	8,263,000
Committee recommendation	8,030,000

The Committee recommends \$8,030,000 for Representation Expenses. The Committee directs the Secretary of State to submit a semiannual report on the allotment and expenditure of representation funds.

PROTECTION OF FOREIGN MISSIONS AND OFFICIALS

Appropriations, 2016	\$30,036,000
Budget estimate, 2017	30,344,000
Committee recommendation	30,344,000

The Committee recommends \$30,344,000 for Protection of Foreign Missions and Officials.

The Committee directs the Secretary of State to continue to submit a semiannual report on the number of claims for extraordinary protective services by eligible jurisdiction and certified as meeting program requirements, and the amount of unobligated funds available to pay such claims.

EMBASSY SECURITY, CONSTRUCTION, AND MAINTENANCE

Appropriations, 2016	\$2,221,747,000
Enduring operations	1,473,896,000
Overseas contingency operations	747,851,000
Budget estimate, 2017	2,356,659,000
Enduring operations	1,117,859,000
Overseas contingency operations	1,238,800,000
Committee recommendation	2,356,659,000
Enduring operations	1,117,859,000
Overseas contingency operations	1,238,800,000

The Committee recommends \$1,117,859,000 for Embassy Security, Construction, and Maintenance, of which \$358,698,000 is for worldwide security upgrades and \$759,161,000 is for other construction, operations, and maintenance. An additional \$1,238,800,000 in title VIII of the act under this heading is designated for OCO. The total amount is equal to the President's budget request.

Art in Embassies Program.—Not later than 180 days after enactment of the act, the Secretary of State shall update the report required under this heading in Senate Report 114–79, as necessary.

The Secretary of State shall continue to include in notifications to the Committee regarding diplomatic facility construction projects that include funds for a major purchase of art a determination that such purchase is in the national interest of the United States. For major purchases of art that are not part of a diplomatic facility construction project, such determination shall be made and reported to the Committee prior to the obligation of funds for such purposes.

Expeditionary, Interim, and Temporary Facilities Abroad.—Section 7004(e)(1) of the act maintains \$25,000,000 to address security vulnerabilities at expeditionary, interim, and temporary facilities abroad, including physical security upgrades and local guard staffing. The Secretary of State shall update the report required in section 7004(f)(2) of the Department of State, Foreign Operations, and Related Programs Appropriations Act, 2015 (division J of Public Law 113–235) regarding all expeditionary, interim, and temporary diplomatic facilities and the number of personnel and security costs for each such facility not later than 90 days after enactment of the act.

Notification and Information Requirements.—Notifications made pursuant to section 7004(d) of the act shall continue to include the following information, at a minimum: the location and size of the property to be acquired, including the proximity to existing U.S.

diplomatic facilities and host government ministries; the justification of need for acquiring the property and construction of new facilities; the total estimated cost of the project delineated by site acquisition, project development, design/construction, and any other relevant costs; any unique requirements of the project which may drive up the cost, such as consular workload, legal environment, physical and/or security requirements, and seismic capabilities; any religious, cultural, or political factors which may affect the cost, location, or construction timeline; the current and projected number of desks, agency presence, and the projected number of U.S. direct hire staff, LES, and Third Country Nationals; the current and projected number of beds, if applicable; the most recent rightsizing analysis; and a justification for exceeding the staffing projections of such rightsizing analysis, if applicable.

The Secretary of State shall, as appropriate, inform the Committee of any modifications to the standard operating procedures and best practices associated with the delivery, construction, and protection of temporary structures in high threat and conflict environments required by section 7004(f)(3) of division K of Public Law 114-113.

Not later than 90 days after enactment of the act, the Secretary of State shall submit to the Committee the status of implementation of the recommendations by GAO in GAO-15-410, including the security standards or guidance established for temporary buildings in conflict zones.

Operating Plans.—Section 7076 of the act requires the Secretary of State to submit an operating plan for funds appropriated under this heading, which should include all resources available to the Department of State in fiscal year 2017 for operations, maintenance, and construction of diplomatic facilities, and an accounting of the actual and anticipated proceeds of sales for all projects in fiscal year 2016.

Soft Targets.—Section 7004(g) of the act is a new provision that requires funds for salary and benefit costs for employees of the Department of State’s Bureau of Overseas Building Operations that remain unobligated after the end of the fiscal year in which such funds were appropriated to be transferred to the Worldwide Security Upgrades-Compound Security Program under such heading for physical security upgrades of soft targets.

EMERGENCIES IN THE DIPLOMATIC AND CONSULAR SERVICE

Appropriations, 2016	\$7,900,000
Budget estimate, 2017	7,900,000
Committee recommendation	7,900,000

The Committee recommends \$7,900,000 for Emergencies in the Diplomatic and Consular Service. The Committee also authorizes the transfer of up to \$10,000,000 under the D&CP heading for emergency evacuations and rewards.

The Committee directs that the quarterly reports required by section 124 of the Foreign Relations Authorization Act, fiscal years 1988 and 1989 (Public Law 100-204), as amended, include, by category, actual expenditures for the prior two fiscal years and cumulative totals for the current fiscal year of the funds available under this heading.

REPATRIATION LOANS PROGRAM ACCOUNT

Appropriations, 2016	\$1,300,000
Budget estimate, 2017	1,300,000
Committee recommendation	1,300,000

The Committee recommends \$1,300,000 for Repatriation Loans Program Account to support loans totaling up to \$2,433,545, and an additional \$759,000 for the administrative costs for the Repatriation Loans Program and \$500,000 for expenses to support law enforcement activities related to passport and visa fraud investigations from fees under the Border Security Program.

PAYMENT TO THE AMERICAN INSTITUTE IN TAIWAN

Appropriations, 2016	\$30,000,000
Budget estimate, 2017	31,963,000
Committee recommendation	31,963,000

The Committee recommends \$31,963,000 for American Institute in Taiwan, and an additional \$1,121,000 from fees under the Border Security Program. The Secretary of State, in consultation with the Director of the American Institute in Taiwan, shall continue to report in the CBJ the amount of fees estimated to be received from the Department of State for consular services.

INTERNATIONAL CENTER, WASHINGTON, DISTRICT OF COLUMBIA

Appropriations, 2016	
Budget estimate, 2017	\$1,320,000
Committee recommendation	1,320,000

The Committee recommends \$1,320,000 for International Center, Washington, District of Columbia.

PAYMENT TO THE FOREIGN SERVICE RETIREMENT AND DISABILITY FUND

Appropriations, 2016	\$158,900,000
Budget estimate, 2017	158,900,000
Committee recommendation	158,900,000

The Committee recommends \$158,900,000 for Foreign Service Retirement and Disability Fund.

INTERNATIONAL ORGANIZATIONS

CONTRIBUTIONS TO INTERNATIONAL ORGANIZATIONS

Appropriations, 2016	\$1,446,186,000
Enduring operations	1,344,458,000
Overseas contingency operations	101,728,000
Budget estimate, 2017	1,387,131,000
Enduring operations	1,290,891,000
Overseas contingency operations	96,240,000
Committee recommendation	1,375,324,000
Enduring operations	1,279,084,000
Overseas contingency operations	96,240,000

The Committee recommends \$1,279,084,000 for Contributions to International Organizations. An additional \$96,240,000 in title VIII of the act under this heading is designated for OCO.

Capital Master Plan.— Section 7048(f) of the act continues a prohibition on the use of funds appropriated by the act for the design,

renovation, or construction of the U.N. Headquarters in New York. No such funds were contained in the President's budget request.

Food and Agriculture Organization.—The Committee encourages the Food and Agriculture Organization to work with land grant institutions of higher learning in the United States to meet global food security challenges.

U.N. Budgetary and Personnel Procedures.—The Committee directs the Secretary of State to review the budgetary and personnel procedures of the U.N. and affiliated agencies funded under this heading, and, not later than 180 days after enactment of the act, to submit a report to the Committee on steps taken at the U.N. and each affiliated agency in the previous 12 months to eliminate unnecessary administrative costs and duplicative activities and to ensure that personnel practices are transparent and merit-based.

U.N. Budget and Voting Practices.—The Committee directs the Secretary of State to transmit to the Committee concurrent with the submission of the President's budget request for fiscal year 2018 the most recent biennial budget prepared by the U.N. for the operations of the United Nations.

In considering bilateral assistance for a foreign government, the Secretary of State should review, among other factors, the voting practices of such government at the U.N. in relation to U.S. strategic interests.

United Nations Educational, Scientific, and Cultural Organization.—The Committee notes that the President's budget request did not include a U.S. contribution to the United Nations Educational, Scientific, and Cultural Organization [UNESCO] under this and the IO&P heading, which is prohibited by law, and none is provided.

CONTRIBUTIONS FOR INTERNATIONAL PEACEKEEPING ACTIVITIES

Appropriations, 2016	\$2,460,662,000
Enduring operations	666,574,000
Overseas contingency operations	1,794,088,000
Budget estimate, 2017	2,394,930,000
Enduring operations	806,930,000
Overseas contingency operations	1,588,000,000
Committee recommendation	2,369,930,000
Enduring operations	781,930,000
Overseas contingency operations	1,588,000,000

The Committee recommends \$781,930,000 for Contributions for International Peacekeeping Activities. An additional \$1,588,000,000 in title VIII of the act under this heading is designated for OCO for U.N. peacekeeping missions in Somalia and South Sudan.

U.N. Mission in Liberia.—The Committee recognizes that UNMIL may require additional funds during fiscal year 2017, and encourages the Secretary of State to use carryover balances for additional support for this mission, if necessary.

INTERNATIONAL COMMISSIONS

INTERNATIONAL BOUNDARY AND WATER COMMISSION, UNITED STATES AND MEXICO

SALARIES AND EXPENSES

Appropriations, 2016	\$45,307,000
Budget estimate, 2017	48,134,000
Committee recommendation	48,134,000

The Committee recommends \$48,134,000 for salaries and expenses of the International Boundary and Water Commission, United States and Mexico.

The Secretary of State, in consultation with the IBWC Commissioner, shall submit to the Committee not later than 45 days after enactment of the act an update of the report required in section 7045(g)(3) of division J of Public Law 113-235 detailing efforts taken to establish mechanisms to improve transparency of data on, and predictability of, the water deliveries from Mexico to the United States to meet annual water apportionments to the Rio Grande, in accordance with the 1944 Treaty between the United States and Mexico Respecting Utilization of Waters of the Colorado and Tijuana Rivers and of the Rio Grande, and actions taken to minimize or eliminate future water deficits to the United States.

CONSTRUCTION

Appropriations, 2016	\$28,400,000
Budget estimate, 2017	28,400,000
Committee recommendation	28,400,000

The Committee recommends \$28,400,000 for planning, preparation, and construction.

AMERICAN SECTIONS, INTERNATIONAL COMMISSIONS

Appropriations, 2016	\$12,330,000
Budget estimate, 2017	12,258,000
Committee recommendation	12,258,000

The Committee recommends \$12,258,000 for American Sections, International Commissions, of which \$7,552,000 is for the International Joint Commission, \$2,304,000 is for the International Boundary Commission, United States and Canada, and \$2,402,000 is for the Border Environment Cooperation Commission.

Great Lakes and Nuclear Waste Review.—The Committee is concerned with the proposal by Ontario Power Generations to permanently store 7 million cubic feet of toxic nuclear waste less than one mile from the shores of Lake Huron, which could cause irreparable harm to the shared economic and ecological well-being of the Great Lakes. The Committee recommends that the Secretary of State request an International Joint Commission review of the proposal and urge the Government of Canada to postpone its final decision until the review of the long-term impacts of locating a nuclear repository at the proposed site is complete and fully evaluated by both the Governments of the United States and Canada.

INTERNATIONAL FISHERIES COMMISSIONS

Appropriations, 2016	\$36,681,000
Budget estimate, 2017	32,502,000
Committee recommendation	37,502,000

The Committee recommends \$37,502,000 for International Fisheries Commissions which, with the exception of the Great Lakes Fisheries Commission [GLFC], International Pacific Halibut Commission [IPHC], and Pacific Salmon Commission [PSC], funds all the commissions at the amounts in the President's budget request. The Committee recommends \$24,795,000 for GLFC, of which \$3,450,000 is for sea lamprey control and water quality improvements in the Lake Champlain Basin and \$1,305,000 is for additional sea lamprey control and fishery research for the Great Lakes Basin. The Committee recommends \$4,165,000 for the IPHC, including \$265,000 for facility rent costs. The Committee recommends \$3,680,000 for the PSC, of which \$230,000 is for additional fishery testing and support for treaty negotiations.

RELATED AGENCY

BROADCASTING BOARD OF GOVERNORS

INTERNATIONAL BROADCASTING OPERATIONS

Appropriations, 2016	\$744,787,000
Enduring operations	734,087,000
Overseas contingency operations	10,700,000
Budget estimate, 2017	768,143,000
Committee recommendation	762,993,000

The Committee recommends \$762,993,000 for International Broadcasting Operations.

The Committee recommends \$31,201,000 to remain available until expended under IBO for satellite transmission lease costs and BBG's global Internet freedom programs.

The act authorizes the BBG Board to delegate its authorities or duties, or those of the IBB Director, to a CEO, and clarifies who shall report to such CEO.

Funds in this account are allocated according to the following table and are subject to the provisions of section 7019 of the act:

INTERNATIONAL BROADCASTING OPERATIONS

(Budget authority in thousands of dollars)

Program/Activity	Committee recommendation
Federal Entities:	
Broadcasting Board of Governors/International Broadcasting Bureau Operations	62,093
International Broadcasting Bureau:	433,112
of which, Voice of America	223,412
of which, Broadcasting to Cuba	27,400
of which, Office of Technology, Services, and Innovation	182,300
Internet Freedom (non-add)	12,500
Subtotal, Federal Entities	495,205
Independent Gantee Organizations:	
Radio Free Europe/Radio Liberty	116,563
Radio Free Asia	39,200

INTERNATIONAL BROADCASTING OPERATIONS—Continued
 (Budget authority in thousands of dollars)

Program/Activity	Committee recommendation
Middle East Broadcasting Networks	112,025
Subtotal, Independent Grantee Organizations	267,788
Total, International Broadcasting Operations	762,993

Proposed Program Changes and Reductions.—The Committee recommends \$11,350,000 for the Digital and Video for Next Generation Influencers initiatives and the Raise Your Voice Campaigns in Egypt, Central Asia, and the Balkans. Not later than 90 days after enactment of the act, the BBG shall consult with the Committee on the allocation of such funds. In addition, the Committee recommends \$1,000,000 above the fiscal year 2016 level for BBG research, and the President’s budget request to expand BBG’s global distribution capability and upgrade radio broadcasting equipment.

The Committee does not support the proposed closure of RFE/RL’s Baku Bureau or \$300,000 of the proposed contractor reduction at the Office of Cuba Broadcasting.

Voice of America Mission.—The Committee affirms the mission of VOA to be an accurate, objective and comprehensive source of news globally, and supports the use of circumvention and other technologies to counter censorship efforts by authoritarian governments to VOA broadcasts and Internet services. The Committee encourages VOA to provide accurate information on democracy and human rights in broadcasts, as appropriate, and to continue to serve as an educational medium for persons abroad.

BROADCASTING CAPITAL IMPROVEMENTS

Appropriations, 2016	\$4,800,000
Budget estimate, 2017	9,700,000
Committee recommendation	9,700,000

The Committee recommends \$9,700,000 for Broadcasting Capital Improvements.

RELATED PROGRAMS

THE ASIA FOUNDATION

Appropriations, 2016	\$17,000,000
Budget estimate, 2017	12,000,000
Committee recommendation	17,000,000

The Committee recommends \$17,000,000 for The Asia Foundation.

UNITED STATES INSTITUTE OF PEACE

Appropriations, 2016	\$35,300,000
Budget estimate, 2017	37,884,000
Committee recommendation	37,884,000

The Committee recommends \$37,884,000 for United States Institute of Peace and directs that renovation, operations, and maintenance costs of buildings located within the Potomac Annex for training activities shall not be paid with appropriated funds.

CENTER FOR MIDDLE EASTERN-WESTERN DIALOGUE TRUST FUND

Appropriations, 2016	\$96,000
Budget estimate, 2017	122,000
Committee recommendation	122,000

The Committee recommends \$122,000 from interest and earnings from the Center for Middle Eastern-Western Dialogue Trust Fund.

The Committee encourages the Center for Middle Eastern-Western Dialogue Trust Fund to continue efforts to leverage existing funds to secure contributions from private and other public sources, to the maximum extent practicable. The Committee supports Department of State oversight of the annual grant to the Center, but directs that the Secretary of State not require prior approval of program participants.

EISENHOWER EXCHANGE FELLOWSHIP PROGRAM

Appropriations, 2016	\$400,000
Budget estimate, 2017	350,000
Committee recommendation	350,000

The Committee recommends \$350,000 from interest and earnings from the Eisenhower Exchange Fellowship Program Trust Fund.

ISRAELI ARAB SCHOLARSHIP PROGRAM

Appropriations, 2016	\$13,000
Budget estimate, 2017	47,000
Committee recommendation	47,000

The Committee recommends \$47,000 from interest and earnings from the Israeli Arab Scholarship Endowment Fund.

EAST-WEST CENTER

Appropriations, 2016	\$16,700,000
Budget estimate, 2017	16,700,00
Committee recommendation	16,700,00

The Committee recommends \$16,700,000 for the East-West Center. The Committee encourages the president of the East-West Center to work with the Secretary of State and OMB to request funds for the Center under this heading in the President's budget request in subsequent fiscal years.

NATIONAL ENDOWMENT FOR DEMOCRACY

Appropriations, 2016	\$170,000,000
Budget estimate, 2017	103,500,000
Committee recommendation	170,000,000

The Committee recommends \$170,000,000 for the National Endowment for Democracy, of which \$117,500,000 shall be allocated in the traditional and customary manner, including for the core institutes.

The Committee recommends \$52,500,000 for democracy programs, as well as for the next phase of NED's mid-to long-term strategic approach and response to immediate and unanticipated challenges or opportunities for the promotion of democracy abroad. The NED president shall consult with the core institutes on the uses of such funds, and the core institutes shall be eligible to receive funds for such purposes.

The Committee notes that the trend of threats to democracy continues abroad, and that NED remains uniquely positioned to lead a strategic response to such threats. The Committee recognizes the many assets that NED brings to this response, including decades-long experience working in the most hostile political terrain through the core institutes and its global grants and programs. The Committee expects NED, the Department of State and USAID to consult with one another on strategic responses to such threats. The Committee appreciates NED's ability to adapt to this increasing complex programmatic environment.

The NED president is directed to submit reports to the Committee on the uses of such funds, in a manner similar to prior fiscal years.

OTHER COMMISSIONS

**COMMISSION FOR THE PRESERVATION OF AMERICA'S HERITAGE
ABROAD**

SALARIES AND EXPENSES

Appropriations, 2016	\$676,000
Budget estimate, 2017	888,000
Committee recommendation	888,000

The Committee recommends \$888,000 for Commission for the Preservation of America's Heritage Abroad. The Committee also extends for an additional year the expanded procurement authority included in paragraph (3) of section 312304(b) of title 54, United States Code.

**UNITED STATES COMMISSION ON INTERNATIONAL RELIGIOUS
FREEDOM**

SALARIES AND EXPENSES

Appropriations, 2016	\$3,500,000
Budget estimate, 2017	3,500,000
Committee recommendation	3,500,000

The Committee recommends \$3,500,000 for United States Commission on International Religious Freedom, including not more than \$4,000 for representation expenses.

COMMISSION ON SECURITY AND COOPERATION IN EUROPE

SALARIES AND EXPENSES

Appropriations, 2016	\$2,579,000
Budget estimate, 2017	2,579,000
Committee recommendation	2,579,000

The Committee recommends \$2,579,000 for Commission on Security and Cooperation in Europe.

CONGRESSIONAL-EXECUTIVE COMMISSION ON THE PEOPLE'S
REPUBLIC OF CHINA

SALARIES AND EXPENSES

Appropriations, 2016	\$2,000,000
Budget estimate, 2017	2,000,000
Committee recommendation	2,000,000

The Committee recommends \$2,000,000 for Congressional-Executive Commission on the People's Republic of China.

UNITED STATES-CHINA ECONOMIC AND SECURITY REVIEW
COMMISSION

SALARIES AND EXPENSES

Appropriations, 2016	\$3,500,000
Budget estimate, 2017	3,500,000
Committee recommendation	3,500,000

The Committee recommends \$3,500,000 for United States-China Economic and Security Review Commission.

TITLE II
 UNITED STATES AGENCY FOR INTERNATIONAL
 DEVELOPMENT

FUNDS APPROPRIATED TO THE PRESIDENT

OPERATING EXPENSES

Appropriations, 2016	\$1,282,876,000
Enduring operations	1,143,614,000
Overseas contingency operations	139,262,000
Budget estimate, 2017	1,404,800,000
Enduring operations	1,306,340,000
Overseas contingency operations	98,460,000
Committee recommendation	1,374,800,000
Enduring operations	1,221,925,000
Overseas contingency operations	152,875,000

The Committee recommends \$1,221,925,000 for Operating Expenses. An additional \$152,875,000 in title VIII of the act under this heading is designated for OCO.

The Committee does not include funds for USAID operations in Afghanistan, Pakistan, and Iraq under this heading in this title. Funds for such purposes are included in title VIII of the act. While the Committee recommendation supports filling, as necessary, existing positions that become vacant due to attrition, the Committee does not recommend additional funds to establish new positions. The Committee will consider reprogramming proposals for any proposed new positions, particularly if funds for such purpose are derived from the elimination of redundancies or inefficiencies in operations.

The Committee supports funds for the Office of Security and USAID staff training at not less than the President's budget request.

The Committee directs the USAID Administrator to consult with the Committee prior to the submission of the fiscal year 2017 operating plan, and expects such plan to include updated estimates for other sources of funds, including recoveries and carryover balances. Funds from such sources reported in previous operating plans have been higher than the estimates included in the CBJ. The Committee supports USAID's efforts to improve management of obligated funds which have increased available resources.

Global Development Lab.—The Committee directs GAO to conduct a review of the Global Development Lab, to include an assessment of: the cost-effectiveness, specific results achieved, and overall value added by the Lab to USAID's mission; the Lab's impact on the operations and programs of USAID's functional bureaus and recommendations for addressing any adverse impacts; and the Grand Challenge program, including whether such program is a viable and cost-effective alternative to USAID's traditional procurement and funding model. GAO is directed to consult with the Committee prior to initiating the review.

Local Sustainable Development Officers and Small Grants Program.—Not later than 90 days after enactment of the act, the USAID Administrator shall submit to the Committee a report de-

tailoring: the cost, number of personnel, and timeline required to meet the goals of USAID's work plan for the Local Sustainable Development Officers program, including addressing the existing vacancies in, and increasing the number of, USAID language-designated positions; changes USAID senior management and central support offices need to make to improve support for, and sustain, such programs and the Small Grants Program; how USAID personnel are informed about, and encouraged to participate in, such programs; the extent to which such programs will materially change USAID's overall operations and programs; how the Small Grants Program is integrated with Local Solutions; and the methodology for training USAID staff who participate in the Small Grants Program to work effectively with local communities, organizations, and governments.

Mission Closings.—The Committee directs the USAID Administrator to consult with the appropriate congressional committees when the closure of a USAID Mission abroad has been discussed with a foreign government.

Overseas Representation and Residence Expenses.—The Committee expects USAID to use, to the maximum extent possible, U.S.-owned foreign currencies for overseas representation and official residence expenses.

USAID Personnel System.—Not later than 90 days after the enactment of the act, the USAID Administrator shall submit a report to the Committee on the implementation of the Obey amendment as covered by the 1990 Code of Federal Regulations, title 22, sections 220 and 222. Such report shall include the process for designating Foreign Service positions, an inventory of Foreign Service designated positions currently encumbered by non-Foreign Service employees, the length of time each position has been encumbered, and a description of efforts by USAID to fill such positions with members of the Foreign Service.

U.S. Small Business.—Not later than 90 days after enactment of the act, the USAID Administrator shall submit to the Committee a report on the implementation of the directive in Senate Report 114-79 to set regional and worldwide goals for overseas contracts and subcontracts with U.S. small businesses, and to require that small business indicators and annual targets be included in each overseas USAID mission annual plan. The USAID Administrator shall include in such report a description of the incentives provided to overseas mission employees to work with small local and U.S. businesses.

The USAID Administrator is directed to update the report required under this heading in Senate Report 114-79 in the manner described, except that such report should cover fiscal year 2016 awards.

The Committee directs the USAID Administrator to consider revising ADS 304 regulations to include the utilization of small businesses.

CAPITAL INVESTMENT FUND

Appropriations, 2016	\$168,300,000
Budget estimate, 2017	199,985,000
Enduring operations	66,145,000
Overseas contingency operations	133,840,000
Committee recommendation	199,985,000
Enduring operations	66,145,000
Overseas contingency operations	133,840,000

The Committee recommends \$66,145,000 for Capital Investment Fund. An additional \$133,840,000 in title VIII of the act under this heading is designated for OCO.

OFFICE OF INSPECTOR GENERAL

Appropriations, 2016	\$66,000,000
Budget estimate, 2017	67,600,000
Committee recommendation	67,600,000

The Committee recommends \$67,600,000 for Office of Inspector General.

**TITLE III
BILATERAL ECONOMIC ASSISTANCE
FUNDS APPROPRIATED TO THE PRESIDENT
SECTOR ASSISTANCE**

The act directs funds for sectors in the amounts allocated in the following table which are subject to the provisions of section 7019 of the act:

SECTOR ALLOCATIONS
[Budget authority in thousands of dollars]

Sector	Committee recommendation
Basic Education	560,782
Higher Education	226,352
Small Grants Program	50,000
Food Security and Agricultural Development	1,103,000
Microenterprise and Microfinance	265,000
Reconciliation Programs	26,000
Trafficking in Persons	60,000
Anti-Slavery	25,000
Water and Sanitation	400,000
Wildlife Trafficking	55,000

GLOBAL HEALTH PROGRAMS

Appropriations, 2016	\$8,503,450,000
Budget estimate, 2017	8,576,500,000
Committee recommendation	8,665,000,000

The Committee recommends \$8,665,000,000 for Global Health Programs, of which \$2,995,000,000 is for USAID and \$5,670,000,000 is for the Department of State.

Funds in this account are allocated according to the following table and are subject to the provisions of section 7019 of the act:

GLOBAL HEALTH PROGRAMS
[Budget authority in thousands of dollars]

Program/Activity	Committee recommendation
Maternal and Child Health	814,500
of which, Polio	51,500
of which, the GAVI Alliance	275,000
Nutrition (USAID)	125,000
of which, Iodine Deficiency Disorder	2,500
of which, Micronutrients	33,000
Vitamin A (non-add)	22,500
Vulnerable Children	23,000
of which, Blind Children	3,500
HIV/AIDS (USAID)	330,000
of which, Microbicides	45,000
HIV/AIDS (Department of State)	5,670,000
of which, Global Fund to Fight HIV/AIDS, Malaria and Tuberculosis	1,350,000
of which, UNAIDS	45,000
Family Planning and Reproductive Health	461,000
Other Infectious Diseases (USAID)	1,158,500
of which, Pandemic Influenza and Other Emerging Threats	72,500

GLOBAL HEALTH PROGRAMS—Continued
 (Budget authority in thousands of dollars)

Program/Activity	Committee recommendation
of which, Malaria	745,000
of which, Tuberculosis	241,000
Global TB Drug Facility (non-add)	15,000
of which, Neglected Tropical Diseases	100,000
Unallocated	83,000
Total, GHP	8,665,000

MATERNAL AND CHILD HEALTH

The Committee recommends \$814,500,000 for maternal and child health activities under this heading.

Maternal and Neonatal Tetanus.—The Committee recognizes the importance of low-cost vaccines for women of childbearing age in preventing tetanus in newborn children and the role of public-private partnerships in delivering such vaccines, and urges USAID to support efforts to eliminate maternal and neonatal tetanus.

Pilot Project and Report.—Section 7034(q) of the act requires the USAID Administrator to implement a pilot project with funds appropriated under the GHP heading that leverages public and private capital to expand delivery of interventions for maternal and child health.

Not later than September 30, 2017, the USAID Administrator shall submit a report to the Committee detailing the agency's efforts to expand interventions to end preventable maternal newborn and child deaths through the use of innovative financing mechanisms, including development of impact bonds and public-private partnerships, and the opportunities and challenges of expanding the use of such financing mechanisms. The report should also include details on support for a multi-year strategy to end such deaths, including amounts planned in subsequent fiscal years, if appropriate.

Polio.—The Committee recommends a total of not less than \$59,000,000 in the act for polio eradication efforts, including not less than \$7,500,000 under the ESF heading for programs for Pakistan and Afghanistan.

Vaccines and Immunizations.—The Committee recommends \$275,000,000 for the GAVI Alliance and directs the USAID Administrator to provide details on the planned uses of funds prior to making the contribution.

Vulnerable Children.—The Committee appreciates USAID's designation of Armenia, Cambodia, Colombia, Moldova, Rwanda, and Uganda as the six priority countries under the U.S. Government Action Plan on Children in Adversity [the Action Plan] and directs the USAID Administrator to submit implementation plans for the final year of the Action Plan in a timely manner. The annual report required by the Assistance for Orphans and Other Vulnerable Children in Developing Countries Act of 2005 (Public Law 109–95) should include a detailed description of the programs and amount of funds allocated across departments and agencies for each of the objectives outlined in the Action Plan.

The Committee recommends support for programs that address autism spectrum disorders, including treatment and the training of healthcare workers to better diagnose such disorders.

The Committee recommends not less than \$3,500,000 for assistance for blind children, in addition to funds otherwise available for such purposes, which USAID should administer in a manner that delivers the maximum amount of funds to beneficiaries.

NUTRITION

The Committee recommends \$125,000,000 for nutrition programs under this heading, to be made available through USAID.

The Committee recommends \$3,500,000, in addition to funds otherwise available, to address malnutrition among children in Laos.

Micronutrients.—The Committee recommends not less than \$33,000,000 for micronutrients, of which not less than \$22,500,000 is to address vitamin A deficiencies. The Committee recommends that nutrition programs, including micronutrients, also be funded by the Department of State and USAID within programs to combat Human Immune Deficiency/Acquired Immune Deficiency Syndrome [HIV/AIDS]. The Committee recommends not less than \$2,500,000 for the USAID/United Nations Children's Fund [UNICEF] Iodine Deficiency Disorder program to prevent intellectual disability in children.

FAMILY PLANNING/REPRODUCTIVE HEALTH

The Committee recommends a total of \$461,000,000 for family planning and reproductive health programs in the act.

Section 7084(a) of the act recommends that no funds appropriated by the act may be made available for the U.N. Population Fund.

Section 7084(b) of the act provides that none of the funds appropriated or otherwise made available by the act for population planning activities or other population assistance may be made available to any foreign NGO that promotes or performs abortion, except in cases of rape or incest or when the life of the mother would be endangered if the fetus were carried to term.

The Committee recognizes that providing information and assistance to families interested in the healthy timing and spacing of pregnancies can enhance maternal and child health and improve the chances of survival of both women and children. The Committee recognizes the important role played by faith-based and community organizations in the provision of global health services, and the Committee encourages USAID to expand partnership work with the faith community on programs that support the healthy timing and spacing of pregnancies in ways that respect the moral and religious convictions of these communities. The Committee encourages USAID to recognize the importance of male behavior change and fertility awareness programs that improve the reach and impact of voluntary family planning programs.

HIV/AIDS

The Committee recommends a total of \$6,000,000,000 for programs and activities to combat HIV/AIDS, of which \$5,670,000,000 is for the Department of State and \$330,000,000 is for USAID.

Global Fund.—The Committee recommends not less than \$1,350,000,000 for a U.S. contribution to the Global Fund. The Committee continues a provision allowing the contribution to exceed the cap for fiscal year 2017, consistent with the limitation from 2004. The Committee confirms that the U.S. contribution should not exceed 33 percent of the encashment of funds to fulfill replenishment cycles at the Global Fund from 2018 onward.

Microbicides.—The Committee recommends \$45,000,000 for research on, and development of, microbicides to prevent HIV.

President's Emergency Plan for AIDS Relief.—The Committee recognizes that the President's Emergency Plan for AIDS Relief [PEPFAR] plays a key role in HIV/AIDS prevention, care, and treatment globally.

The Committee encourages the Office of the U.S. Global Aids Coordinator [OGAC] to increase efforts to align existing programs for orphans and vulnerable children with the goals and objectives of the U.S. Government Action Plan on Children in Adversity.

The Committee recommends that OGAC develop a strategy as a follow on to the Accelerating Children's HIV/AIDS Treatment Initiative that includes specific pediatric treatment targets and focuses on building capacity to ensure HIV diagnostics and antiretroviral treatment for children are scaled-up with a focus on early infant diagnosis, age-appropriate pediatric formulations of antiretroviral drugs, and adherence support.

The Committee encourages OGAC to prioritize treatment for HIV-positive pregnant women to prevent mother-to-child transmission.

The Committee notes that current law requires 10 percent of total PEPFAR program funds to be allocated for programs focused on orphans and vulnerable children. The Committee urges OGAC to seek civil society and government partners to achieve the goal of decreasing the number of children living outside of family care due to HIV/AIDS. The Committee directs OGAC to consult with the appropriate congressional committees prior to obligating funds for such programs.

Vaccine.—The Committee recommends that, among other methods for preventing the transmission of HIV, USAID should continue to support research and development of a vaccine to combat the AIDS virus.

OTHER GLOBAL HEALTH ISSUES

Contagious Infectious Disease Outbreaks—The Committee recommends \$72,500,000 to combat pandemic influenza and other highly virulent viruses and emerging diseases. Section 7058(c) of the act provides that funds appropriated by the act under the GHP, DA, IDA, CCF, ESF, DF, AEECA, and MRA headings may be made available to combat an infectious disease outbreak that is sustained, severe, and is spreading internationally.

Ebola Outbreak.—The Committee recognizes the continued ongoing threat posed by the Ebola outbreak in West and Central Africa, and notes that the reporting requirements on the uses of funds to respond to the outbreak contained in section 9004 of division J of Public Law 113–235 continue in effect until all funds appropriated by that act for such purposes have been fully expended.

Malaria.—The Committee recommends \$745,000,000 for programs to combat malaria and encourages USAID to continue to support public-private partnerships; research and development; diagnostic and vector control tools; access and delivery of anti-malarial medicines, including new, effective pediatric formulations and alternatives to artemisinin combination therapies to counter resistance; and to continue efforts to develop new insecticides and a malaria vaccine.

The Committee does not include authority in the President's budget request for the transfer of Ebola-related funds appropriated under the ESF heading in title IX of division J of Public Law 113–235 for the prevention, treatment, and control of malaria and other infectious diseases.

The Committee reaffirms its support for the Coordinator of U.S. Government Activities to Combat Malaria Globally as established in the Tom Lantos and Henry J. Hyde United States Global Leadership Against HIV/AIDS, Tuberculosis, and Malaria Reauthorization Act of 2008 (Public Law 110–293), and expects section 304 of such law to be implemented by all relevant Federal agencies.

Neglected Tropical Diseases.—The Committee recommends \$100,000,000 for continued support for USAID's integrated Neglected Tropical Disease [NTD] program to eliminate intestinal parasites, schistosomiasis, lymphatic filariasis, onchocerciasis, trachoma, and leprosy, which afflict hundreds of millions of people in tropical countries. The Committee commends USAID for its efforts to address the most prevalent NTDs, and notes that for many NTDs on the World Health Organization's list of NTDs, current diagnostic and therapeutic tools are not sufficient to properly treat patients. The Committee continues to encourage USAID to support research and development of NTDs, and notes the essential contributions of the private sector in improving diagnostic and therapeutic tools—and product innovation—to treat patients with NTDs.

Research and Development.—The Committee supports investments in new global health technologies to address ongoing global health challenges.

Tuberculosis.—The Committee recommends \$241,000,000 for programs to combat tuberculosis and directs USAID to prioritize the use of U.S.-based entities for this purpose, consistent with the FAA.

Zika Virus.—The Committee recognizes the health threats posed by the Zika virus, particularly to women of child-bearing age and pregnant women, and encourages the Secretary of State to use the reprogramming authority provided in section 7058(c) of the act should additional assistance be required.

DEVELOPMENT ASSISTANCE

Appropriations, 2016	\$2,780,971,000
Budget estimate, 2017	2,959,573,000
Committee recommendation	2,959,573,000

The Committee recommends \$2,959,573,000 for Development Assistance.

Funds in this account are allocated according to the following table and are subject to the provisions of section 7019 of the act:

DEVELOPMENT ASSISTANCE
 (Budget authority in thousands of dollars)

Country/Program	Committee Recommendation
Countries:	
Nepal	50,000
Philippines	102,430
Thailand	5,000
Timor-Leste	15,000
Global Programs:	
Feed the Future Innovation Labs	32,000
Global Crop Diversity Trust	15,000
Cooperative Development	12,000
American Schools and Hospitals Abroad	26,000
Anti-Slavery	25,000
Combatting Child Marriage	11,000
Reconciliation Programs	16,000
Trade Capacity Building	10,000
Disability Programs	7,500
Patrick Leahy War Victims Fund	13,500
Victims of Torture	11,750
Wheelchairs	5,000

FOOD SECURITY AND AGRICULTURAL DEVELOPMENT

The Committee recommends \$1,053,000,000 under title III of the act for food security and agricultural development programs. The Committee supports Feed the Future's [FtF] goal of creating long-term solutions to food insecurity and malnutrition. The Committee recognizes the importance of integrating women as key recipients of agriculture and technical assistance, and intends that programs are prioritized for women farmers, small-holder farmers, and other vulnerable populations.

Feed the Future Innovation Labs.—The Committee recommends not less than \$32,000,000 for the FtF Innovation Labs, and supports efforts to improve agricultural productivity, nutritional quality and security, and innovative research to prevent malnutrition.

Global Crop Diversity Trust.—The Committee recommends \$15,000,000 for the Global Crop Diversity Trust endowment, which seeks to ensure the viability of agriculture worldwide by conserving and making available collections of crop diversity.

Land Grant Institutions.—The Committee supports the work of land grant institutions of higher learning, and encourages USAID to continue partnering with such institutions with specialized capability in agriculture research to assist developing countries improve food production.

ECONOMIC DEVELOPMENT

Cooperative Development.—The Committee has long recognized the important role that U.S. cooperatives and credit unions play in overseas programs as a means to lift people out of poverty by mobilizing equity and savings for community-based economic growth. The Committee recommends not less than \$12,000,000 for the Cooperative Development Program managed by USAID's Bureau for Economic Growth, Education, and Environment, which should support local solutions for sustainable development.

Power Africa.—The Committee recommends the President's budget request of \$291,000,000 under this heading for the Power Africa initiative, and supports the goal of providing electricity to millions of people who currently have no access to power in sub-Saharan Africa.

Public-Private Partnerships.—The Committee has long recognized the contributions of public-private partnerships in furthering national interests abroad, including Internet-related governance and training, emergency communications, and cybersecurity. The Committee directs USAID to continue to support such programs, particularly in Africa.

Trade Capacity Building.—The Committee recommends not less than \$10,000,000 under this heading and \$10,000,000 under the ESF heading for trade capacity building and labor programs in the Western Hemisphere and countries that are parties to the Trans-Pacific Partnership negotiations. Prior to obligating such funds, the Committee directs the Secretary of State and the USAID Administrator to coordinate the prioritization of trade capacity programs with the heads of other relevant Federal agencies, including ILAB and USTR.

The Committee affirms the statutory U.S. policy goal (19 U.S.C. 3723) to develop Free Trade Agreements [FTAs] with sub-Saharan African countries, and recognizes the efforts of USAID, MCC, and USTR to build the capacity of such countries to enter into bilateral and multilateral FTAs. The Committee encourages USAID, in consultation with MCC and USTR, to identify the barriers to sub-Saharan African nations developing FTAs with the United States, and encourages such agencies to coordinate trade capacity building assistance to overcome such barriers.

EDUCATION

American Schools and Hospitals Abroad Program.—The Committee recommends not less than \$26,000,000 for the American Schools and Hospitals Abroad program. Grants shall be awarded through a competitive process and in accordance with all applicable rules and regulations.

Basic Education.—The Committee recommends up to \$560,782,000 for assistance for basic education, and provides that such funds may only be made available for each country at levels that do not exceed the fiscal year 2017 CBJ, and should only support the stated objectives of basic education programs for each Country Development Cooperation Strategy or similar strategy established by USAID.

The obligated but unexpended funds appropriated for basic education from fiscal years 2007 through 2016 total \$1,581,421,978. The unobligated balances from fiscal years 2015 and 2016 total \$1,059,121,411. When combined, the basic education pipeline totals \$2,640,542,389.¹

Section 7060(a)(1) of the act clarifies that basic education programs include both primary and secondary education. The Committee supports greater use of funds in the act for secondary education, with a particular emphasis on adolescent girls.

Global Partnership for Education.—The Committee recommends up to \$70,000,000 for the Global Partnership for Education [GPE], and directs the USAID Administrator to consult with the Committee on GPE efforts to improve monitoring and evaluation, and on the effectiveness and sustainability of programs.

Higher Education.—The Committee recommends not less than \$226,352,000 in the act for higher education programs, of which not less than \$35,000,000 is to support new partnerships between U.S. universities and universities in developing countries, including in sub-Saharan Africa, focused on technology, including e-learning, to improve the quality of, and increase access to, higher education.

The Committee supports the work of land grant institutions of higher learning with specialized capabilities and encourages USAID to partner with such organizations.

The Committee directs USAID to post all funding opportunities for higher education institutions on its Web site. Partners should be selected through a competitive process.

ENVIRONMENT PROGRAMS

The Committee recommends not less than \$874,563,000 in the act for bilateral and multilateral environment programs.

Funds for environment programs are allocated according to the following table and are subject to the provisions of section 7019 of the act:

FUNDING FOR ENVIRONMENT PROGRAMS
(Budget authority in thousands of dollars)

Program/Activity	Committee recommendation
Adaptation	176,710
Clean Energy Programs	177,790
Sustainable Landscapes	123,500
Biodiversity	250,000
of which, Central Africa Regional Program for the Environment	39,400
USAID (non-add)	21,900
U.S. Fish and Wildlife Service (non-add)	17,500
Global Environment Facility	146,563
Green Climate Fund	
Total, Environment Programs	874,563

Advisor for Indigenous Peoples Issues.—The Committee recommends not less than \$3,000,000 for grants and other activities administered by the USAID Advisor for Indigenous People’s Issues.

¹ Data provided in the March 31, 2016 USAID Financial Report on basic education.

Biodiversity.—The Committee recommends \$39,400,000 for the Central Africa Regional Program for the Environment, of which up to \$21,900,000 is for USAID programs and not less than \$17,500,000 is to be apportioned directly to the United States Fish and Wildlife Service [USFWS].

The Committee recommends not less than \$3,500,000 for tropical forest conservation and the preservation of archeological sites in Guatemala's Mayan Biosphere Reserve and Mirador-Calakmul Basin, including not less than \$1,000,000 to be apportioned directly to the Department of the Interior for such purposes not later than 90 days after enactment of the act.

Endangered Species.—The Committee supports continued funds for programs to assist developing countries protect great apes and other species that are endangered due to habitat destruction and wildlife poaching and trafficking, including in Central Africa, Indonesia, South Sudan, and Niger.

Green Climate Fund.—Section 7060(c)(1) of the act requires that notwithstanding any other provision of law, none of the funds appropriated by the act and prior acts making appropriations for the Department of State, foreign operations, and related programs may be made available for the GCF, including as a contribution.

Large Dams.—The Committee notes the importance of hydropower as a renewable resource in providing power in developing countries, particularly for people who lack access to electricity, and helping to address climate change.

The Committee directs the Secretary of the Treasury, when evaluating a proposal by an international financial institution (IFI) to finance construction of a large dam, to apply the Department of the Treasury's due diligence process, including reviewing for full compliance with IFI policies and legislative voting mandates, as well as considering the dam policies of relevant Federal agencies, the Hydropower Sustainability Assessment Protocol, and other sources of hydropower and environmental expertise. The U.S. executive director of such IFI may vote to support such a project only if the Secretary, after consulting with the Secretary of State, USAID Administrator, and other technical personnel, as appropriate, determines that the IFI is taking the necessary steps to meet the safeguards enumerated under this heading in Senate Report 114–79.

Marine Resources.—The Committee supports efforts to sustainably manage marine resources by U.S. research institutions that have established partnerships with marine science researchers in developing countries, including Vietnam, that are highly dependent on ocean health and biodiversity and vulnerable to the impacts of climate change.

Natural Resource Management Volunteers.—The Committee notes that retirees of U.S. and Canadian natural resource management services are willing to assist the governments of developing countries improve management of national parks and protected areas. The Committee encourages USAID and other Federal agencies to utilize such retirees in international environment programs.

U.S. Fish and Wildlife Service and U.S. Forest Service.—Prior to the direct apportionment of funds to the USFWS and the U.S. Forest Service [USFS], the USFWS and the USFS shall submit spend

plans to the Committee and to USAID detailing the proposed uses of funds.

GENDER EQUALITY

The Committee recommends a total of \$1,377,286,000 in the act for gender programs (excluding Food for Peace programs), including not less than the President's budget request to implement a multiyear strategy to respond to gender-based violence, and to support the implementation of the U.S. National Action Plan on Women, Peace, and Security. The total amount for gender programs is \$29,500,000 above the President's budget request for such purposes, as section 7073(c) of the act recommends \$28,000,000 to address women and girls at risk from extremism, and section 7059(c)(1)(A) of the act recommends by a transfer of funds not less than \$1,500,000 for the U.N. Office of the Special Representative of the Secretary-General for Sexual Violence in Conflict.

Combatting Child Marriage.—The Committee recommends not less than \$11,000,000 for programs to reduce the incidence of child marriage and address the needs of married girls consistent with section 1207 of the Violence Against Women Reauthorization Act of 2013 (Public Law 113–4), and directs the USAID Administrator to consult with the Committee prior to the obligation of funds.

Discriminatory Tests.—The Committee deplores the use of virginity tests, including to determine the qualification of women for certain professions, such as by the Government of Indonesia for police recruitment. In addition, the Committee condemns the use of such tests by the Governments of Egypt and Iran against women and girls who challenge authoritarianism.

Female Genital Mutilation/Cutting.—Section 7059(c)(3) of the act recommends not less than \$5,000,000 under title III of the act and prior acts making appropriations for the Department of State, foreign operations, and related programs for UNICEF to support the Joint Program on Female Genital Mutilation/Cutting.

Political Participation.—Section 7059(b) of the act recommends not less than \$50,000,000 under title III accounts for programs to increase women's participation in the political process, including political parties, elections, and leadership positions in local and national governments. Funds should be awarded on an open and competitive basis.

GLOBAL PROGRAMS

Clean Cookstoves.—The Committee remains concerned that exposure of billions of people in developing countries to smoke from traditional cookstoves causes premature deaths, primarily of women and young children, and contributes to deforestation, erosion, and drought, and the women and children who collect firewood face daily hardship and security risks. The Committee recommends funds for cookstoves that sustainably reduce fuel consumption and exposure to harmful smoke.

Disability Programs.—The Committee recommends not less than \$7,500,000 for grants to address the needs and protect and promote the rights of persons with disabilities in developing countries, in addition to funds otherwise available for such purposes in the act.

Faith-Based Organizations.—The Committee appreciates the historical contributions of the faith sector in the delivery of assistance, care and support at the grassroots level. The Committee encourages the Secretary of State and the USAID Administrator to use the faith sector, in conjunction with the public and private sectors, for the delivery of assistance in developing countries under this heading and the GHP and ESF headings.

Patrick Leahy War Victims Fund.—The Committee recommends \$13,500,000 for the Leahy War Victims Fund which assists persons severely disabled as a result of armed conflict.

Partner Vetting System.—The Secretary of State and the USAID Administrator shall continue to follow directives and guidance regarding the partner vetting system in the Statement of Managers accompanying division K of Public Law 114–113, including how information regarding a positive match will be handled and how to appeal such a match.

Trafficking in Persons.—The Committee recommends a total of \$60,000,000 in the act for TIP programs under the GHP, DA, ESF, and INCLE headings.

Water and Sanitation.—The Committee recommends not less than \$400,000,000 in the act for sustainable water supply and sanitation projects pursuant to the Senator Paul Simon Water for the Poor Act of 2005 (Public Law 109–121), as amended, of which not less than \$145,000,000 is for programs and activities in sub-Saharan Africa.

COUNTRIES

Nepal.—The Committee is concerned with the slow recovery from the devastating 2015 earthquake in Nepal, and notes that reconstruction has yet to begin in many areas. The Committee recommends not less than \$50,000,000 under this heading for earthquake recovery in Nepal.

Peru.—The Committee is aware of the threats to the health and welfare of Amazon indigenous communities due to oil spills in or near the Amazon River and tributaries. The Committee requests the Secretary of State to engage the Government of Peru, affected communities, and PetroPeru on efforts to clean up the spills, and to support such efforts if warranted.

Philippines.—The Committee recommends the President's budget request for assistance for the Philippines under this heading, and notes with concern the comments and actions by the new leadership in that country that call into question commitments to democracy, human rights, and rule of law.

Timor-Leste.—The Committee recommends \$15,000,000 for assistance for Timor-Leste under this heading, which is \$1,300,000 above the President's budget request.

INTERNATIONAL DISASTER ASSISTANCE

Appropriations, 2016	\$2,794,184,000
Enduring operations	874,763,000
Overseas contingency operations	1,919,421,000
Budget estimate, 2017	1,957,000,000
Enduring operations	125,000,000
Overseas contingency operations	1,832,000,000
Committee recommendation	2,394,184,000
Enduring operations	474,763,000
Overseas contingency operations	1,919,421,000

The Committee recommends \$474,763,000 for International Disaster Assistance. An additional \$1,919,421,000 in title VIII of the act under this heading is designated for OCO. The total amount is \$437,184,000 above the President's budget request.

The Committee notes that the President's budget request for this account is \$837,184,000 below the fiscal year 2016 enacted level. To address the remaining shortfall, section 8003(a)(3) of the act provides transfer authority of up to \$400,000,000 from funds appropriated under the ESF heading in title VIII to funds appropriated under the IDA heading in such title.

TRANSITION INITIATIVES

Appropriations, 2016	\$67,000,000
Enduring operations	30,000,000
Overseas contingency operations	37,000,000
Budget estimate, 2017	77,600,000
Enduring operations	15,000,000
Overseas contingency operations	62,600,000
Committee recommendation	67,000,000
Enduring operations	30,000,000
Overseas contingency operations	37,000,000

The Committee recommends \$30,000,000 for Transition Initiatives. An additional \$37,000,000 in title VIII of the act under this heading is designated for OCO.

The Committee directs USAID's Office of Transition Initiatives [OTI] to submit a report at the end of the fiscal year summarizing new, ongoing, and completed country programs implemented by OTI in fiscal year 2017.

COMPLEX CRISES FUND

Appropriations, 2016	\$30,000,000
Enduring operations	10,000,000
Overseas contingency operations	20,000,000
Budget estimate, 2017	30,000,000
Enduring operations	10,000,000
Overseas contingency operations	20,000,000
Committee recommendation	30,000,000
Enduring operations	10,000,000
Overseas contingency operations	20,000,000

The Committee recommends \$10,000,000 for the Complex Crises Fund. An additional \$20,000,000 in title VIII of the act under this heading is designated for OCO.

DEVELOPMENT CREDIT AUTHORITY
PROGRAM ACCOUNT

Appropriations, 2016	\$40,000,000
Budget estimate, 2017	60,000,000
Committee recommendation	60,000,000

ADMINISTRATIVE EXPENSES

Appropriations, 2016	\$8,120,000
Budget estimate, 2017	10,000,000
Committee recommendation	10,000,000

The Committee recommends a ceiling of \$60,000,000 for funds that may be transferred from other programs in this title to the Development Credit Authority, and recommends \$10,000,000 for administrative expenses.

ECONOMIC SUPPORT FUND

Appropriations, 2016	\$4,318,988,000
Enduring operations	1,896,315,000
Overseas contingency operations	2,422,673,000
Budget estimate, 2017	6,080,607,000
Enduring operations	2,408,454,000
Overseas contingency operations	3,672,153,000
Committee recommendation	4,311,369,000
Enduring operations	1,576,361,000
Overseas contingency operations	2,735,008,000

The Committee recommends \$1,576,361,000 for Economic Support Fund. An additional \$2,735,008,000 in title VIII of the act under this heading is designated for OCO.

Funds proposed in the President's budget request under this heading for assistance for countries in Europe, Eurasia and Central Asia are included under the AEECA heading.

Funds in this account are allocated, unless otherwise noted, according to the following table, and are subject to the provisions of section 7019 of the act:

ECONOMIC SUPPORT FUND
(Budget authority in thousands of dollars)

Country/Program	Committee recommendation
Africa:	
Burundi	1,250
Cameroon	1,000
Central Africa Republic	1,250
of which, OCO	1,250
Chad	1,000
Cote d'Ivoire	4,374
Democratic Republic of the Congo	75,188
of which, OCO	75,188
Djibouti	9,500
Liberia	65,429
of which, OCO	65,429
Sierra Leone	1,561
Somalia	79,405
of which, OCO	79,405
South Sudan	90,000
of which, OCO	90,000
Sudan	4,817

ECONOMIC SUPPORT FUND—Continued
(Budget authority in thousands of dollars)

Country/Program	Committee recommendation
Zimbabwe	11,633
African Union	435
State Africa Regional	23,700
of which, OCO	20,836
of which, West Africa Anti-Slavery	2,500
of which, Trans-Sahara Counterterrorism Partnership	7,000
Subtotal, Africa	370,542
of which, OCO	332,108
East Asia and Pacific:	
Burma	82,700
Cambodia	1,500
of which, contribution to the Extraordinary Chambers in the Court of Cambodia	1,500
People's Republic of China (democracy, rule of law, and environment)	15,000
Thailand	4,000
of which, section 7043(f) democracy and reconciliation programs	4,000
Tibet	14,000
of which, Tibetan Communities	8,000
of which, Tibetan Exiled Communities	6,000
Vietnam	20,000
State East Asia and Pacific Regional	15,408
USAID Regional Development Mission for Asia	5,000
Subtotal, East Asia and Pacific	157,608
Near East:	
Egypt	75,000
of which, OCO	75,000
of which, scholarships	10,000
Iraq	332,500
of which, OCO	332,500
of which, section 7033(b)(3) International Religious Freedom Transitional Justice, Reconciliation, and Reintegration Programs	2,500
of which, section 7041(c)(4) Maria Ruzicka Iraq War Victims Fund	7,500
Jordan	632,400
of which, OCO	632,400
Lebanon	110,000
of which, OCO	110,000
of which, scholarships	14,000
Libya	15,000
of which, OCO	15,000
Morocco	20,000
Syria	175,000
of which, OCO	175,000
of which, section 7033(b)(3) International Religious Freedom Transitional Justice, Reconciliation, and Reintegration Programs	2,500
Tunisia	79,000
of which, OCO	79,000
West Bank and Gaza	266,750
Yemen	40,000
of which, OCO	40,000
Middle East Multilaterals	875
Middle East Partnership Initiative	60,000
of which, scholarships	12,000
Middle East Regional Cooperation	5,000
Near East Regional Democracy	32,000
USAID Middle East Regional Reconciliation Programs	19,950
Subtotal, Near East	1,873,475
of which, OCO	1,458,900

ECONOMIC SUPPORT FUND—Continued
 (Budget authority in thousands of dollars)

Country/Program	Committee recommendation
South and Central Asia:	
Afghanistan	737,780
of which, OCO	500,000
of which, section 7044(a)(2)(D)(v) Afghan Civilian Assistance Program	10,000
India	3,000
Nepal	60,000
of which, OCO	60,000
Pakistan	300,000
of which, OCO	300,000
Sri Lanka	31,017
State South and Central Asia Regional	3,415
Subtotal, South and Central Asia	1,135,212
of which, OCO	860,000
Western Hemisphere:	
Colombia	187,328
of which, section 7045(b)(3)(A) Colombia refugee transfer to MRA	7,000
of which, Afro-Colombian and indigenous communities	15,000
of which, biodiversity	3,500
of which, section 7045(b)(3)(B) Colombia Human Rights	9,000
Office of the U.N. High Commissioner for Human Rights in Colombia (non-add)	1,000
Cuba	15,000
of which, democracy programs	15,000
Haiti	45,000
Mexico	49,000
Peru	36,960
Venezuela	5,500
State Western Hemisphere Regional	131,700
of which, Caribbean Basin Security Initiative (CBSI)	23,400
of which, Central America Regional Security Initiative (CARSI)	85,300
Office of the U.N. High Commissioner for Human Rights in Honduras (non-add)	500
of which, other regional economic opportunity	15,000
of which, commitments for the Summit of the Americas	1,000
of which, section 7045(a)(5)(C), transfer to Inter-American Commission on Human Rights	7,000
Subtotal, Western Hemisphere	470,488
Global:	
State Bureau of Conflict and Stabilization Operations	5,000
Counterterrorism Partnerships Fund	59,000
of which, OCO	59,000
Bureau of Counterterrorism and Countering Violent Extremism (Department of State)	6,000
Economic Growth, Education, and Environment	9,500
Energy Resources	11,000
of which, Caribbean Energy Security Initiative	2,000
Section 7024 Near East and Africa Relief and Recovery Fund	25,000
of which, OCO	25,000
Bureau of Oceans and International Environmental Scientific Affairs (Department of State)	108,294
Office of U.S. Foreign Assistance Resources (Department of State)	3,250
of which, Foreign Assistance Dashboard	2,750
of which, Foreign Assistance Program Evaluation	500
Polio (non-add from within Afghanistan and Pakistan country funds)	7,500
Trade Capacity Building (non-add from within country funds)	10,000
Section 7033(b)(2) International Religious Freedom Protection and Investigation Programs	10,000
Section 7033(d) Atrocities Prevention Fund	12,500
Section 7034(b)(4) Forensic Assistance	9,000
Section 7042(e) Counter Lord's Resistance Army (non-add from within country funds)	10,000
Section 7073(c) Women and Girls at Risk from Extremism	28,000
Section 7059(c)(1)(A) Special Representative of the Secretary-General for Women in Conflict	1,500
Special Representatives	16,000
of which, Office of the Coordinator for Cyber Issues (Department of State)	5,000
of which, Secretary's Office of Global Partnerships (Department of State)	1,000

ECONOMIC SUPPORT FUND—Continued
 [Budget authority in thousands of dollars]

Country/Program	Committee recommendation
of which, Ambassador-at-Large for Global Women's Issues	10,000
Subtotal, Global	304,044
of which, OCO	84,000
Total, ESF	4,311,369
of which, OCO	2,735,008

AFRICA

Central African Republic.—Funds appropriated under this heading shall be made available for reconciliation and peacebuilding programs in the Central African Republic, including activities to promote inter-faith dialogue at the national and local levels, and for programs to prevent crimes against humanity.

Djibouti.—The Committee recognizes the strategic importance of Djibouti to U.S. security interests, and recommends \$9,500,000 under this heading to implement programs to expand economic opportunities and strengthen democracy in Djibouti, including to support civil society.

Ethiopia.—The Committee directs the Secretary of State to update the report on Ethiopia required under this heading in Senate Report 114–79 in the manner described.

Kenya.—The Committee is concerned with reports that the Government of Kenya intends to close refugee camps in Kenya, including the Dadaab camp which currently hosts over 300,000 Somali refugees. Prior to the obligation of funds made available for assistance for the Government of Kenya by the act, the Secretary of State shall consult with the Committee on the consequences of such closures on refugee populations and security and stability in Kenya.

Lake Chad Basin Countries.—Section 7032(a) of the act recommends \$33,000,000 for democracy programs under this and the DA heading for the Lake Chad Basin countries (Cameroon, Chad, Niger, and Nigeria), which is \$2,000,000 above the President's budget request. These funds are in addition to funds otherwise available for such purposes.

Somalia.—The Committee recommends not less than the President's budget request for programs to promote dialogue and reconciliation between the central Government of Somalia and the rest of the country, and for programs to strengthen the rule of law, government institutions, civil society participation in peace-building activities, and education and employment opportunities for the people of Somalia.

South Sudan.—The Secretary of State is directed to ensure that data collected by the Ceasefire and Transitional Security Arrangements Monitoring Mechanism, including archival data and data collected by any successor organization, is shared in a timely manner and in its entirety with the U.S. Government, including relevant bureaus and offices of the Department of State, and is made publicly available, as appropriate.

The Committee supports efforts to build the capacity of civil society in South Sudan to develop and implement justice and accountability mechanisms, including the documentation of human rights violations.

War Crimes in Africa.—The Committee continues to support efforts by the United States, U.N., African Union, and governments in Central Africa to capture Joseph Kony and other top commanders of the Lord's Resistance Army [LRA], and to assist victims of the LRA's crimes. Section 7042(e) of the act recommends not less than \$10,000,000 to implement the Lord's Resistance Army Disarmament and Northern Uganda Recovery Act of 2009 (Public Law 111-172), including for programs to improve physical access, for telecommunications infrastructure and early-warning mechanisms, and to support the disarmament, demobilization, and reintegration of former LRA combatants, especially child soldiers.

EAST ASIA AND THE PACIFIC

Thailand.—Section 7043(f) of the act is a new provision that recommends not less than \$4,000,000 for democracy and conflict resolution programs in Thailand under this heading. The Secretary of State is directed to consult with the Committee prior to the obligation of funds.

EUROPE, EURASIA AND CENTRAL ASIA

The Committee recommends funds for countries in Europe, Eurasia and Central Asia that were included under this heading in the President's budget request under the AEECA heading.

SOUTH ASIA

Descriptive information for Afghanistan and Pakistan is contained in the Countries and Issues of Concern section of this report.

NEAR EAST

Cyprus.—Funds appropriated under this heading may be used to support reunification in Cyprus, including new federal structures of a reunified island and to assist in building a unified Cypriot economy, following consultation with the Committee.

MEPI Scholarships.—The Committee recommends \$12,000,000 for scholarships for students in countries with significant Muslim populations at not-for-profit institutions of higher education in a manner consistent with prior fiscal years, and the awarding of funds should be through an open and competitive process.

LATIN AMERICA AND THE CARIBBEAN

Cuba.—Section 7045(c) of the act recommends \$15,000,000 for democracy programs for Cuba under this heading.

Not later than 180 days after enactment of the act, the Secretary of State shall submit to the Committee a report on Internet access and use in Cuba. The Secretary should consult with the Committee prior to initiating the report.

Haiti.—Section 7045(d) of the act requires that prior to the obligation of assistance for the central Government of Haiti, the Sec-

retary of State shall certify that such government is taking certain steps to strengthen governance and the rule of law, including through free and fair elections and combatting corruption.

Paraguay.—Prior to the obligation of funds in the act for assistance for the Government of Paraguay, the Secretary of State shall submit a report to the Committee detailing steps taken by the Government of Paraguay to conduct a credible, thorough investigation of the June 15, 2012, eviction of farmers in Marina Kue.

Venezuela.—The Committee recognizes that crisis in Venezuela can only be addressed through fundamental economic and political reforms. The Committee supports the President's budget request for democracy programs under this heading, and expects additional funds to be made available under the CCF and DF headings, should further programmatic opportunities in Venezuela arise. The Committee also notes the important role regional organizations play in encouraging reforms in Venezuela, particularly the Organization of American States [OAS].

GLOBAL PROGRAMS

Caribbean Energy Security Initiative.—The Committee supports enhanced efforts to help Latin American and Caribbean countries achieve greater energy independence from Venezuela, including by improving governance, energy development, energy efficiency, and electrical inter-connection, and recommends not less than \$2,000,000 for the Caribbean Energy Security Initiative.

Counterterrorism Partnerships Fund.—The Committee recommends \$59,000,000 for the Counterterrorism Partnerships Fund under this heading.

Not later than 90 days after enactment of the act, the Secretary of State, in consultation with the USAID Administrator, shall submit a report to the appropriate congressional committees assessing the extent to which repressive policies and actions of foreign governments contribute to public support for extremism, particularly among youth. The report should include specific policy and program recommendations.

Counter-Trafficking in Persons Policy.—The Committee encourages the Department of State and USAID to implement the guiding principles of USAID's Counter-Trafficking Persons Policy (February 2012), particularly adopting an integrated approach to protection and prevention within core programs, as appropriate.

Country Focus and Selectivity.—The act does not continue a requirement in section 7081(b) of division K of Public Law 114–113 regarding a transition program for a country to reduce dependency on U.S. bilateral foreign assistance. The Committee will consider continuation of such requirement after the results of the initial program have been assessed. The Committee directs the Secretary of State to regularly update the Committee on the implementation and results of the transition program.

Section 7081 of the act continues the requirement that every bilateral country assistance strategy include a transition plan identifying goals and objectives for winding down, within a targeted period of years, such bilateral assistance. The plan should also include the promotion of domestic public and private resource mobilization, if appropriate.

Domestic Resource Mobilization.—The Committee supports efforts by USAID to encourage partner countries to increase their investments in health, education, and other development sectors by strengthening revenue generation and budgetary capacity, reducing losses from corruption and graft, and countering tax avoidance in partner countries. The Committee supports efforts by USAID to utilize funds from within sectors for domestic resource mobilization efforts. The Committee directs the USAID Administrator to consult with the Committee prior to the obligation of funds for this purpose.

Forensic Assistance.—Section 7034(b)(4) of the act recommends not less than \$9,000,000 under this heading for forensic assistance for NGOs in countries where large numbers of people were forcibly disappeared and are presumed dead as a result of armed conflict. The Committee recognizes that there is an ongoing need for DNA analysis of exhumed remains in Iraq, Guatemala, Sri Lanka, and elsewhere, including for judicial investigations and prosecution of those responsible for crimes against humanity and other gross violations of human rights.

Institutions of Higher Education.—The Committee supports continued funds for institutions of higher education in the Middle East and South Asia, including through funds made available under title VIII of the act.

Networks of Corruption.—In submitting the report required by section 7031(d) of the act, the Secretary of State shall include, to the extent possible: a diagram depicting the public and private individuals and entities that make up the corrupt network; identification of any government agency or other public entity that is directly or indirectly involved in such network, such as the judiciary, tax authority, central bank, specific military or police units, or elements of subnational governance; identification of the area of operation of such network and its key economic activities, licit and illicit, as well as other significant revenue streams benefitting the network, such as embezzlement of public funds, extortion, or bribery; and identification of entities and individuals that enable corrupt practices, such as banks, law firms, accounting firms, or real estate agents.

Reconciliation Programs.—The Committee recommends not less than \$26,000,000 under this heading and the DA heading for reconciliation programs and activities which bring together and facilitate direct communication between individuals of different ethnic, religious, and political backgrounds in countries affected by civil strife and war, including in the Middle East and North Africa. Funds should be leveraged, to the maximum extent practicable, to obtain contributions from other donors and governments.

Rule of Law.—The Committee underscores that the rule of law is fundamental to democracy and sustainable development, and supports funds to strengthen independent judiciaries, protect human rights, combat human trafficking and corruption, and increase public accountability and access to justice.

DEMOCRACY FUND

Appropriations, 2016	\$150,500,000
Budget estimate, 2017	
Committee recommendation	150,500,000

The Committee recommends \$150,500,000 for Democracy Fund. Funds in this account are allocated according to the following table and are subject to the provisions of section 7019 of the act:

DEMOCRACY FUND

[Budget authority in thousands of dollars]

Program/Agency	Committee recommendation
Human Rights and Democracy Fund/Bureau of Democracy, Human Rights, and Labor (Department of State)	88,500
Center for Excellence for Democracy, Human Rights, and Governance/Bureau for Democracy, Conflict, and Humanitarian Assistance (USAID)	62,000
Total, Democracy Fund	150,500

The Committee commends the democracy programs supported by the Department of State's Bureau of Democracy, Human Rights, and Labor [DRL], and encourages other bureaus, and relevant USAID offices, to develop and conduct such programs in a similar strategic manner.

The Committee directs the Assistant Secretary for DRL to consult with the Committee on the proposed allocation of funds within the HRDF prior to the initial obligation of funds.

Business and Human Rights Program.—Consistent with prior fiscal years, any funds made available by the act for a business and human rights program in the PRC shall be made available on a cost-matching basis from sources other than the U.S. Government.

Press Freedom.—The Committee notes that according to Freedom House, only 13 percent of the world's population has access to a free press, and that Egypt, Saudi Arabia and Turkey are among countries that experienced the worst decline in press freedom in 2015. While the Committee recognizes the strategic relationship between the United States and such countries, it remains concerned with the potential impact restrictions on press freedom may have on long-term stability.

ASSISTANCE FOR EUROPE, EURASIA AND CENTRAL ASIA

Appropriations, 2016	\$929,688,000
Enduring operations	491,119,000
Overseas contingency operations	438,569,000
Budget estimate, 2017	
Committee recommendation	696,026,000
Enduring operations	291,420,000
Overseas contingency operations	404,606,000

The Committee recommends \$291,420,000 for Assistance for Europe, Eurasia and Central Asia. An additional \$404,606,000 in title VIII of the act under this heading is designated for OCO.

The Committee notes that assistance for countries in the Europe, Eurasia and Central Asia regions under this heading are contained in the President's budget request under the ESF and INCLE headings.

Assistance requested for such countries under the GHP heading are not included in this account, and shall be administered in accordance with the responsibilities of the Coordinator for U.S. Assistance to Europe and Eurasia. The Committee provides the Secretary of State with authority to assign responsibility for funds for Central Asian countries to another senior Department of State official, following consultation with the Committee.

Funds in this account are allocated, unless otherwise noted, according to the following table, and are subject to the provisions of section 7019 of the act:

ASSISTANCE FOR EUROPE, EURASIA AND CENTRAL ASIA

[Budget authority in thousands of dollars]

Country/Program	Committee recommendation
Europe and Eurasia:	
Albania	8,650
Armenia	24,112
Azerbaijan	10,936
Belarus	9,000
Bosnia and Herzegovina	34,069
Georgia	67,025
of which, OCO	67,025
Kosovo	47,970
Macedonia	8,508
Moldova	44,631
of which, OCO	44,631
Montenegro	1,695
Poland	3,000
Serbia	18,508
Ukraine	207,392
of which, OCO	207,392
Europe and Eurasia Regional	66,776
of which, OCO	66,776
Organization for Security and Cooperation in Europe	19,000
Unallocated	1,500
Subtotal, Europe and Eurasia	572,772
of which, OCO	385,824
South and Central Asia:	
Kazakhstan	7,083
Kyrgyz Republic	46,046
Tajikistan	32,275
Turkmenistan	4,300
Uzbekistan	7,768
Central Asia Regional	25,782
of which, OCO	18,782
Subtotal, Central Asia	123,254
of which, OCO	18,782
Total, AEECA	696,026
of which, OCO	404,606

Nagorno-Karabakh.—The Committee recommends assistance for victims of the Nagorno-Karabakh conflict in amounts consistent with prior fiscal years, and for ongoing needs related to the conflict. The Committee urges a peaceful resolution of the conflict.

The Committee recognizes that Nagorno-Karabakh has a per capita landmine accident rate among the highest in the world, and

that mine clearance programs have been effective where implemented. The Committee is concerned with territorial restrictions on demining activities in the region and recommends continued funds for, and the geographic expansion of, such programs.

DEPARTMENT OF STATE

MIGRATION AND REFUGEE ASSISTANCE

Appropriations, 2016	\$3,059,000,000
Enduring operations	931,886,000
Overseas contingency operations	2,127,114,000
Budget estimate, 2017	2,798,600,000
Enduring operations	922,597,000
Overseas contingency operations	1,876,003,000
Committee recommendation	3,059,000,000
Enduring operations	931,866,000
Overseas contingency operations	2,127,114,000

The Committee recommends \$931,886,000 for Migration and Refugee Assistance. An additional \$2,127,114,000 in title VIII of the act under this heading is designated for OCO. The total amount of \$3,059,000,000 is equal to the fiscal year 2016 enacted level. The Committee notes the President's budget request for this account is \$260,400,000 below such level.

The Committee is concerned that as the number of people forcibly displaced around the world continues to rise, international contributions for refugee assistance have not kept pace with rapidly expanding needs. The Committee notes that by the third quarter of 2015, approximately 33 U.N. appeals were only 42 percent funded, and encourages the international community to increase contributions to meet U.N. humanitarian appeals for 2016.

Armenia.—The Committee supports assistance for refugees in Armenia, particularly minority groups from the Middle East who have fled persecution and conflict in Syria and Iraq.

Report.—The Committee directs the Secretary of State to fulfill the reporting requirement relating to the United Nations Relief and Works Agency under the Protracted Refugee Situations sub-heading in Senate Report 112–172, as referenced under the MRA heading in Senate Report 113–81 and Senate Report 113–195, and to publish an unclassified version of the report, in accordance with section 7077(a)(1) of the act, not later than 60 days after enactment of the act. If the Secretary is unable to fulfill this requirement, the Secretary is directed to submit a written justification to the Committee detailing the specific reasons why the requirement cannot be met.

U.S. Refugee Admissions Program.—The Committee requests the Secretary of State to consult with the Committee prior to obligating funds for the U.S. Refugee Admissions Programs [USRAP].

Not later than 30 days after enactment of the act, the Secretary of State shall submit a report to the Committee, in classified form if necessary, detailing the procedures and safeguards established for USRAP, particularly for refugees from the Middle East. The Secretary shall update this report quarterly, noting any changes in procedures and safeguards.

Not later than 180 days after enactment of the act, the Secretary of State, in consultation with the Secretary of Health and Human

Services and the Director of the U.S. Citizenship and Immigration Services, shall submit a report to the Committee on the direct costs associated with the U.S. Refugee Admissions Program by agency and activity for each of fiscal years 2013, 2014, 2015, and 2016. The report shall also include the corresponding data on refugee applicants in process during those fiscal years for context regarding the cost per refugee.

UNITED STATES EMERGENCY REFUGEE AND MIGRATION ASSISTANCE FUND

Appropriations, 2016	\$50,000,00
Budget estimate, 2017	50,000,000
Enduring operations	10,000,000
Overseas contingency operations	40,000,000
Committee recommendation	50,000,000
Enduring operations	10,000,000
Overseas contingency operations	40,000,000

The Committee recommends \$10,000,000 for United States Emergency Refugee and Migration Assistance Fund. An additional \$40,000,000 in title VIII of the act under this heading is designated for OCO.

INDEPENDENT AGENCIES

PEACE CORPS

(INCLUDING TRANSFER OF FUNDS)

Appropriations, 2016	\$410,000,000
Budget estimate, 2017	410,000,000
Committee recommendation	410,000,000

The Committee recommends \$410,000,000 for Peace Corps.

The Peace Corps Director is directed to submit a spend plan not later than 45 days after enactment of the act on the proposed uses of funds under this heading.

The Committee recommendation continues the ban on the use of funds for abortion, with certain exceptions consistent with current law.

MILLENNIUM CHALLENGE CORPORATION

Appropriations, 2016	\$901,000,000
Budget estimate, 2017	1,000,000,000
Committee recommendation	905,000,000

The Committee recommends \$905,000,000 for Millennium Challenge Corporation. The Committee notes that despite support for the MCC's mission, budgetary constraints limit the ability to recommend funds at the President's budget request for this account.

Funds in this account are subject to the requirements of section 7076 of the act.

The Committee does not include authority for concurrent MCC compacts, as contained in the President's budget request. While the Committee generally supports the concept of such compacts, this matter should be considered and acted upon by the appropriate committee of jurisdiction.

INTER-AMERICAN FOUNDATION

Appropriations, 2016	\$22,500,000
Budget estimate, 2017	22,200,000
Committee recommendation	22,500,000

The Committee recommends \$22,500,000 for Inter-American Foundation.

UNITED STATES AFRICAN DEVELOPMENT FOUNDATION

Appropriations, 2016	\$30,000,000
Budget estimate, 2017	28,200,000
Committee recommendation	30,000,000

The Committee recommends \$30,000,000 for United States African Development Foundation.

DEPARTMENT OF THE TREASURY

INTERNATIONAL AFFAIRS TECHNICAL ASSISTANCE

Appropriations, 2016	\$23,500,000
Budget estimate, 2017	33,500,000
Committee recommendation	30,103,000

The Committee recommends \$30,103,000 for International Affairs Technical Assistance.

TITLE IV
INTERNATIONAL SECURITY ASSISTANCE
DEPARTMENT OF STATE

INTERNATIONAL NARCOTICS CONTROL AND LAW ENFORCEMENT

Appropriations, 2016	\$1,266,471,000
Enduring operations	894,821,000
Overseas contingency operations	371,650,000
Budget estimate, 2017	1,138,013,000
Enduring operations	813,773,000
Overseas contingency operations	324,240,000
Committee recommendation	1,085,469,000
Enduring operations	780,819,000
Overseas contingency operations	304,650,000

The Committee recommends \$780,819,000 for International Narcotics Control and Law Enforcement. An additional \$304,650,000 in title VIII of the act under this heading is designated for OCO.

Funds proposed in the President's budget request under this heading for assistance for countries in Europe, Eurasia and Central Asia are included under the AEECA heading.

Funds in this account are allocated, unless otherwise noted, according to the following table, and are subject to the provisions of section 7019 of the act:

INTERNATIONAL NARCOTICS CONTROL AND LAW ENFORCEMENT
 [Budget authority in thousands of dollars]

Country/Program	Committee recommendation
Africa:	
Central African Republic	5,650
Democratic Republic of the Congo	2,000
Kenya	1,000
Liberia	12,500
Somalia	2,650
of which, OCO	1,650
South Africa	1,000
South Sudan	6,000
African Union	800
State Africa Regional	49,000
of which, OCO	15,000
Subtotal, Africa	80,600
of which, OCO	16,650
East Asia and Pacific:	
Burma	3,000
China	800
Indonesia	10,625
Laos	1,000
Mongolia	500
Philippines	9,000
Thailand	1,900
Timor-Leste	800
Vietnam	4,450
State East Asia and Pacific Regional	7,900
Subtotal, East Asia and Pacific	39,975

INTERNATIONAL NARCOTICS CONTROL AND LAW ENFORCEMENT—Continued

[Budget authority in thousands of dollars]

Country/Program	Committee recommendation
Near East:	
Egypt	2,000
Lebanon	10,000
of which, OCO	10,000
Libya	1,000
of which, OCO	1,000
Morocco	5,000
Syria	1,000
of which, OCO	1,000
Tunisia	13,000
of which, OCO	13,000
West Bank and Gaza	35,000
of which, OCO	35,000
Yemen	1,000
of which, OCO	1,000
Trans-Sahara Counterterrorism Partnership	2,000
of which, OCO	2,000
Subtotal, Near East	70,000
of which, OCO	63,000
South and Central Asia:	
Afghanistan	185,000
of which, OCO	185,000
Bangladesh	2,000
Nepal	2,230
Pakistan	40,000
of which, OCO	40,000
Sri Lanka	1,000
Subtotal, South and Central Asia	230,230
of which, OCO	225,000
Western Hemisphere:	
Colombia	143,000
of which, Human Rights Unit of the Office of the Attorney General	10,000
Haiti	7,500
Mexico	80,000
Peru	33,500
State Western Hemisphere Regional	210,221
of which, Caribbean Basin Security Initiative	25,221
of which, Western Hemisphere Regional Security Cooperation	10,000
of which, Central America Regional Security Initiative (CARSI)	175,000
International Commission Against Impunity in Guatemala (non-add)	7,500
Mission to Support the Fight Against Corruption and Impunity in Honduras (non-add)	4,500
Office of the Guatemalan Attorney General (non-add)	5,000
Office of the Honduran Attorney General (non-add)	9,000
Subtotal, Western Hemisphere	474,221
Global:	
Alien Smuggling/Border Security	500
Anti-Money Laundering Programs	2,300
Critical Flight Safety Program	7,000
Criminal Justice and Assistance Partnership Act	3,400
Cyber Crime and Intellectual Property Rights	4,000
Demand Reduction	12,500
Fighting Corruption	3,000
International Law Enforcement Academy	27,000
Inter-regional Aviation Support	38,478
International Organizations	3,800
International Organized Crime	8,300
International Police Peacekeeping Operations Support	2,800
Program Development and Support	34,142

INTERNATIONAL NARCOTICS CONTROL AND LAW ENFORCEMENT—Continued
 (Budget authority in thousands of dollars)

Country/Program	Committee recommendation
Rule of Law Programs (transitional and post-conflict states and program coordination)	10,000
State Office to Monitor and Combat Trafficking in Persons	20,723
Section 7033(d) Atrocities Prevention Fund	12,500
Wildlife Poaching and Trafficking (non-add under country funds)	20,500
of which, Bangladesh	200
of which, President's budget request	8,300
of which, additional Bureau of African Affairs (Department of State)	12,000
Subtotal, Global	190,443
Total, INCLE	1,085,469
of which, OCO	304,650

Costa Rica.—The Committee is aware of the increasing threat to Costa Rica from violence and corruption associated with narcotics trafficking and the economic burden caused by the growing numbers of migrants, and recommends that the Secretary of State assist the Government of Costa Rica to respond to these challenges, if requested.

Demand Reduction Program.—The Committee recommends the President's budget request for Demand Reduction Program.

Mexico.—The Committee notes that funds made available under this heading for assistance for Mexico are intended, among other purposes, to build a modern border system capable of facilitating legitimate trade and travel.

Rule of Law Programs.—The Committee recommends not less than \$10,000,000 to continue rule of law programs for transitional and post-conflict states, and activities to coordinate rule of law programs among foreign governments, organizations, and other U.S. Government agencies. Funds are to be awarded on a competitive basis.

The Committee underscores that independent and transparent judicial systems are critical to the administration of justice, particularly in countries confronting organized crime and narcotics trafficking. The Committee directs that funds be made available under this heading to continue programs that strengthen and promote independent judiciaries worldwide.

War Crimes Investigations.—The Committee directs the Department of State to support U.S. and international NGOs conducting criminal investigations of war crimes, crimes against humanity, and genocide in Syria and Iraq that prioritize strengthening the capacity of Syrian and Iraqi criminal investigators while supporting U.S. law enforcement efforts to identify and prosecute those who violate U.S. and international criminal law.

NONPROLIFERATION, ANTI-TERRORISM, DEMINING AND RELATED
PROGRAMS

Appropriations, 2016	\$885,472,000
Enduring operations	506,381,000
Overseas contingency operations	379,091,000
Budget estimate, 2017	668,450,000
Enduring operations	454,196,000
Overseas contingency operations	214,254,000
Committee recommendation	704,450,000
Enduring operations	490,196,000
Overseas contingency operations	214,254,000

The Committee recommends \$490,196,000 for Nonproliferation, Anti-terrorism, Demining and Related Programs. An additional \$214,254,000 in title VIII of the act under this heading is designated for OCO.

Funds in this account are allocated, unless otherwise noted, according to the following table, and are subject to the provisions of section 7019 of the act:

NONPROLIFERATION, ANTI-TERRORISM, DEMINING AND RELATED PROGRAMS

[Budget authority in thousands of dollars]

Country/Program	Committee recommendation
Nonproliferation Programs:	
Nonproliferation and Disarmament Fund	20,000
Export Control and Related Border Security	60,000
of which, OCO	18,474
Global Threat Reduction	67,000
International Atomic Energy Agency Voluntary Contribution	94,800
Comprehensive Test Ban Treaty	29,000
Weapons of Mass Destruction Terrorism Program	3,000
Comprehensive Test Ban Treaty Special Contributions	6,150
Subtotal, Nonproliferation Programs	279,950
of which, OCO	18,474
Anti-terrorism Programs:	
Anti-terrorism Assistance	187,500
of which, Counterterrorism Partnerships Fund	21,000
of which, OCO	128,850
Terrorist Interdiction Program	33,000
of which, OCO	3,000
Counterterrorism Engagement with Allies	5,000
Counterterrorism Financing	10,000
Subtotal, Anti-terrorism Programs	235,500
of which, OCO	131,850
Conventional Weapons Destruction	189,000
of which, Humanitarian Demining/UXO	149,000
Laos (non-add)	25,000
Vietnam (non-add)	12,500
of which, OCO	63,930
Total, NADR	704,450
of which, OCO	214,254

Algeria.—The Committee notes that the technical capacity of the Government of Algeria to investigate acts of terrorism and extremism exceeds that of its neighbors, and recommends additional assistance under this heading for regional training programs.

Humanitarian Demining.—The Committee recommends that funds made available under this heading for humanitarian demining and other UXO clearance programs be implemented consistent with evidence-based survey techniques.

Laos.—The Committee notes the continuing casualties from U.S.-origin cluster munitions and other unexploded bombs in Laos, and recommends not less than \$25,000,000 under this heading for UXO clearance in Laos.

PEACEKEEPING OPERATIONS

Appropriations, 2016	\$600,630,000
Enduring operations	131,361,000
Overseas contingency operations	469,269,000
Budget estimate, 2017	475,391,000
Enduring operations	126,291,000
Overseas contingency operations	349,100,000
Committee recommendation	388,441,000
Enduring operations	94,500,000
Overseas contingency operations	293,941,000

The Committee recommends \$94,500,000 for Peacekeeping Operations. An additional \$293,941,000 in title VIII of the act under this heading is designated for OCO.

Funds in this account are allocated, unless otherwise noted, according to the following table, and are subject to the provisions of section 7019 of the act:

PEACEKEEPING OPERATIONS

(Budget authority in thousands of dollars)

Country/Program	Committee recommendation
Africa	
Central Africa Republic	8,000
of which, OCO	8,000
Democratic Republic of the Congo	10,000
of which, OCO	10,000
Liberia	1,000
of which, OCO	1,000
Somalia	110,000
of which, OCO	110,000
South Sudan	25,000
of which, OCO	25,000
Africa Regional	55,800
of which, OCO	55,800
African Peacekeeping Rapid Response Partnership (non-add)	29,550
Partnership for Regional East Africa Counterterrorism (non-add)	10,000
Africa Conflict Stabilization and Border Security (non-add)	8,250
Africa Military Education Program (non-add)	3,000
Africa Maritime Security Initiative (non-add)	2,000
African Union Rapid Deployment Capability (non-add)	3,000
Subtotal, Africa	209,800
of which, OCO	209,800
Near East	
Syria	50,000
of which, OCO	50,000
Multinational Force and Observers	44,500
Subtotal, Near East	94,500
of which, OCO	50,000

PEACEKEEPING OPERATIONS—Continued
(Budget authority in thousands of dollars)

Country/Program	Committee recommendation
Political and Military Affairs:	
Security Governance Initiative	14,041
of which, OCO	14,041
Trans-Sahara Counterterrorism Partnership	20,100
of which, OCO	20,100
Global Peace Operations Initiative	49,500
Maritime Security Technical Experts Program	500
Subtotal, Political Military Affairs	84,141
of which, OCO	34,141
Total, PKO	388,441
of which, OCO	293,941

Multinational Force and Observers.—The Committee recommends not less than \$44,500,000 for the MFO, and supports its mission to supervise the implementation of the Egyptian-Israeli Treaty of Peace. The Committee commends the efforts of the Director General to ensure the safety and security of force contributors in the Sinai.

The Committee includes funds for the assessed costs of U.N. operations in Somalia under the CIPA heading, as contained in the President's budget request.

FUNDS APPROPRIATED TO THE PRESIDENT

INTERNATIONAL MILITARY EDUCATION AND TRAINING

Appropriations, 2016	\$108,115,000
Budget estimate, 2017	110,300,000
Committee recommendation	109,495,000

The Committee recommends \$109,495,000 for International Military Education and Training.

Funds in this account are allocated, unless otherwise noted, according to the following table, and are subject to the provisions of section 7019 of the act:

INTERNATIONAL MILITARY EDUCATION AND TRAINING

(Budget authority in thousands of dollars)

Country/Program	Committee recommendation
Africa:	
Angola	525
Benin	300
Botswana	725
Burkina Faso	345
Burundi	500
Cabo Verde	150
Cameroon	500
Central African Republic	150
Chad	500
Comoros	150
Cote d'Ivoire	340
Democratic Republic of the Congo	435
Djibouti	500
Ethiopia	570

INTERNATIONAL MILITARY EDUCATION AND TRAINING—Continued
 [Budget authority in thousands of dollars]

Country/Program	Committee recommendation
Gabon	350
Ghana	850
Guinea	240
Guinea-Bissau	150
Kenya	850
Lesotho	105
Liberia	360
Madagascar	250
Malawi	250
Mali	400
Mauritania	320
Mauritius	150
Mozambique	370
Namibia	150
Niger	500
Nigeria	800
Republic of the Congo	160
Rwanda	500
Sao Tome and Principe	150
Senegal	800
Seychelles	150
Sierra Leone	400
Somalia	365
South Africa	650
Swaziland	150
Tanzania	500
Togo	200
Uganda	520
Zambia	350
Subtotal, Africa	16,680
East Asia and Pacific:	
Cambodia	250
Fiji	200
Indonesia	2,650
Laos	450
Malaysia	1,000
Mongolia	2,000
Papua New Guinea	200
Philippines	2,450
Samoa	100
Timor-Leste	500
Tonga	250
Vietnam	1,700
Subtotal, East Asia and Pacific	11,750
Europe and Eurasia:	
Albania	1,000
Armenia	600
Azerbaijan	600
Bosnia and Herzegovina	1,000
Bulgaria	2,000
Croatia	1,100
Czech Republic	1,800
Estonia	1,200
Georgia	2,200
Greece	200
Hungary	1,000
Kosovo	750
Latvia	1,200
Lithuania	1,200

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INTERNATIONAL MILITARY EDUCATION AND TRAINING—Continued
(Budget authority in thousands of dollars)

Country/Program	Committee recommendation
Macedonia	1,100
Malta	100
Moldova	1,150
Montenegro	600
Poland	2,000
Portugal	100
Romania	1,700
Serbia	1,050
Slovakia	900
Slovenia	650
Turkey	3,200
Ukraine	2,900
Subtotal, Europe and Eurasia	31,300
Near East:	
Algeria	1,400
Bahrain	800
Egypt	1,800
Iraq	1,000
Jordan	4,000
Lebanon	2,750
Morocco	2,000
Oman	2,000
Saudi Arabia	10
Tunisia	2,300
Subtotal, Near East	18,060
South and Central Asia:	
Afghanistan	1,200
Bangladesh	1,500
India	1,300
Kazakhstan	700
Kyrgyz Republic	950
Maldives	300
Nepal	900
Pakistan	4,800
Sri Lanka	500
Tajikistan	525
Turkmenistan	285
Uzbekistan	300
Subtotal, South and Central Asia	13,260
Western Hemisphere:	
Argentina	350
Belize	250
Brazil	625
Chile	500
Colombia	1,400
Costa Rica	425
Dominican Republic	600
El Salvador	800
Guatemala	760
Guyana	250
Haiti	255
Honduras	750
Jamaica	600
Mexico	1,500
Nicaragua	140
Panama	700
Paraguay	460
Peru	600

INTERNATIONAL MILITARY EDUCATION AND TRAINING—Continued
(Budget authority in thousands of dollars)

Country/Program	Committee recommendation
Suriname	215
The Bahamas	200
Trinidad and Tobago	325
Uruguay	500
Barbados and Eastern Caribbean	740
Subtotal, Western Hemisphere	12,945
Other Funds:	
IMET Administrative Expenses	5,500
Subtotal, Other Funds	5,500
Total, IMET	109,495

Algeria.—The Committee recognizes the contributions of Algeria to countering extremism in the region, and recommends \$100,000 for assistance for Algeria above the President's budget request under this heading.

Philippines.—The Committee recommends \$2,450,000 for assistance for the Philippines under this heading, an increase of \$450,000 above the President's budget request.

Report on Uses of Funds.—The Committee directs the Secretary of State to submit a report not later than 45 days after enactment of the act on the proposed uses of funds under this heading on a country basis, including a detailed description of proposed activities.

Thailand.—No assistance for Thailand is recommended under this heading, as such assistance is prohibited by section 7008 of the act.

Timor-Leste.—The Committee recommends \$500,000 for assistance for Timor-Leste under this heading, an increase of \$100,000 above the President's budget request.

FOREIGN MILITARY FINANCING PROGRAM

Appropriations, 2016	\$6,025,698,000
Enduring operations	4,737,522,000
Overseas contingency operations	1,288,176,000
Budget estimate, 2017	5,713,963,000
Enduring operations	4,701,813,000
Overseas contingency operations	1,012,150,000
Committee recommendation	6,032,918,000
Enduring operations	4,988,365,000
Overseas contingency operations	1,044,553,000

The Committee recommends \$4,988,365,000 for Foreign Military Financing Program. An additional \$1,044,553,000 in title VIII of the act under this heading is designated for OCO.

Funds in this account are allocated, unless otherwise noted, according to the following table, and are subject to the provisions of section 7019 of the act:

FOREIGN MILITARY FINANCING PROGRAM

(Budget authority in thousands of dollars)

Country/Program	Committee recommendation
Africa:	
Djibouti	500
Ethiopia	500
Ghana	300
Kenya	1,000
Liberia	2,500
of which, OCO	2,500
Nigeria	500
Senegal	300
South Africa	300
State Regional Africa	12,403
of which, OCO	12,403
Subtotal, Africa	18,303
of which, OCO	14,903
East Asia and Pacific:	
Indonesia	14,000
Mongolia	2,600
Philippines	45,000
Vietnam	12,000
State East Asia and Pacific Regional	25,000
Subtotal, East Asia and Pacific	98,600
Europe and Eurasia:	
Albania	2,400
Armenia	1,000
Azerbaijan	1,000
Bosnia and Herzegovina	4,000
Bulgaria	5,000
Croatia	1,000
Estonia	1,600
Georgia	30,000
of which, OCO	30,000
Kosovo	4,900
Latvia	1,500
Lithuania	1,500
Macedonia	3,600
Moldova	12,750
of which, OCO	12,750
Montenegro	1,000
Poland	3,500
Romania	4,400
Serbia	1,800
Ukraine	42,000
of which, OCO	42,000
Europe and Eurasia Regional (counter Russian aggression)	20,000
of which, OCO	20,000
Subtotal, Europe and Eurasia	142,050
of which, OCO	104,750
Near East:	
Bahrain	5,000
Egypt	1,300,000
Iraq	150,000
of which, OCO	150,000
Israel	3,400,000
Jordan	350,000
of which, OCO	350,000
Lebanon	105,000
of which, OCO	105,000
Morocco	5,000

FOREIGN MILITARY FINANCING PROGRAM—Continued
(Budget authority in thousands of dollars)

Country/Program	Committee recommendation
of which, OCO	5,000
Tunisia	45,000
of which, OCO	45,000
Subtotal, Near East	5,360,000
of which, OCO	655,000
South and Central Asia:	
Bangladesh	2,000
Maldives	400
Nepal	1,700
of which, OCO	1,700
Pakistan	265,000
of which, OCO	265,000
Sri Lanka	400
Central Asia Regional	3,200
of which, OCO	3,200
Subtotal, South and Central Asia	272,700
of which, OCO	269,900
Western Hemisphere:	
Belize	1,000
Colombia	38,525
Costa Rica	1,400
El Salvador	1,900
Guatemala	1,740
Haiti	1,200
Honduras	4,500
Mexico	3,000
Panama	2,000
Peru	1,000
State Western Hemisphere Regional	15,000
of which, Caribbean Basin Security Initiative	5,000
Subtotal, Western Hemisphere	71,265
Global:	
Administrative Expenses	70,000
Subtotal, Global	70,000
Total, FMF	6,032,918
of which, OCO	1,044,553

Bahrain.—The Committee recommends the President's budget request for assistance for Bahrain under this heading, and directs the Secretary of State to update the report required under this heading in Senate Report 114-79 in the manner described.

The Committee is concerned that restrictions on peaceful dissent and free expression in Bahrain may have the unintended consequence of increasing instability in that country. The Committee encourages the Secretary of State to continue to work with the Government of Bahrain on implementation of reforms that provide greater rights and opportunities for the people of Bahrain.

Crowd Control Items.—Section 7034(b)(2) of the act continues restrictions on the provision of crowd control items to foreign security forces in a manner identical to the previous fiscal year.

Europe and Eurasia Regional.—The Committee recommends \$20,000,000 for programs to counter Russian aggression under this heading, which is \$5,000,000 above the President's budget request.

Indonesia.—The Committee recommends \$14,000,000 for assistance for Indonesia under this heading, which is \$4,000,000 above the President's budget request, and directs the Secretary of State to update the report required under this heading in Senate Report 113–195 in the manner described. The Committee does not support assistance under this heading for Indonesian military personnel deployed to West Papua, and notes that no such assistance was included in the President's budget request.

The Committee directs the Secretary of State, in consultation with the heads of other relevant U.S. Government agencies, to make available to the appropriate Indonesian judicial authorities, if requested, any information available to the Secretary that could assist in investigations and prosecutions of crimes against humanity in Indonesia committed in 1965, 1989, 1998, 1999, and the 2004 assassination of Munir Said Thalib. Not later than 90 days after the enactment of the act, the Secretary shall submit a report to the Committee on steps taken to provide such information.

Mexico.—The Committee supports joint U.S.-Mexican efforts to strengthen judicial and law enforcement capacity to address narcotics trafficking, violent crime, and corruption in Mexico, and remains concerned with disappearances and other unsolved crimes in which the security forces are implicated.

Of the funds available for assistance for Mexico under this heading, 25 percent shall be withheld from obligation until the Secretary of State determines and reports to the Committee that the Government of Mexico is: thoroughly and credibly investigating and prosecuting violations of human rights in civilian courts, including the killings at Tlatlaya in June 2014, in accordance with Mexican law; vigorously enforcing prohibitions against torture and the use of testimony obtained through torture; and searching for the victims of forced disappearances and credibly investigating and prosecuting those responsible for such crimes. The Committee expects the Government of Mexico to cooperate fully with the Inter-American Commission on Human Rights Group of Experts investigation of the disappearance of 43 students in Guerrero in September 2014.

Mongolia.—The Committee recommends \$2,600,000 for assistance for Mongolia under this heading, an increase of \$1,000,000 above the President's budget request.

Morocco.—The Committee recommends the President's budget request for assistance for Morocco under this heading, and directs the Secretary of State to update the report required under this heading in Senate Report 114–79 in the manner described.

Philippines.—The Committee recommends \$45,000,000 for assistance for the Philippines under this heading, an increase of \$5,000,000 above the President's budget request, and directs the Secretary of State to update the report required under this heading in Senate Report 114–79 in the manner described. The report should also include an assessment of the commitment of the Government of the Philippines to international human rights conventions.

Security Sector Reform.—Security sector reform programs funded by the act shall be implemented in a manner consistent with the roles, responsibilities, and guiding principles of the February 2009 “Security Sector Reform” paper prepared jointly by the Departments of State and Defense, and USAID.

Thailand.—No assistance for Thailand is recommended under this heading, as such assistance is prohibited by section 7008 of the act.

TITLE V
 MULTILATERAL ASSISTANCE
 FUNDS APPROPRIATED TO THE PRESIDENT
 INTERNATIONAL ORGANIZATIONS AND PROGRAMS

Appropriations, 2016	\$339,000,000
Budget estimate, 2017	332,900,000
Committee recommendation	347,950,000

The Committee recommends \$347,950,000 for International Organizations and Programs.

Funds in this account are allocated according to the following table and are subject to the provisions of section 7019 of the act:

INTERNATIONAL ORGANIZATIONS AND PROGRAMS

[Budget authority in thousands of dollars]

Program	Committee recommendation
International Civil Aviation Organization	800
International Development Law Organization	400
International Maritime Organization	300
International Chemicals and Toxins Programs	3,000
International Conservation Programs	7,000
Monitoring and Evaluation	150
Montreal Protocol Multilateral Fund	32,500
Organization of American States (OAS) Development Assistance Programs	1,000
OAS Fund for Strengthening Democracy	4,000
Regional Cooperation Agreement on Combating Piracy and Armed Robbery Against Ships in Asia	50
U.N. Department of Field Support	50
U.N. Office for the Coordination of Humanitarian Affairs	2,500
U.N. Peacebuilding Fund	250
Office of the Special Representative of the Secretary-General for Sexual Violence in Conflict	250
U.N. Trust Fund to End Violence Against Women	1,000
U.N. Voluntary Fund for Technical Cooperation in the Field of Human Rights	1,150
U.N. Women	7,700
U.N. Human Settlements Program	700
U.N. Capital Development Fund	500
U.N. Democracy Fund	3,000
U.N. Development Program	80,000
U.N. Environment Program	7,000
U.N. High Commissioner for Human Rights	6,500
U.N. Children's Fund	132,500
U.N. Voluntary Fund for Victims of Torture	6,550
World Meteorological Organization	1,000
World Trade Organization Technical Assistance	600
Unallocated	47,500
Total, International Organizations and Programs	347,950

Organization of American States.—The Committee is aware of the budgetary challenges facing the OAS, and particularly the Inter-American Commission on Human Rights [IACHR] which plays an important role in providing access to justice for victims of crimes against humanity and other human rights violations. The Committee urges the OAS Secretary-General to develop a 5-year financial plan that emphasizes the comparative advantages of the OAS in supporting democracy, monitoring electoral processes, and protecting human rights. Section 7045(a)(5)(C) of the act rec-

ommends \$7,000,000 under the ESF heading from funds made available for State Western Hemisphere Regional programs to be transferred to this heading for a contribution to the IACHR.

United Nations.—The Committee directs the Secretary of State to continue to post U.S. voluntary contributions under this heading which are provided to the U.N. and its affiliated agencies on the Department of State Web site in a timely manner.

United Nations Development Program.—The Committee recommends \$80,000,000 for the U.N. Development Program [UNDP] under this heading, an amount equal to the prior fiscal year and \$20,000,000 above the President’s budget request.

The Committee notes that for the past 2 years the Aid Transparency Index rated UNDP as the world’s most transparent aid agency. Reforms implemented by UNDP since 2014 to reduce duplication and improve efficiency resulted in a 12 percent reduction in headquarters staff, and a repositioning of an additional 20 percent of such staff to regional hubs to strengthen field office support.

The Committee recognizes UNDP’s contributions to stability and development efforts in Afghanistan, Iraq, and other challenging environments, expects UNDP to continue to play a key role in such efforts in the future, and encourages the President to request sufficient funds for UNDP in fiscal year 2018.

INTERNATIONAL FINANCIAL INSTITUTIONS

Appropriations, 2016	\$2,280,249,910
Budget estimate, 2017	2,285,021,148
Committee recommendation	1,994,579,148

The Committee recommends \$1,994,579,148 for U.S. contributions to International Financial Institutions.

World Bank Safeguards.—The Committee expects the World Bank to set an example for other IFIs by fully implementing effective social and economic safeguards to ensure that those whose lives and livelihoods may be harmed by Bank-financed projects are consulted and adequately compensated.

GLOBAL ENVIRONMENT FACILITY

Appropriations, 2016	\$168,263,000
Budget estimate, 2017	146,563,000
Committee recommendation	146,563,000

The Committee recommends \$146,563,000 for Global Environment Facility.

CONTRIBUTION TO THE INTERNATIONAL DEVELOPMENT ASSOCIATION

Appropriations, 2016	\$1,197,128,000
Budget estimate, 2017	1,384,072,000
Committee recommendation	1,376,130,000

The Committee recommends \$1,376,130,000 for Contribution to the International Development Association.

CONTRIBUTION TO THE INTERNATIONAL BANK FOR RECONSTRUCTION
AND DEVELOPMENT

Appropriations, 2016	\$186,957,000
Budget estimate, 2017	5,963,421
Committee recommendation	5,963,421

The Committee recommends \$5,963,421 for Contribution to the International Bank for Reconstruction and Development.

CONTRIBUTION FOR CENTRAL AMERICA AND CARIBBEAN CATASTROPHE
RISK INSURANCE PROGRAM

Appropriations, 2016	
Budget estimate, 2017	\$12,500,000
Committee recommendation	

The Committee recommendation does not include an appropriation for Contribution for Central America and Caribbean Catastrophe Risk Insurance Program.

CONTRIBUTION TO GLOBAL INFRASTRUCTURE FACILITY

Appropriations, 2016	
Budget estimate, 2017	\$20,000,000
Committee recommendation	

The Committee recommendation does not include an appropriation for Contribution to Global Infrastructure Facility.

CONTRIBUTION TO THE GREEN CLIMATE FUND

Appropriations, 2016	
Budget estimate, 2017	\$250,000,000
Committee recommendation	

The Committee recommendation does not include an appropriation for Contribution to the Green Climate Fund. Section 7060(c)(1) of the act prohibits funds for the GCF from the act and prior acts making appropriations for the Department of State, foreign operations, and related programs.

CONTRIBUTION TO THE INTER-AMERICAN DEVELOPMENT BANK

Appropriations, 2016	\$102,020,000
Budget estimate, 2017	21,939,727
Committee recommendation	21,939,727

The Committee recommends \$21,939,727 for Contribution to the Inter-American Development Bank, which is for the fifth of five U.S. paid-in capital contributions to the IDB's ninth General Capital Increase [GCI].

CONTRIBUTION TO THE ASIAN DEVELOPMENT FUND

Appropriations, 2016	\$104,977,000
Budget estimate, 2017	99,233,000
Committee recommendation	99,233,000

The Committee recommends \$99,233,000 for Contribution to the Asian Development Fund.

CONTRIBUTION TO THE AFRICAN DEVELOPMENT BANK

Appropriations, 2016	\$34,118,000
Budget estimate, 2017	32,418,000
Committee recommendation	32,418,000

The Committee recommends \$32,418,000 for Contribution to the African Development Bank.

LIMITATION ON CALLABLE CAPITAL SUBSCRIPTIONS

The Committee recommends a limitation on the amount that the U.S. Governor of the AfDB may subscribe to the callable portion of the U.S. share of the sixth GCI in an amount not to exceed \$507,860,808 in fiscal year 2017.

CONTRIBUTION TO THE AFRICAN DEVELOPMENT FUND

Appropriations, 2016	\$175,668,000
Budget estimate, 2017	214,332,000
Committee recommendation	214,332,000

The Committee recommends \$214,332,000 for Contribution to the African Development Fund.

CONTRIBUTION TO THE INTERNATIONAL FUND FOR AGRICULTURAL DEVELOPMENT

Appropriations, 2016	\$31,930,000
Budget estimate, 2017	30,000,000
Committee recommendation	30,000,000

The Committee recommends \$30,000,000 for Contribution to the International Fund for Agricultural Development for the second of three installments for the tenth replenishment.

CONTRIBUTION TO THE GLOBAL AGRICULTURE AND FOOD SECURITY PROGRAM

Appropriations, 2016	\$43,000,000
Budget estimate, 2017	23,000,000
Committee recommendation	23,000,000

The Committee recommends \$23,000,000 for Contribution to the Global Agriculture and Food Security Program, a multi-donor trust fund.

CONTRIBUTION TO THE NORTH AMERICAN DEVELOPMENT BANK

Appropriations, 2016	\$10,000,000
Budget estimate, 2017	45,000,000
Committee recommendation	45,000,000

The Committee recommends \$45,000,000 for Contribution to the North American Development Bank for an installment for the first GCI.

LIMITATION ON CALLABLE CAPITAL SUBSCRIPTIONS

The Committee recommends a limitation on the amount that the U.S. Governor of the North American Development Bank may subscribe to the callable portion of the U.S. share of the first GCI in an amount not to exceed \$255,000,000 in fiscal year 2017.

TITLE VI
EXPORT AND INVESTMENT ASSISTANCE
EXPORT-IMPORT BANK OF THE UNITED STATES
INSPECTOR GENERAL

Appropriations, 2016	\$6,000,000
Budget estimate, 2017	5,700,000
Committee recommendation	5,700,000

ADMINISTRATIVE EXPENSES

Appropriations, 2016	\$106,250,000
Budget estimate, 2017	110,000,000
Committee recommendation	110,000,000

The Committee recommends \$5,700,000 for the Inspector General and \$110,000,000 for administrative expenses for the Export-Import Bank.

The Committee recognizes that EXIM's expenses for which it may charge fees include, but are not limited to, expenditures associated with implementing the pilot program for reinsurance authorized by section 51008 of the Export-Import Bank Reform and Reauthorization Act of 2015 (Public Law 114-94).

Operating Plan.—Section 7076 of the act requires the EXIM president to submit an operating plan at the program, project, and activity level. For EXIM, this refers only to funds for administrative and operating costs, and shall be at the same level of detail as provided in the CBJ.

OVERSEAS PRIVATE INVESTMENT CORPORATION

NONCREDIT ACCOUNT

ADMINISTRATIVE EXPENSES

Appropriations, 2016	\$62,787,000
Budget estimate, 2017	88,000,000
Committee recommendation	77,000,000

PROGRAM ACCOUNT

Appropriations, 2016	\$20,000,000
Budget estimate, 2017	20,000,000
Committee recommendation	20,000,000

The Committee recommends \$77,000,000 for administrative expenses and \$20,000,000 for program account for the subsidy costs of direct and guaranteed loans for the Overseas Private Investment Corporation.

Operating Plan.—Section 7076 of the act requires the OPIC president to submit an operating plan at the program, project, and activity level. For OPIC, this refers only to funds for administrative and operating costs, and shall be at the same level of detail as provided in the CBJ.

Monitoring and Evaluation.—The Committee recommendation includes not less than \$8,000,000 to strengthen OPIC's monitoring

of its projects, including more systematic and comprehensive environmental and social impact analyses and increased site monitoring visits.

Inspector General Oversight.—The Committee directs the OPIC president to implement a fiscal year 2016 agreement with the USAID OIG, including an inspection/audit plan, as authorized, and to allocate not less than \$500,000 to support such mutually agreed upon plan in fiscal year 2017 to reimburse the USAID OIG for costs related to oversight and audit functions.

TRADE AND DEVELOPMENT AGENCY

Appropriations, 2016	\$60,000,000
Budget estimate, 2017	80,700,000
Committee recommendation	80,700,000

The Committee recommends \$80,700,000 for the Trade and Development Agency.

TITLE VII

GENERAL PROVISIONS

- Sec. 7001. Allowances and Differentials.
- Sec. 7002. Unobligated Balances Report.
- Sec. 7003. Consulting Services.
- Sec. 7004. Diplomatic Facilities.
- Sec. 7005. Personnel Actions.
- Sec. 7006. Local Guard Programs.
- Sec. 7007. Prohibition Against Direct Funding for Certain Countries.
- Sec. 7008. Coups d'État.
- Sec. 7009. Transfer of Funds.
- Sec. 7010. Prohibition on First-Class Travel.
- Sec. 7011. Availability of Funds.
- Sec. 7012. Limitation on Assistance to Countries in Default.
- Sec. 7013. Prohibition on Taxation of United States Assistance.
- Sec. 7014. Reservations of Funds.
- Sec. 7015. Notification Requirements.
- Sec. 7016. Notification on Excess Defense Equipment.
- Sec. 7017. Limitation on Availability of Funds for International Organizations and Programs.
- Sec. 7018. Prohibition on Funding for Abortions and Involuntary Sterilization.
- Sec. 7019. Allocations.
- Sec. 7020. Representation and Entertainment Expenses.
- Sec. 7021. Prohibition on Assistance to Governments Supporting International Terrorism.
- Sec. 7022. Authorization Requirements.
- Sec. 7023. Definition of Program, Project, and Activity.
- Sec. 7024. Near East and Africa Relief and Recovery Fund.
- Sec. 7025. Commerce, Trade and Surplus Commodities.
- Sec. 7026. Separate Accounts.
- Sec. 7027. Eligibility for Assistance.
- Sec. 7028. Local Competition.
- Sec. 7029. International Financial Institutions.
- Sec. 7030. Debt-for-Development.
- Sec. 7031. Financial Management and Budget Transparency.
- Sec. 7032. Democracy Programs.
- Sec. 7033. International Religious Freedom.
- Sec. 7034. Special Provisions.
- Sec. 7035. Arab League Boycott of Israel.
- Sec. 7036. Palestinian Statehood.
- Sec. 7037. Restrictions Concerning the Palestinian Authority.
- Sec. 7038. Prohibition on Assistance to the Palestinian Broadcasting Corporation.
- Sec. 7039. Assistance for the West Bank and Gaza.
- Sec. 7040. Limitation on Assistance for the Palestinian Authority.
- Sec. 7041. Middle East and North Africa.
- Sec. 7042. Africa
- Sec. 7043. East Asia and the Pacific.

- Sec. 7044. South and Central Asia.
- Sec. 7045. Latin America and the Caribbean.
- Sec. 7046. Europe.
- Sec. 7047. War Crimes Tribunals.
- Sec. 7048. United Nations.
- Sec. 7049. Sexual Exploitation and Abuse in Peacekeeping Missions.
- Sec. 7050. Prohibition on Promotion of Tobacco.
- Sec. 7051. International Conferences.
- Sec. 7052. Aircraft Transfer, Coordination, and Use.
- Sec. 7053. Parking Fines and Real Property Taxes Owed By Foreign Governments.
- Sec. 7054. Landmines and Cluster Munitions.
- Sec. 7055. Prohibition on Publicity or Propaganda.
- Sec. 7056. Continuous Supervision and General Direction of Economic and Military Assistance.
- Sec. 7057. United States Agency for International Development Management.
- Sec. 7058. Global Health Activities.
- Sec. 7059. Gender Equality.
- Sec. 7060. Sector Allocations.
- Sec. 7061. Overseas Private Investment Corporation.
- Sec. 7062. Arms Trade Treaty.
- Sec. 7063. Inspectors General.
- Sec. 7064. Reporting Requirements Concerning Individuals Detained at Naval Station, Guantánamo Bay, Cuba.
- Sec. 7065. North American Development Bank.
- Sec. 7066. Prohibition on Use of Torture.
- Sec. 7067. Extradition.
- Sec. 7068. Commercial Leasing of Defense Articles.
- Sec. 7069. Community-Based Police Assistance.
- Sec. 7070. Russian Aggression.
- Sec. 7071. International Monetary Fund.
- Sec. 7072. Special Defense Acquisition Fund.
- Sec. 7073. Stability and Development in Regions Impacted by Extremism.
- Sec. 7074. Enterprise Funds.
- Sec. 7075. Use of Funds in Contravention of this Act.
- Sec. 7076. Budget Documents.
- Sec. 7077. Reports and Records Management.
- Sec. 7078. Global Internet Freedom.
- Sec. 7079. Impact on Jobs in the United States.
- Sec. 7080. Disability Programs.
- Sec. 7081. Country Transition Plan.
- Sec. 7082. Consular and Border Security Programs.
- Sec. 7083. Border Crossing Card Fee for Minors.
- Sec. 7084. Limitations on Family Planning/Reproductive Health.

TITLE VIII

The Committee recommends a total of \$14,895,000,000 for OCO for the Department of State, USAID, and related agency and programs.

OVERSEAS CONTINGENCY OPERATIONS

DEPARTMENT OF STATE

ADMINISTRATION OF FOREIGN AFFAIRS

DIPLOMATIC AND CONSULAR PROGRAMS

(INCLUDING TRANSFER OF FUNDS)

The Committee recommends \$2,654,798,000 for Diplomatic and Consular Programs, of which \$2,109,934,000 is for WSP. The amount recommended is for the extraordinary costs of operations, and is designated for OCO.

The Committee directs that the spend plan required by section 7076 of the act include a description of funds transferred to other agencies in support of Afghanistan operations, including projected transfer amounts and the number of staff supported by such transfer by each agency.

OFFICE OF INSPECTOR GENERAL

The Committee recommends \$54,900,000 for Office of Inspector General for SIGAR for the extraordinary costs of program oversight in Afghanistan, and is designated for OCO.

Section 7076 of the act requires the relevant department, agency, or organization to submit to the Committee a spend plan for funds appropriated in titles I and II of the act. The Committee expects SIGAR to submit such plan not later than 30 days after enactment of the act.

EMBASSY SECURITY, CONSTRUCTION, AND MAINTENANCE

The Committee recommends \$1,238,800,000 for Embassy Security, Construction, and Maintenance, and is designated for OCO.

INTERNATIONAL ORGANIZATIONS

CONTRIBUTIONS TO INTERNATIONAL ORGANIZATIONS

The Committee recommends \$96,240,000 for Contributions to International Organizations, and is designated for OCO.

CONTRIBUTIONS FOR INTERNATIONAL PEACEKEEPING ACTIVITIES

The Committee recommends \$1,588,000,000 for Contributions for International Peacekeeping Activities, and is designated for OCO.

MECHANISM FOR PEACE OPERATIONS RESPONSE

The Committee recommendation does not include an appropriation for Mechanism for Peace Operations Response, as included in the President's budget request, to address urgent and unexpected

requirements of U.N. peacekeeping operations and activities that emerge outside of the regular budget cycle.

**UNITED STATES AGENCY FOR INTERNATIONAL
DEVELOPMENT**

FUNDS APPROPRIATED TO THE PRESIDENT

OPERATING EXPENSES

The Committee recommends \$152,875,000 for Operating Expenses, and is designated for OCO.

CAPITAL INVESTMENT FUND

The Committee recommends \$133,840,000 for Capital Investment Fund, and is designated for OCO.

BILATERAL ECONOMIC ASSISTANCE

FUNDS APPROPRIATED TO THE PRESIDENT

INTERNATIONAL DISASTER ASSISTANCE

The Committee recommends \$1,919,421,000 for International Disaster Assistance, and is designated for OCO.

TRANSITION INITIATIVES

The Committee recommends \$37,000,000 for Transition Initiatives, and is designated for OCO.

COMPLEX CRISES FUND

The Committee recommends \$20,000,000 for Complex Crises Fund, and is designated for OCO.

ECONOMIC SUPPORT FUND

The Committee recommends \$2,735,008,000 for Economic Support Fund, and is designated for OCO.

ASSISTANCE FOR EUROPE, EURASIA AND CENTRAL ASIA

The Committee recommends \$404,606,000 for Assistance for Europe, Eurasia and Central Asia, and is designated for OCO.

DEPARTMENT OF STATE

MIGRATION AND REFUGEE ASSISTANCE

The Committee recommends \$1,962,114,000 for Migration and Refugee Assistance, and is designated for OCO.

**UNITED STATES EMERGENCY REFUGEE AND MIGRATION ASSISTANCE
FUND**

The Committee recommends \$40,000,000 for United States Emergency Refugee and Migration Assistance Fund, and is designated for OCO.

INTERNATIONAL SECURITY ASSISTANCE

DEPARTMENT OF STATE

INTERNATIONAL NARCOTICS CONTROL AND LAW ENFORCEMENT

The Committee recommends \$304,650,000 for International Narcotics Control and Law Enforcement, and is designated for OCO.

NONPROLIFERATION, ANTI-TERRORISM, DEMINING AND RELATED PROGRAMS

The Committee recommends \$214,254,000 for Nonproliferation, Anti-terrorism, Demining, and Related Programs, and is designated for OCO.

PEACEKEEPING OPERATIONS

The Committee recommends \$293,941,000 for Peacekeeping Operations, and is designated for OCO.

FUNDS APPROPRIATED TO THE PRESIDENT

FOREIGN MILITARY FINANCING PROGRAM

The Committee recommends \$1,044,553,000 for the Foreign Military Financing Program, and is designated for OCO.

GENERAL PROVISIONS

- Sec. 8001. Additional Appropriations.
- Sec. 8002. Extension of Authorities and Conditions.
- Sec. 8003. Transfer of Funds. Subsection (b) authorizes transfer of not more than \$25,000,000 from under the INCLE, PKO, and FMF headings to the Global Security Contingency Fund.
- Sec. 8004. Designation Requirement.
- Sec. 8005. Rescission of Funds.

COMPLIANCE WITH PARAGRAPH 7, RULE XVI OF THE
STANDING RULES OF THE SENATE

Rule XVI, paragraph 7 requires that every report on a general appropriation bill filed by the Committee must identify each recommended amendment, with particularity, which proposes an item of appropriation which is not made to carry out the provisions of an existing law, a treaty stipulation, or an act or resolution previously passed by the Senate during that session.

The Committee is filing an original bill, which is not covered under this rule, but reports this information in the spirit of full disclosure.

Items providing funding for fiscal year 2016 which lack authorization are as follows:

- Administration of Foreign Affairs;
- International Organizations;
- International Commissions;
- Department of State and Related Agency:
- Broadcasting Board of Governors;
- United States Institute of Peace;
- USAID Operating Expenses;
- USAID Capital Investment Fund;
- USAID Inspector General Operating Expenses;
- Global Health Programs;
- Development Assistance;
- International Disaster Assistance;
- Transition Initiatives;
- Complex Crises Fund;
- Development Credit Authority;
- Economic Support Fund;
- Democracy Fund;
- Assistance for Europe, Eurasia and Central Asia;
- Migration and Refugee Assistance;
- United States Emergency Refugee and Migration Assistance Fund;
- Peace Corps;
- Millennium Challenge Corporation;
- Inter-American Foundation;
- United States African Development Foundation;
- Department of the Treasury, International Affairs Technical Assistance;
- International Narcotics Control and Law Enforcement;
- Nonproliferation, Anti-terrorism, Demining and Related Programs;
- Peacekeeping Operations;
- International Military Education and Training;
- Foreign Military Financing Program;
- Global Security Contingency Fund;
- International Organizations and Programs;
- International Financial Institutions;
- Overseas Private Investment Corporation, Administrative Expenses; and
- Overseas Private Investment Corporation, Program Account.

COMPLIANCE WITH PARAGRAPH 7(c), RULE XXVI OF THE
STANDING RULES OF THE SENATE

Pursuant to paragraph 7(c) of rule XXVI, on June 00, 2016, the Committee ordered favorably reported an original bill (S. 0000) making appropriations for the Department of State, foreign operations, and related programs for the fiscal year ending September 30, 2017, and for other purposes, provided that the bill be subject to amendment and that the bill be consistent with its budget allocation, by a recorded vote of 00-00, a quorum being present. The vote was as follows:

Yeas

Nays

COMPLIANCE WITH PARAGRAPH 12, RULE XXVI OF THE
STANDING RULES OF THE SENATE

Paragraph 12 of rule XXVI requires that the Committee report on a bill or joint resolution repealing or amending any statute or part of any statute include "(a) the text of the statute or part thereof which is proposed to be repealed; and (b) a comparative print of that part of the bill or joint resolution making the amendment and of the statute or part thereof proposed to be amended, showing by stricken-through type and italics, parallel columns, or other appropriate typographical devices the omissions and insertions which would be made by the bill or joint resolution if enacted in the form recommended by the Committee."

In compliance with this rule, the following changes in existing law proposed to be made by the bill are shown as follows: existing law to be omitted is enclosed in black brackets, new matter is printed in italic, and existing law in which no change is proposed is shown in roman.

BUDGETARY IMPACT OF BILL

PREPARED IN CONSULTATION WITH THE CONGRESSIONAL BUDGET OFFICE PURSUANT TO SEC. 308(a), PUBLIC LAW 93-344, AS AMENDED

(In millions of dollars)

	Budget authority		Outlays	
	Committee allocation	Amount in bill	Committee allocation	Amount in bill
Comparison of amounts in the bill with the subcommittee allocation for 2017: Subcommittee on State, Foreign Operations, and Related Programs:				
Mandatory				
Discretionary				
Security				
Nonsecurity				
Overseas Contingency Operations/Global War on Terrorism				
Projections of outlays associated with the recommendation:				
2017				
2018				
2019				
2020				
2021 and future years				
Financial assistance to State and local governments for 2017				

¹ Includes outlays from prior year budget authority.
² Excludes outlays from prior year budget authority.

NA: Not applicable.

NOTE.—Consistent with the funding recommended in the bill as an emergency requirement and in accordance with section 251(b)(2)(A)(i) of the BBEDCA of 1985, the Committee anticipates that the Budget Committee will provide a revised 302(a) allocation for the Committee on Appropriations reflecting a downward adjustment of \$_____ in budget authority and an upward adjustment of \$_____ in outlays.

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 2016 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR FISCAL YEAR 2017

[In thousands of dollars]

Item	2016 appropriation	Budget estimate	Committee recommendation	Senate Committee recommendation compared with (+ or -)	
				2016 appropriation	Budget estimate
TITLE 1---DEPARTMENT OF STATE AND RELATED AGENCY DEPARTMENT OF STATE Administration of Foreign Affairs					

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June 27, 2016 (7:14 p.m.)

